It is with great pleasure that I present the Australia-Pacific Technical College (APTC) Environmental Scan (eScan) 2017. The APTC eScan captures relevant global, regional and industry intelligence about existing and emerging trends that influence Technical, Vocational Education and Training (TVET) in the Pacific region. Operating in a developing region dominated by complexities and challenges, APTC provides leadership in the Pacific TVET sector through continued flexibility and responsiveness to the changing needs for skills development. Key objectives of this fifth APTC eScan are to create a resource that captures factors shaping our future and signals lead indicators about the new, the unexpected, the major and the minor issues that impact on the business of APTC in its delivery of high quality TVET programs and services.

A skilled, qualified and flexible workforce is critical to the Pacific Islands becoming more self-reliant, and to increasing and strengthening productivity and economic growth. APTC continues to drive workforce development in the region through the delivery of Australian standard qualifications. I am proud to announce that since 2007, APTC has graduated over 10,500 students in 35 qualifications, across the 14 Pacific Forum Island Countries (FICs).

Achieving an Australian vocational qualification not only creates skills for life, it also opens up the potential for Pacific Island men and women to work internationally. These opportunities may greatly increase the benefits to workers, their households and communities.

The work of APTC in the Pacific region is made possible by aid from the Australian government and collaboration with Pacific Island governments, employers, industry bodies and our educational partners in the Pacific region.

Denise O’Brien
Chief Executive Officer
Australia-Pacific Technical College
January 2017
The APTC e-Scan 2017 explores available information that has been systematically collected and analysed to inform strategic decision-making on training for skills development in the Pacific region.

This is the fifth APTC e-Scan undertaken to provide Pacific region intelligence. The ongoing success of APTC in the Pacific relies on the capacity for flexibility and responsiveness to changing realities in the Pacific region. It is critical that APTC has up-to-date global, regional and industry intelligence to assist in analysing the Pacific’s workforce development needs. The APTC e-Scan in combination with the APTC Country Profiles and Skills Development Plans provides the evidence base for the development of the demand-driven APTC Training Profile.

Through its training excellence APTC assists the people of the Pacific Islands to gain Australian-standard skills and qualifications for a wide range of vocational skills in careers where skilled employees are in high demand. In addition, APTC works collaboratively with Pacific Island governments, employers, industry bodies and TVET partners in the Pacific region to ensure the graduates are receiving training in skills that are in high demand.

APTC e-SCAN 2017

METHODOLOGY

The APTC e-Scan 2016 formed the basis for 2017 APTC e-Scan with content being reviewed for its currency and relevance. As part of this process websites, in particular Australian government and key global and regional websites, were scanned for updated information and for emerging issues relevant to APTC’s activities in the Pacific region. The following were key sources accessed for this report:

- The Australian Department of Foreign Affairs and Trade (DFAT);
- The Australian Bureau of Statistics;
- Reserve Bank of Australia (RBA);
- Pacific Islands Forum Secretariat (PIFS);
- The United Nations (UN);
- DevPolicy - The Development Policy Centre;
- Lowy Institute for International Policy;
- Asian Development Bank (ADB); and
- World Bank Group (WBG).

Regional outlooks and updates, media reports and credible websites were also accessed for relevant information to inform the 2017 APTC e-Scan.
APTC STRATEGIC DIRECTIONS

The 2017 APTC e-Scan has captured external and internal trends that impact and shape the Pacific region. Input from our key stakeholders and regional influencers is critical to the planning, forecasting and development of APTC’s business strategy and training plans for workforce skills development across the Pacific region.

APTC’s business strategy, monitoring and evaluation and action plans together with key stakeholders and partnerships form the APTC Environment Framework to deliver the APTC end-of-program outcomes:

- **Relevance**: APTC provides skills relevant to labour market requirements in targeted sectors;
- **Quality**: APTC has a good reputation in the Pacific as a high quality provider of VET;
- **Sustainability**: APTC supports TVET partners to improve and sustain systems and training delivery;
- **Employment**: APTC graduates achieve improved employment and contribute to workplace productivity; and
- **Migration**: Qualified Pacific Islanders realise opportunities in developed countries. Program is not accountable for this outcome.

![Figure 1 - APTC Environment Framework](image)
## KEY MESSAGE

APTC e-Scan 2017

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<tr>
<td>ACFID</td>
<td>Australian Council for International Development</td>
</tr>
<tr>
<td>ACP</td>
<td>African, Caribbean and Pacific Group of States (EU)</td>
</tr>
<tr>
<td>ADB</td>
<td>Asian Development Bank</td>
</tr>
<tr>
<td>ADRAAS</td>
<td>Australian Development Research Awards Scheme</td>
</tr>
<tr>
<td>AIT</td>
<td>Aid for Trade</td>
</tr>
<tr>
<td>AIIB</td>
<td>Asian Infrastructure Investment Bank</td>
</tr>
<tr>
<td>ANCP</td>
<td>Australian NGO Co-operation Program</td>
</tr>
<tr>
<td>ANZSCO</td>
<td>Australian and New Zealand Standard Classification of Occupations</td>
</tr>
<tr>
<td>APEC</td>
<td>Asia-Pacific Economic Co-operation</td>
</tr>
<tr>
<td>APTC</td>
<td>Australia-Pacific Technical College</td>
</tr>
<tr>
<td>AQEP</td>
<td>Access to Quality Education Program</td>
</tr>
<tr>
<td>ASEAN</td>
<td>Association of Southeast Asian Nations</td>
</tr>
<tr>
<td>BRIC</td>
<td>Brazil, Russia, India and China</td>
</tr>
<tr>
<td>ChAFTA</td>
<td>China-Australia Free Trade Agreement</td>
</tr>
<tr>
<td>COFA</td>
<td>Compact of Free Association</td>
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<td>CROP</td>
<td>Council of Regional Organisations in the Pacific</td>
</tr>
<tr>
<td>CSS</td>
<td>Corporate and Student Services</td>
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<tr>
<td>DAC</td>
<td>Development Assistance Committee</td>
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<td>DAP</td>
<td>Direct Aid Program</td>
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<tr>
<td>DFAT</td>
<td>Department of Foreign Affairs and Trade (Australia)</td>
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<tr>
<td>DFID</td>
<td>Department for International Development (United Kingdom)</td>
</tr>
<tr>
<td>DPOs</td>
<td>Disabled People's Organisations</td>
</tr>
<tr>
<td>EC</td>
<td>European Commission</td>
</tr>
<tr>
<td>EDF</td>
<td>European Development Fund</td>
</tr>
<tr>
<td>EEZ</td>
<td>Exclusive Economic Zone</td>
</tr>
<tr>
<td>EIB</td>
<td>European Investment Bank</td>
</tr>
<tr>
<td>e-SCAN</td>
<td>Environmental Scan</td>
</tr>
<tr>
<td>ESSP</td>
<td>Education Sector Support Program</td>
</tr>
<tr>
<td>EU</td>
<td>European Union</td>
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<tr>
<td>FFA</td>
<td>Forum Fisheries Agency</td>
</tr>
<tr>
<td>FIC*</td>
<td>Forum Island Country</td>
</tr>
<tr>
<td>FLNKS</td>
<td>Front de Libération Nationale Kanak et Socialiste</td>
</tr>
<tr>
<td>FOC</td>
<td>Forum Officials’ Committee</td>
</tr>
<tr>
<td>FRDP</td>
<td>Framework for Resilient Development in the Pacific</td>
</tr>
<tr>
<td>FSM</td>
<td>Federated States of Micronesia</td>
</tr>
<tr>
<td>FY</td>
<td>Financial Year (for example FY2016 is the financial year 2015-2016)</td>
</tr>
<tr>
<td>GCF</td>
<td>Green Climate Fund</td>
</tr>
<tr>
<td>GDP</td>
<td>Gross Domestic Product</td>
</tr>
<tr>
<td>GFE</td>
<td>Global Environment Facility</td>
</tr>
<tr>
<td>GNI</td>
<td>Gross National Income</td>
</tr>
<tr>
<td>GoF</td>
<td>Government of Fiji</td>
</tr>
<tr>
<td>GPE</td>
<td>Global Partnership for Education</td>
</tr>
<tr>
<td>GPFD</td>
<td>Government Partnerships for Development</td>
</tr>
<tr>
<td>GPOBA</td>
<td>Global Partnership on Output-Based Aid</td>
</tr>
<tr>
<td>IDA</td>
<td>International Disability Alliance</td>
</tr>
<tr>
<td>IFC</td>
<td>International Finance Corporation</td>
</tr>
<tr>
<td>IFI+1m</td>
<td>International Finance Facility for Immunisation mechanism</td>
</tr>
<tr>
<td>ILO</td>
<td>International Labour Organisation</td>
</tr>
<tr>
<td>ITC</td>
<td>International Trade Centre</td>
</tr>
<tr>
<td>JICA</td>
<td>Japanese International Co-operation Agency</td>
</tr>
<tr>
<td>Abbreviation</td>
<td>Description</td>
</tr>
<tr>
<td>--------------</td>
<td>-------------</td>
</tr>
<tr>
<td>LNG</td>
<td>Liquefied Natural Gas</td>
</tr>
<tr>
<td>MDG</td>
<td>Millennium Development Goals</td>
</tr>
<tr>
<td>MOU</td>
<td>Memorandum of Understanding</td>
</tr>
<tr>
<td>MP</td>
<td>Member of Parliament</td>
</tr>
<tr>
<td>MSG</td>
<td>Melanesian Spearhead Group</td>
</tr>
<tr>
<td>MSGTA</td>
<td>MSG Trade Agreement</td>
</tr>
<tr>
<td>NCC</td>
<td>Non-Campus Country</td>
</tr>
<tr>
<td>NCD</td>
<td>Non-Communicable Disease</td>
</tr>
<tr>
<td>NGO</td>
<td>Non-Government Organisation</td>
</tr>
<tr>
<td>OBA</td>
<td>Output-Based Aid</td>
</tr>
<tr>
<td>ODA</td>
<td>Official Development Assistance</td>
</tr>
<tr>
<td>OECD</td>
<td>Organisation for Economic Co-operation and Development</td>
</tr>
<tr>
<td>OFDA</td>
<td>Office of United States Foreign Disaster Assistance</td>
</tr>
<tr>
<td>OGDs</td>
<td>Other Government Departments</td>
</tr>
<tr>
<td>PACER</td>
<td>Pacific Agreement on Closer Economic Relations</td>
</tr>
<tr>
<td>Pacific Women</td>
<td>Pacific Women Shaping Pacific Development</td>
</tr>
<tr>
<td>PALM7</td>
<td>7th meeting with Pacific Islands Leaders</td>
</tr>
<tr>
<td>PDF</td>
<td>Pacific Disability Forum</td>
</tr>
<tr>
<td>PFIP</td>
<td>Pacific Financial Inclusion Program</td>
</tr>
<tr>
<td>PHAMA</td>
<td>Pacific Horticulture and Agricultural Market Access Program</td>
</tr>
<tr>
<td>PIC**</td>
<td>Pacific Island Country</td>
</tr>
<tr>
<td>PICTA</td>
<td>Pacific Island Countries Trade Agreement</td>
</tr>
<tr>
<td>PDF</td>
<td>Pacific Islands Development Forum</td>
</tr>
<tr>
<td>PDP</td>
<td>Pacific Islands Development Program</td>
</tr>
<tr>
<td>PIFS</td>
<td>Pacific Island Forum Secretariat</td>
</tr>
<tr>
<td>PIPSO</td>
<td>Pacific Islands Private Sector Organisation</td>
</tr>
<tr>
<td>PNG</td>
<td>Papua New Guinea</td>
</tr>
<tr>
<td>PRIF</td>
<td>Pacific Regional Infrastructure Facility</td>
</tr>
<tr>
<td>PRIP</td>
<td>Pacific Regional Indicative Program (PacRIP)</td>
</tr>
<tr>
<td>PRQS</td>
<td>Pacific Register for Qualifications and Standards</td>
</tr>
<tr>
<td>PSDI</td>
<td>Private Sector Development Initiative (PSDI)</td>
</tr>
<tr>
<td>PT&amp;I</td>
<td>Pacific Islands Trade and Invest</td>
</tr>
<tr>
<td>PTVETF</td>
<td>Pacific Framework for TVET (Technical and Vocational Education and Training)</td>
</tr>
<tr>
<td>RAMSI</td>
<td>Regional Assistance Mission to Solomon Islands</td>
</tr>
<tr>
<td>RBA</td>
<td>Reserve Bank of Australia</td>
</tr>
<tr>
<td>REAP2</td>
<td>Rights, Education and Protection (2nd phase)</td>
</tr>
<tr>
<td>RMI</td>
<td>Republic of the Marshall Islands</td>
</tr>
<tr>
<td>RPC</td>
<td>Regional Processing Centre</td>
</tr>
<tr>
<td>RSE</td>
<td>Recognised Seasonal Employer (New Zealand)</td>
</tr>
<tr>
<td>SAMOA</td>
<td>SIDS Accelerated Pathways of Action</td>
</tr>
<tr>
<td>SDG</td>
<td>Sustainable Development Goal</td>
</tr>
<tr>
<td>SDGS</td>
<td>Small Island Developing States</td>
</tr>
<tr>
<td>SOL</td>
<td>Skilled Occupations List</td>
</tr>
<tr>
<td>SPC</td>
<td>The Pacific Community</td>
</tr>
<tr>
<td>SPREP</td>
<td>Secretariat of the Pacific Regional Environment Program</td>
</tr>
<tr>
<td>SWP</td>
<td>Seasonal Worker Program (Australia)</td>
</tr>
<tr>
<td>TB</td>
<td>Tuberculosis</td>
</tr>
<tr>
<td>TC</td>
<td>Tropical Cyclone</td>
</tr>
<tr>
<td>TVET</td>
<td>Technical and Vocational Education and Training</td>
</tr>
<tr>
<td>TWGN</td>
<td>Technical Working Group Negotiations (Melanesian Spearhead Group)</td>
</tr>
<tr>
<td>UN</td>
<td>United Nations</td>
</tr>
<tr>
<td>UNCDF</td>
<td>United Nations Capital Development Fund</td>
</tr>
<tr>
<td>UNDP</td>
<td>United Nations Development Program</td>
</tr>
<tr>
<td>UNICEF</td>
<td>United Nations Children's Fund</td>
</tr>
<tr>
<td>UNPRPD</td>
<td>United Nations Partnership to Promote the Rights of Persons with Disabilities</td>
</tr>
<tr>
<td>USAID</td>
<td>United States Aid</td>
</tr>
<tr>
<td>USP</td>
<td>University of the South Pacific</td>
</tr>
<tr>
<td>VET</td>
<td>Vocational Education and Training</td>
</tr>
<tr>
<td>WASH</td>
<td>Water, Sanitation, and Hygiene</td>
</tr>
<tr>
<td>WBG</td>
<td>World Bank Group</td>
</tr>
<tr>
<td>WIPO</td>
<td>World Intellectual Property Organisation</td>
</tr>
<tr>
<td>WTO</td>
<td>World Trade Organisation</td>
</tr>
</tbody>
</table>

**Notes:**

*1 Forum Island Countries (FICs) includes Australia, Cook Islands, Federated States of Micronesia, Fiji, Kiribati, Nauru, New Zealand, Niue, Palau, Papua New Guinea, Republic of the Marshall Islands, Samoa, Solomon Islands, Tonga, Tuvalu and Vanuatu.*

**2 Pacific Island Countries (PICs) comprise 25 nations and territories and have been traditionally grouped along racial and cultural lines as Melanesia, Micronesia and Polynesia. The Melanesian Islands include Papua New Guinea, New Caledonia, Torres Strait Islands, Vanuatu, Fiji and Solomon Islands. The Micronesian Islands include the Mariana Islands, Guam, Wake Island, Palau, the Marshall Islands, Kiribati, Nauru and the Federated States of Micronesia. The Polynesian Islands include New Zealand, Hawaiian Islands, Rotuma, Midway Islands, Samoa, American Samoa, Tonga, Tuvalu, the Cook Islands, French Polynesia and Easter Island.*

GLOBAL AID CONTEXT

Aid in the form of resources (capital, goods) or services (technical advice, training) has traditionally been provided by donor countries and international aid organisations to improve the infrastructure, health, education, wellbeing and self-reliance of the recipient country and/or its population. The most common form of aid has been official development assistance (ODA) such as bilateral grants or loans to promote development and to combat poverty. Countries provide aid mainly for social, economic and/or political factors.

Social factors

Countries may provide aid for humanitarian reasons, to relieve the suffering experienced by those in the recipient country, and to improve the living standard of the people in the developing country by, for example, increasing the literacy rate.

Economic factors

Countries may give aid to benefit financially as a result of interest being repaid as a loan, or the donor country may receive a better price for the produce it buys from the recipient country, for example better terms of trade on coffee.

Political factors

The donor country may want to make an ally of the recipient country which may be beneficial in terms of regional stability. Giving aid to a developing country may give the donor country prestige within the international community and/or it may win support at home for the government of the donor country.

THE CHANGING DEVELOPMENT LANDSCAPE

ODA needs to be a catalyst in promoting economic growth and reducing poverty through a strong emphasis on "aid for trade," and in building an enabling environment for the private sector. Aid programs are transforming, as donors recognise the most effective and proven way to reduce poverty is to promote sustainable economic growth. Aid partners are recasting their aid programs considering this new development paradigm.

Today, many developing countries are growing rapidly, with aid representing an increasingly small proportion of development finance. The aid landscape is also experiencing the impact of philanthrocapitalism and social investment, where philanthropists are "strategic change makers" for social purpose rather than simply "resource providers" for good causes. The Gates Foundation, Robin Hood Foundation and the Children's Investment Fund Foundation are increasingly harnessing the power of the market to make philanthropy
more efficient and achieve better results. The top 20 individual philanthropists in the world have made a total combined donation of US$106.8 billion (Oct 2015).

**ECONOMIC SHIFTS**

The global poverty ‘problem’ is changing with 72 percent of the world’s poor now living in middle-income countries. This is a dramatic shift from just over two decades ago, when 93 percent of poor people lived in low-income countries. Two-thirds of Australia’s development partners in the Indo-Pacific region have achieved middle-income status. Rapid economic expansion has lifted national incomes in emerging economies, however not all citizens have shared in the growth.

Globally, the economic transformations underway are having far-reaching implications. Aid flows into many developing countries are now dwarfed by foreign direct investment, equity flows and remittances. Middle-income countries have significant and growing domestic resources to finance their own development. Consequently, donors need to adapt to changing contexts and rethink their aid objectives, allocations and instruments to meet the new geography of global poverty.

Countries that were once themselves recipients of aid, for example Japan and China, are now major aid players in the Pacific region. Japan is now the second largest aid donor in the world and over the past 30 years, it has provided over US$200 billion to development as part of its official assistance program. China’s aid program is also growing. In 2013 the Chinese government provided an annual figure of RMB 40 billion or US$6.4 billion for its global aid budget.

**POVERTY AND THE PACIFIC REGION**

Despite the region’s many successes, the Asia-Pacific region remains home to approximately two-thirds of the world’s poor.

- Four million Pacific people live in poverty - almost half the total population.
- Poor child and maternal health care, contaminated water, poor sanitation and a lack of education about nutrition are wasting opportunities, wasting lives and killing people.
- Approximately 2.7 million people - one-third of the Pacific population - do not have the income or subsistence production to meet their basic human needs.
- The Pacific has been the worst performing region in the world in reaching targets for female representation in key political decision-making positions. The target is 30 percent representation. The Pacific average (excluding Australia and New Zealand) is 4.8 percent.

However, Pacific islanders are often reluctant to refer to “poverty”, opting for the term “hardship” instead. Hardship issues relate to lack of cash needed to buy basic goods and meet community obligations, and to inadequate access to basic services, a safe water supply and education. In addition, conflict and insecurity have been on the rise in the Pacific landscape during the past decade.

Poverty in Oceania was once mitigated by social safety nets within rural villages however traditional systems are breaking down. High rates of migration, as people migrate to other countries or to major towns within their own country, are leading to increased poverty among the less productive (older and younger) populations left behind in rural areas and outer islands.

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3. [https://www.britannica.com/topic/foreign-aid](https://www.britannica.com/topic/foreign-aid)
7. APTC Environmental Scan 2016, p8.
15. [https://www.ruralpovertyportal.org/region/home/dfs/ocenia](https://www.ruralpovertyportal.org/region/home/dfs/ocenia)
17 GOALS TO TRANSFORM OUR WORLD: THE 2030 AGENDA FOR SUSTAINABLE DEVELOPMENT

“All countries and all stakeholders, acting in collaborative partnership, will implement this plan. We are resolved to free the human race from the tyranny of poverty and want and to heal and secure our planet. We are determined to take the bold and transformative steps which are urgently needed to shift the world onto a sustainable and resilient path. As we embark on this collective journey, we pledge that no one will be left behind.”

Coming into effect in January 2016, the Sustainable Development Goals (SDGs), otherwise known as the Global Goals, are a universal call to action to end poverty, protect the planet and ensure that all people enjoy peace and prosperity.

The 17 Goals build on the successes of the Millennium Development Goals, while including new areas such as climate change, economic inequality, innovation, sustainable consumption, peace and justice, among other priorities. The goals are interconnected – often the key to success on one will involve tackling issues more commonly associated with another.

The SDGs work in the spirit of partnership and pragmatism to make the right choices now to improve life, in a sustainable way, for future generations. They provide clear guidelines and targets for all countries to adopt in accordance with their own priorities and the environmental challenges of the world at large. The SDGs are an inclusive agenda. They tackle the root causes of poverty and they unite countries together to make a positive change for both people and planet. The 2030 Agenda provides a common plan and agenda to tackle some of the most pressing challenges facing the world such as poverty, climate change and conflict. Achieving the SDGs requires the partnership of governments, private sector, civil society and citizens alike to ensure the planet is a better place for future generations.
**Figure 2 Sustainable Development Goals**

2030 Agenda demands meaningful participation from persons with disabilities

The Convention on the Rights of Persons with Disabilities (CRPD) was adopted by the United Nations (UN) General Assembly in December 2006 and is now close to universal ratification of the treaty that recognises the move from a charitable and medical approach to a human rights-based approach, ensuring an inclusive and accessible development for all.

The second decade of implementation of the CRPD will happen within, and be amplified by, the framework of the SDG. Progress has been made with respect to rights, technology, social protection, science, affirmative action and awareness of the 15 percent of the world’s population who live with a disability. In developing countries, three out of four people with disabilities are women. These statistics emphasise the need for gender-based analysis of causes and a robust gendered suite of interventions, such as:

1. Ensuring that persons with disabilities are active participants at the global and national level as policies are developed to promote sustainable development and peace.
2. Data gathered and analysed to measure progress.
3. Development programs specifically to promote the rights of persons with disabilities and actively partner with disabled persons organisations.

In many countries persons with disabilities continue to face the widespread denial of their fundamental rights. If no-one is to be left behind, then the collective responsibility lies in promoting the rights of people with disability, so they also can live their lives with dignity and free from fear and want.

AID DONOR COUNTRIES AND ORGANISATIONS

Development aid supports governments, community projects, local and regional organisations such as The Pacific Community (SPC) and the PIF, which is an intergovernmental organisation that aims to enhance co-operation between the independent countries of the Pacific region.

In the ten years leading up to 2011 aid flows to the Pacific increased so rapidly that they reached their highest levels in history. Aid to the Pacific at that time, as recorded by the Organisation for Economic Cooperation and Development (OECD), increased by 60 percent whereas global aid increased by 46 percent.

Major donors to the Pacific region include Australia, United States, Japan, New Zealand, France, the European Union (EU), and with a growing presence, China. The WBG reports ODA to the Pacific Island small states in 2013 amounted to US$452 per capita.

Australia is the largest donor to the Pacific, as indicated by Figure 3.

The next biggest OECD donor to the Pacific region is the United States of America, however their aid contribution is mainly restricted to the Compact of Free Association (COFA) states which include the Federated States of Micronesia ( FSM), the Republic of the Marshall Islands (RMI) and Palau. Under the terms of COFA (renegotiated for the 20 year period 2004 to 2023), the United States of America agreed to provide FSM almost US$100 million a year until 2023. Much of the RMI gross development product is derived from payments made by the United States of America. Direct United States aid (USAID) accounted for 62.2 percent of RMI’s US$132.2 million budget for the fiscal year (FY) 2011.

China’s foreign aid program in the Pacific has been growing over several years and is predicted to overtake Japan as the third largest donor to the PICs. In 2016 it surpassed Australia in the amount of ODA provided to Fiji. Data published by the Lowy Institute indicates since 2006 China has provided US$1.78 billion in foreign aid to eight PICs (Cook Islands, FSM, Fiji, Niue, PNG, Samoa, Tonga and Vanuatu).
**INDIVIDUAL PICs AID**

Aid to individual PICs has been volatile, with some PICs receiving considerable increases aid. Solomon Islands’ aid tripled over the decade to 2011 due to the Regional Assistance Mission to Solomon Islands (RAMSI). Australia provides Solomon Islands with substantial support through bilateral development co-operation and RAMSI. Most PICs with a close relationship with Australia or New Zealand have received increases in aid contributions.

In 2013, the Development Policy Centre highlighted that aid to the Pacific had boomed over the previous decade and was then at record levels as most PICs experience significant rises in aid per capita. However RMI, Palau and FSM experienced declines in aid in this period.

While China is increasing its aid to the Pacific region, Australia, United States of America, Japan and New Zealand still outspend China in the region as a whole. PNG, Fiji, Samoa and Vanuatu were among the largest beneficiaries of Chinese aid between 2006 and 2016, aid which was spent on 218 projects across the Pacific region.

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**Table: Top 10 ODA receipts by recipient USD million, net disbursements in 2014**

<table>
<thead>
<tr>
<th>Rank</th>
<th>PIC</th>
<th>USD Million</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Papua New Guinea</td>
<td>577</td>
<td>31%</td>
</tr>
<tr>
<td>2</td>
<td>Solomon Islands</td>
<td>199</td>
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</tr>
<tr>
<td>3</td>
<td>Micronesia</td>
<td>116</td>
<td>6%</td>
</tr>
<tr>
<td>4</td>
<td>Wallis and Futuna</td>
<td>100</td>
<td>5%</td>
</tr>
<tr>
<td>5</td>
<td>Vanuatu</td>
<td>98</td>
<td>5%</td>
</tr>
<tr>
<td>6</td>
<td>Samoa</td>
<td>93</td>
<td>5%</td>
</tr>
<tr>
<td>7</td>
<td>Fiji</td>
<td>92</td>
<td>5%</td>
</tr>
<tr>
<td>8</td>
<td>Tonga</td>
<td>80</td>
<td>4%</td>
</tr>
<tr>
<td>9</td>
<td>Kiribati</td>
<td>79</td>
<td>4%</td>
</tr>
<tr>
<td>10</td>
<td>Marshall Islands</td>
<td>56</td>
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</tr>
<tr>
<td></td>
<td>Other recipients</td>
<td>374</td>
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</tr>
<tr>
<td><strong>Total</strong></td>
<td></td>
<td><strong>1,863</strong></td>
<td><strong>100%</strong></td>
</tr>
</tbody>
</table>

**Table: Top 10 ODA donors USD million, net disbursements in 2014**

<table>
<thead>
<tr>
<th>Rank</th>
<th>Donor</th>
<th>USD Million</th>
<th>Percentage</th>
</tr>
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<td>1</td>
<td>Australia</td>
<td>850</td>
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<tr>
<td>2</td>
<td>New Zealand</td>
<td>266</td>
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</tr>
<tr>
<td>3</td>
<td>United States</td>
<td>181</td>
<td>10%</td>
</tr>
<tr>
<td>4</td>
<td>France</td>
<td>123</td>
<td>7%</td>
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<tr>
<td>5</td>
<td>Japan</td>
<td>109</td>
<td>6%</td>
</tr>
<tr>
<td>6</td>
<td>EU Institutions</td>
<td>95</td>
<td>5%</td>
</tr>
<tr>
<td>7</td>
<td>IDA</td>
<td>70</td>
<td>4%</td>
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<td>8</td>
<td>AsDB Special Funds</td>
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</tr>
<tr>
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</tr>
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<td>10</td>
<td>GEF</td>
<td>17</td>
<td>1%</td>
</tr>
<tr>
<td></td>
<td>Other donors</td>
<td>78</td>
<td>4%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td></td>
<td><strong>1,863</strong></td>
<td><strong>100%</strong></td>
</tr>
</tbody>
</table>
Australia’s approach to ODA focuses on ways to drive economic growth in developing nations and to create pathways out of poverty. Australia’s development policy Australian aid: promoting prosperity, reducing poverty, enhancing stability and the new performance framework Making Performance Count: enhancing the accountability and effectiveness of Australian aid introduced key shifts for the Australian aid program.\textsuperscript{34,35} The framework as shown in Figure 4 ensures that funding is linked to performance at all levels of the aid program so as to achieve the greatest possible development impact.\textsuperscript{36} This approach enables a strong culture of accountability and performance to ensure Australia’s aid is responsible, affordable and sustainable, as well as reliable, consistent and far more strategic.

Australia’s aid program focuses on its immediate neighbourhood so as to support peace and prosperity in the Pacific region. This is where Australian aid can make the most difference and also promote Australia’s national interests through contributing to sustainable economic growth and poverty reduction. This is pursued through an emphasis on two development outcomes:

1. Supporting private sector development; and
2. Strengthening human development.

Australia delivers aid through:

- Greater innovation;
- Strengthening private sector focus;
- Enhancing Aid for Trade (AFT);
- Disability-inclusive development;
- Economic diplomacy;
- Working with the most effective partners;
- Consolidating the aid program;
- Responsibly engaging with risk and applying safeguards;
- Actively managing fraud and anti-corruption;
- Following value for money principles; and
- Greater transparency.

Australia’s ODA provides only a relatively small share of total finance for development as the Australian government seeks to create economically sustainable communities and economies. This is key to alleviating poverty and increasing living standards.

The Australian government has committed to working with new and emerging donors, especially in the private sector.

Four tests guide strategic decisions across the Australian aid program, translating the strategic framework into practice. These are:

1. Pursues national interest and extends Australia’s influence;
2. Impacts on promoting growth and reducing poverty;
3. Reflects Australia’s value-add and leverage; and
4. Makes performance count.\textsuperscript{37}

\textsuperscript{34} http://dfat.gov.au/aid/Pages/australian-aid-program.aspx
\textsuperscript{35} http://foreignminister.gov.au/releases/Pages/2013/07/nr_144042.aspx
\textsuperscript{36} http://dfat.gov.au/aid/Pages/australian-aid-program.aspx
\textsuperscript{37} http://dfat.gov.au/aid/Pages/australian-aid-program.aspx
\textsuperscript{38} http://dfat.gov.au/aid/Pages/australian-aid-program.aspx
Figure 4 - Australia’s strategic framework for its aid program"
AUSTRALIA'S ECONOMIC DIPLOMACY PARADIGM

Traditional diplomacy aims to achieve peace, whereas economic diplomacy aims to achieve prosperity. Australia’s economic diplomacy is based on four key pillars:

Promoting trade: Pursue trade liberalisation through bilateral, regional and global trade agreements that open up new markets for Australian exporters and sustain a strong, rules-based architecture for global trade.

Encouraging growth: Support global growth, including by using Australia’s aid program and other measures to promote economic reform and infrastructure, and through regional and global economic cooperation forums.

Attracting investment: Promote investment into Australia and Australian investment internationally.

Supporting Australian business: Advance the interests of Australian business overseas, to develop a stronger private sector in our region, and promote Australian tourism.

Investments will serve to:

- Deliver better quality education, enabling young people to receive an education and contribute to their economy;
- Empower women to actively participate in the economy and informal labour markets; and
- Support women to start businesses, build their skills and step up to leadership roles.

Australia’s aid program invests heavily in education and health, as well as disaster risk reduction and humanitarian crises. Improving education and health outcomes is essential to laying a foundation for economic development. The Australian government has committed to allocating A$30 million each year towards researching ways to ensure spending on health is more effective and to promoting medical breakthroughs.

Australian aid is moving away from direct service delivery such as providing textbooks to classrooms, or drugs for health centres, as this is the responsibility of the sovereign government.

THE PRIVATE SECTOR

The Australian government is working with the private sector and seeking innovative models for private sector partnerships for development. Australian companies are encouraged to take up opportunities to design and build bridges, railways, ports and schools and are strongly encouraged to partner with local companies. Infrastructure spending in the Asia-Pacific Economic Cooperation (APEC) region is expected to be significant over the next 10 years.

DFAT is working to support the private sector as the engine of economic growth. A recent Australian parliamentary inquiry found that in developing countries the private sector generates 90 percent of the jobs, funds 60 percent of all investments and provides more than 80 percent of government revenues.

Research shows people who are employed and have stable incomes have the ability to purchase more and this creates demand, which in turn creates more jobs. Growth in real jobs and the formal economy in developing countries adds to economic self-reliance and further expands trade opportunities for Australia.

"Ending poverty and boosting prosperity cannot be achieved without tapping the capital and creativity of the private sector to create jobs and generate economic growth. Private enterprises create nine out of every 10 jobs in developing countries. They spur innovation, produce the goods and services people need to improve their lives, and generate most of the tax revenue that governments need to provide essential services for their citizens."
INNOVATION FOCUS

In March 2015 the Australian government launched the new development hub, innovationXchange to 'revolutionise the delivery and effectiveness of Australia’s aid program', with particular attention given to leveraging new sources of financing and new approaches to development. The hub is a key initiative in the Australian government’s strategy to deliver a ‘new aid paradigm’ and aims to mainstream innovation across the Australian aid program.

Various investments and projects were announced at the launch of innovationXchange including:

- AUD20 million partnership with Bloomberg Philanthropies to build the capacity of governments in developing countries to gather health data that can be used to better design health programs and interventions; and

- AUD30 million contribution to the newly created Global Innovation Fund to invest in social innovations aiming to improve the lives and opportunities for people in developing countries.45

Australia recognises all sectors have a role to play in creating opportunities for people in the Pacific region, including the private sector, working in partnership with governments, social purpose organisations and communities.46

AUSTRALIA’S ASSISTANCE FOR DISABILITY-INCLUSIVE DEVELOPMENT

People with disabilities make up approximately 15 percent of the global population and have poorer health outcomes, lower educational achievements, lower economic participation and higher rates of poverty than people without a disability. Australia is committed to playing a leadership role internationally in disability-inclusive development to enable people with disabilities in developing countries to find pathways out of poverty and realise their full potential. Australia’s development policy, Australian aid: promoting prosperity, reducing poverty, enhancing stability, recognises that everyone is affected if the most disadvantaged people are left behind, and acknowledges that people with disabilities make up the largest and most disadvantaged minority in the world, and comprise 1 in 7 of the global population.

Australia’s new strategy, Development for All 2015-2020: Strategy for strengthening disability-inclusive development in Australia’s aid program (see Figure 5) builds on the successes of the previous strategy, Development for All: Towards a disability-inclusive Australian aid program 2009-2014.46 The program responds to the agenda set out in DFAT’s development policy and aims to promote improved quality of life for people with disabilities in developing countries.

Australia’s international advocacy, diplomatic efforts and aid program investments continue to make a major contribution to improving the quality of life for people with disabilities in developing countries with the objective that development efforts leave no one behind.
We will take a twin-track approach (implementing disability-inclusive development through mainstreamed and targeted efforts). We will promote ‘reasonable accommodation’ - encouraging support for people with disabilities (as required and based on what is reasonable in the given circumstances) to enable them to participate in, and benefit from, our development efforts.

Figure 5 - Development for All 2015-20: Strategy for strengthening disability-inclusive development in Australia’s aid program 46
WHERE AUSTRALIA GIVES AID

The Australian aid program focuses predominately on the Indo-Pacific region. Figure 6 provides an overall perspective of the reach of Australia’s aid programs.

TROPICAL CYCLONE WINSTON

In February 2016, Tropical Cyclone (TC) Winston caused severe damage in the Pacific killing a reported 44 Fijian people, flattening entire villages and bringing torrential rain and wind gusts of up to 325 km/h.\(^\text{49}\) It was the strongest TC ever recorded to make landfall in Fiji. TC Winston also caused damage to areas of Tonga as it yo-yoed over the warmest waters in the Pacific Ocean.\(^\text{50}\)

“I’ve never experienced anything like this. The noise was frightening as roofs were blown off homes and trees were ripped out by their roots.”\(^\text{52}\)

Australia responded to the Fijian government’s (GoF) request for assistance and worked closely with the governments of Fiji and Tonga and its regional partners to assess the humanitarian impact of the cyclone and provide assistance. The Australian government made an initial commitment of A$19 million in humanitarian assistance to help provide life-saving supplies to communities affected by TC Winston including shelter kits, food, clean water and hygiene, then a further $15 million to make urgent repairs to schools, medical clinics, markets, and basic infrastructure to support the livelihoods of those affected by the TC.\(^\text{53}\) The GoF reported that 260 out of 901 schools in Fiji were damaged or destroyed. An Australian Medical Assistance Team joined with the GoF and local Fijian health teams to respond to urgent health needs.\(^\text{54}\)

In Tonga the Tonga Red Cross distributed Australian funded supplies, such as tarpaulins, hygiene kits, buckets and mosquito nets. The mosquito nets were also distributed to groups vulnerable to Zika virus, particularly pregnant women. Two Australian Civilian Corps disaster management experts are working closely with the Tongan National Emergency Management Office.

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52 Save the Children Fiji CEO Iris Low-McKenzie https://www.savethechildren.org.au/donate/cyclonewinston/aidid=C0zSuG3wGCfUc6yN4o3ZAEtnA
The United States of America is the second highest contributor to the Pacific region and its aid assistance covers 12 PICs: FSM, Fiji, Kiribati, Nauru, Palau, PNG, RMI, Samoa, Solomon Islands, Tonga, Tuvalu and Vanuatu.USAID partners to end extreme poverty and to promote resilient and democratic societies while advancing the United States of America’s security and prosperity. It advances broadscale human progress by fostering sustained and inclusive economic growth and strengthening democratic governance.

The United States of America is implementing a new model of development that is aimed at changing the way development works with new partnerships, a greater emphasis on innovation, integration with local leadership, and a relentless focus on measuring and delivering results.

USAID assistance to the PICs focuses on climate change adaptation, health and democracy initiatives. USAID works with PIC governments, bilateral and multilateral donors, the private sector, and civil society organizations to ensure that its programs have the greatest possible impact.

Examples of USAID in the Pacific region include:

- The Women’s Peacebuilding Initiative. USAID is working to enable women’s organisations to offer trauma counselling services, including prevention initiatives, for survivors of domestic and sexual violence; assist women’s organisations to enhance and enforce implementation of the National Action Plan on Women, Peace and Security; and advocate for pro-women policy and increased awareness of gender-based violence and women’s rights, with corresponding services provided by women’s organisations.

- Trauma counselling for more than 1,700 individuals in the Autonomous Region of Bougainville in PNG, nearly one-third of whom were victims of family and sexual violence.

- Assistance to 137 communities across nine PICs to become more resilient in the face of climate change.

- Support for the opening of new HIV prevention, care, support and treatment sites serving nearly 4,000 people in PNG’s capital.

- Assistance to Fiji, Kiribati, Solomon Islands and Tonga to identify areas vulnerable to food insecurity and is assisting communities in identifying appropriate adaptation measures.
Jointly funded with New Zealand, USAID is working in partnership with government agencies and communities in Kiribati to improve the government’s ability to manage collection, recycling and solid waste disposal programs.

Jointly funded with Germany, implementing climate change adaptation measures in eight communities of the Choiseul province, Solomon Islands. The experiences gained in coordinating climate change implementation amongst agencies and development partners will be replicated in other regions of the Pacific.

Rehabilitate degraded mangrove areas and improving management of forest ecosystems in PNG, Vanuatu, and Solomon Islands. Training communities in forest management and assisting local universities and institutions to conduct carbon monitoring and reporting.

Improve the resilience of water resources by increasing island communities' ability to harvest and store rainwater and improve ground wells.

US$600,000 in response to TC Winston for emergency relief, damage assessment and humanitarian assistance.

2017 BUDGET HIGHLIGHTS

USAID implements funding from 12 foreign operations accounts. The overall FY2017 President’s Request for these accounts is US$22.7 billion of which US$11.0 billion is in core USAID accounts: Development Assistance, Global Health Programs-USAID, International Disaster Assistance, Food for Peace Title II, Transition Initiatives, Complex Crises Fund, and USAID Administrative Expenses.⁵²

The budget request will enable USAID to, among other projects, continue to Relate to the Asia-Pacific Region: US$694.4 million to support the expansion of efforts to strengthen governance and democratic processes, foster engagement with civil society, and promote rule of law and respect of human rights in the Asia-Pacific region. Other activities concentrate on economic growth by improving the conditions for competition in the private sector while continuing to support critical trade efforts.⁵²

⁵³ http://www.theguardian.com/world/2015/mar/02/china-increases-aid-to-tonga
Japan is the third largest contributor to the Pacific region and has long been an important partner for the PICs. Positioning itself as the ‘partner of choice’ on issues of key concern to PICs such as climate change and disaster management, Japan is focusing on issues where Japanese assistance can make the most difference.

Japan held its 7th meeting with Pacific Islands Leaders (PALM7) on 22-23 May 2015 where it announced a fresh aid package worth more than ¥55 billion (approximately US$450 million) to the region over the three year period, 2015-17. In his keynote address, Japan’s Prime Minister said that aid support was to help “foster resilient capabilities that will not be defeated by climate change or disasters”. Japan’s assistance to PICs continues to include support for infrastructure development, such as constructing new port facilities in Port Vila, Vanuatu, and assistance for improving radio broadcasting services in Fiji.

On top of the financial aid, the Prime Minister announced boosting people-to-people exchanges between Japan and the region to the scale of roughly 4,000 people.

“We will also push forward in two-way exchanges and training of human resources to serve as assistance in cultivating both expertise and technical skills.”

Japan’s US$1.5 billion contribution to the international Green Climate Fund (GCF) in 2015 was an important source of additional funding for Pacific Islands seeking assistance for adaptation projects.

Japan is a source of tourists for some PICs. It is also a major client for PNG’s Liquefied Natural Gas (LNG) and Japanese companies are continuing to invest in PNG. In 2015 the Japanese Prime Minister visited PNG with a large business delegation in support of trade and investment in the region.

THE JAPANESE INTERNATIONAL CO-OPERATION AGENCY (JICA)

A governmental agency which coordinates ODA for the Japanese government, JICA provides assistance to the following PICs:

- Fiji, PNG, Solomon Islands, Vanuatu in the Melanesian region;
- Samoa, Tonga, Tuvalu, the Cook Islands, Niue in the Polynesian region; and
- Kiribati, RMI, Micronesia, Palau, and Nauru in the Micronesian region.

JICA provides co-operation to these PICs to address common issues such as environmental pollution, global warming, and inadequate transportation infrastructure while it pays due regard to the uniqueness of each country.
JICA provides cooperation that applies Japanese knowledge and experience, for example:

**Environmental Management:** Since 2011, JICA in co-operation with the Secretariat of the Pacific Regional Environment Program (SPREP), has provided assistance for developing sustainable waste management systems and human resources to 11 countries in the region. For example, the implementation of the Pacific Regional Solid Waste Management Strategy between 2010 and 2015.

**Disaster Management and Climate Change:** JICA has provided Technical Co-operation, Grant Aid and other co-operation to reinforce disaster prevention measures at the regional level. One key area of cooperation involves enhancing weather observation and forecast and warning capabilities. Overall, JICA supplies a broad range of co-operation for disaster prevention in the region.

**Transportation and Infrastructure:** JICA has provided Grant Aid for rehabilitation of harbours and provision of passenger and cargo vessels in Micronesia, Marshall Islands, Samoa, Tuvalu, Tonga and other countries in this region.

**Stable Supply of Energy:** JICA assists in the stabilisation of electric power systems and efficient usage of the existing electric sources such as diesel power generation while conducting studies on the power mix to optimise the effects of introducing renewable energy. JICA supports installation of solar power systems as well as the introduction of micro-grid control equipment and power system stabilisation equipment.

**Social Services:** JICA has supported the dissemination of technology and human resource development in the Pacific related to the management of immunisation projects and vaccines. In response to the increasing disorders and deaths caused by non-communicable diseases (NCDs), such as diabetes and cardiovascular diseases, in 2015 JICA commenced technical co-operation to establish measures against NCDs.

Limited access to education is a serious issue for remote areas and islands in the Pacific. JICA is providing co-operation to increase opportunities for and the quality of education through the use of television, radio and satellite communication networks, and other methods.

Based on its collaboration with Miyakojima City in Okinawa, JICA provided co-operation to Samoa regarding water system operations.

The Pacific is New Zealand’s own neighbourhood and it has the cultural, economic and social links that can influence positive change in the region. As the fourth largest donor to the region, over half of New Zealand’s total aid is spent in the Pacific.

The mission of the New Zealand Aid Program is to support sustainable development in developing countries to reduce poverty and to contribute to a more secure, equitable, and prosperous world. New Zealand aid aims to make a positive difference in people’s lives, demonstrated through tangible, measurable results. The principle of ‘Pacific focus, global reach’ continues to guide the geographic focus of New Zealand’s bilateral and regional aid programs.

The New Zealand Aid Program provides humanitarian support in response to crises around the world. Its development and humanitarian investment:

- Reflects New Zealand’s responsibility as a Pacific neighbour and global citizen;
- Mirrors New Zealanders’ values;
- Supports shared regional and global prosperity and stability;
- Reinforces New Zealand’s international reputation; and
- Strengthens New Zealand’s international connections.

**INCREASED AID BUDGET**

New Zealand’s aid budget will increase over the funding period 2015-16 to 2017-18. New Zealand will align its budgeted investments to its aid strategy in the Pacific by:

- Focusing on the Pacific: NZ$1 billion, or close to 60 percent of the aid is forecast to be invested in the Pacific;
- Emphasising sustainable economic development: Approximately NZ$600 million, or 45 percent of investment by sector is forecast to be in economic development, focusing on agriculture, renewable energy, and information and communications technology connectivity;
- Increasing aid to Melanesia, including scaling up significantly in PNG and Fiji;
- Targeting resources to support resilience to climate change and other risks; and
- Enhancing the ability to respond to humanitarian crises.

The New Zealand aid program is built on 12 investment priorities, as indicated in Appendix A.
<table>
<thead>
<tr>
<th>BILATERAL PROGRAMS</th>
<th>2012/13 – 2014/15 NZ$000</th>
<th>2015/16 – 2017/18 NZ$000</th>
<th>$ CHANGE NZ$000</th>
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<tbody>
<tr>
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<td>2,000</td>
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<td>VANUATU</td>
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<td>PACIFIC ECONOMIC DEVELOPMENT</td>
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<td>PACIFIC TRANSFORMATIONAL PROJECTS</td>
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<td>146,900</td>
</tr>
</tbody>
</table>

Figure 7 – New Zealand’s indicative program allocations

73 https://www.lowyinstitute.org/publications/bilateral-donor-pacific-is-tomorrow-development
74 http://www.theguardian.com/world/2015/mar/02/china-increases-aid-contributions-to-pacific
76 https://www.mfat.govt.nz/assets/_securedfiles/Aid-Prog-docs/New Zealand Aid Programme Strategic Plan 2015-19.pdf
77 https://www.mfat.govt.nz/assets/_securedfiles/Aid-Prog-docs/ASEAN/New Zealand Aid Programme Strategic Plan 2015-19.pdf
Figure 8 - Proportion of funding by program type 2015-16 to 2017-18
NEW ZEALAND'S RECOGNISED SEASONAL EMPLOYER (RSE) SCHEME

This program allows for a set number of overseas workers, and recently increased by another 1,000 places to 10,500 places (2016-17) in New Zealand's horticulture and viticulture industries in the following types of jobs:

- Planting;
- Maintaining;
- Harvesting; and
- Packing.

Only recognised New Zealand horticulture and viticulture businesses are eligible to recruit under the RSE scheme. Employers must meet specific requirements regarding employment agreements, minimum remuneration, airfares and pastoral care. The scheme's aim is to encourage economic development in the Pacific, and therefore it supports preferential access to workers who are citizens of eligible Pacific countries.79

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Figure 9 - New Zealand RSE figures across all eligible countries80
It is difficult to obtain accurate data regarding China’s aid to the Pacific, either at a country or project level. Chinese aid to the Pacific is reported to have exceeded US$1.78 billion in the decade to 2014. This aid was mostly extended in the form of concessional loans and disaster relief and projects. Most Chinese aid is negotiated and disbursed bilaterally. Chinese trade, investments and aid coupled with an intensifying diplomacy will continue to be a major future influencing factor in the region.

Although Australia remains the region’s largest provider of development money to the region, contributing roughly six times more than China, Chinese aid to Fiji in the seven years to 2013 exceeded Australia’s contribution by more than A$100 million. The Cook Islands also received A$28 million more from China than Australia over the same period.

The Lowy Institute for International Policy has undertaken an in-depth analysis of China’s aid in the Pacific and in the context of the above caveat regarding access to data, the Lowy Institute’s visualisation of Chinese aid in the Pacific region is shown in Figure 10.

In July 2014, the Chinese government released a second White Paper on Foreign Aid. The paper overviews Chinese foreign assistance over the period 2010-12 and states China provided US$14.41 billion in aid. Chinese aid is provided in three main forms: grants, interest-free loans and concessional (or preferential) loans as shown in Figure 11. The key actors are the Ministry of Commerce (MOFCOM), China Eximbank, and Chinese state-owned enterprises (SOEs).

One of China’s important objectives as stated in the White Paper is to support developing countries to reduce poverty and improve the livelihood of their peoples. China’s focus is on agricultural development, improving the level of education, improvement of medical and health services, building public welfare facilities, and humanitarian aid.

A lower-level priority is promoting economic and social development. The White Paper emphasises improving infrastructure, strengthening capacity building, promoting trade development, and strengthening environmental protection. An example is promoting exports to China through offering zero-tariff treatment to least-developed countries.
PACIFIC REGION
TOTAL AID FROM CHINA

$1,781.2 million USD*
218 projects

IN COMPARISON

<table>
<thead>
<tr>
<th>REGION</th>
<th>PNG</th>
<th>FIJI</th>
<th>TONGA</th>
<th>SAMOA</th>
<th>COOK ISLANDS</th>
<th>VANUATU</th>
<th>MICRONESIA</th>
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<tr>
<td>EU INSTITUTIONS</td>
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*Cumulative from 2006
**Not all donors give aid to the same countries in the region. Therefore REGION TOTAL also includes countries not listed in this table.
Data for donors other than China covers 2006-2015; 2014 data is not yet available.

Figure 10 - Chinese aid in the Pacific
China provides approximately US$850,000 per year to the PIFS to support trade, development and investment initiatives, including the Pacific Islands Trade and Invest (PT&I) office in Beijing.49 In addition to its bilateral aid program and support for regional organisations, China also provides scholarships for Pacific Island students and significant human resource training for government officials.

China is often criticised for not following ‘global’ aid norms and policies, however it sees its aid program as “South-South Cooperation” and differentiates itself from the Western donor group. China, along with the other BRIC countries (Brazil, Russia, India, China), has proposed new development organisations such as the BRICS Bank and the Asian Infrastructure Investment Bank (AIIB). These institutions may complement the World Bank and Asian Development Bank (ADB) but may also present competition to these Western-dominated institutions.50

China is aware of the criticisms about its foreign aid programme, and has recently been more willing to cooperate more with other donors and governments. China has undertaken pilot initiatives with UNDP, USAID and DFID in Africa, and its first joint-ly-funded trilateral project is in the Cook Islands, with New Zealand.51 In 2013 Australia and China signed a Development Co-operation Partnership MOU that enables selected technical collaboration in the Asia-Pacific region. The partnership commits Australia and China to work together to deliver foreign aid through sharing experiences and more effectively targeting aid to poor communities across the region. The first initiative under the partnership is a pilot investigation into drug-resistant malaria in PNG and new ways of responding to the problem. Under the MOU, joint aid initiatives will be agreed on a case-by-case basis.52

The Asia-Pacific region now produces one third of the world’s Gross Domestic Product (GDP),53 much of it driven by China’s economic dominance. In step with this increased economic engagement is a rise in China’s influence across the region which is making itself evident on a number of fronts, in particular through its donor activities.54

88 http://sc.undp.org/content/dam/sc/dlpages/China/files/China%202nd%20White%20Paper%20v%20Foreign%20Assistance%202014.pdf
90 https://www.lowinstitute.org/issues/chinese-foreign-aid
91 https://www.lowinstitute.org/issues/chinese-foreign-aid
The EU is a unified monetary body that aims to balance the needs of its 28 member countries, all of whom are independent fiscal and political entities. The EU eliminates all border controls between members.95

The EU has become an economic and trading power and a world leader in fields such as environmental protection and development aid.96 Its annual budget of €129 billion a year is mostly funded by contributions from member states (€103.2 billion in 2011).97

The Pacific and the EU have had a longstanding relationship based on the legacy of a shared history, common values, economic and trade co-operation. Co-operation between the Pacific and the EU has also intensified in various other sectors, such as environment, good governance, energy, climate change, fisheries and human rights.98

In 2006 a Strategy for a Strengthened Partnership was adopted to develop EU relations with PICs from a donor-recipient level to a more political relationship. In 2012 this approach was complemented by the communication Towards a renewed EU-Pacific Development Partnership which reflects the growing environmental, political and economic importance of the Pacific region with a focus on governance, regionalism and sustainable management of natural resources.

On 16 June 2015, the PIFS and the EU signed the European Development Fund (EDF) 11th Regional Indicative Program. With an allocation of €166 million, the Regional Indicative Program promotes:

- Regional Economic Integration;
- Sustainable Management of Natural Resources and the Environment and the Management of Waste; and
- Inclusive and Accountable Governance and the respect of Human Rights.

The SPC is EU’s largest implementing partner in the Pacific.99

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95 http://www.economyabout.com/old/worldeconomy/p/european_union.htm
HUMANITARIAN ASSISTANCE

The EU provides humanitarian assistance to the Pacific region both in terms of disaster preparedness and emergency relief when major disasters strike. The European Commission's Humanitarian Aid and Civil Protection department responds to small or localised disasters in the Pacific region through its Small Scale Response mechanism.

SUGAR INDUSTRY, FIJI

The EU and GoF have signed a FJ$65 million partnership for development agreement. The GoF has identified the agriculture, sugar and justice sectors as being the primary focal areas for support under the 11th EDF, from 2015 - 2020. Under the support to the agriculture and sugar sector, for which an indicative amount of FJ$46 million is earmarked, specific attention will be invested in strengthening the sustainability and competitiveness of the sugar cane industry with a particular focus on vulnerable sugarcane farming communities.

Following TC Winston in February 2016, the EU held discussions with the Fijian Sugar Ministry to establish areas in which assistance could be provided to farmers, some of the hardest hit by the severe TC. The sugarcane industry is a priority area because of the large number of people who depended on it for their livelihoods.

WORLD BANK GROUP

The WBG has been scaling up its assistance in the Pacific and is moving from a regional approach to individual country strategies to better acknowledge country-specific challenges and priorities. The WBG’s engagement with PICs reflects the influence of the region’s economic geography and the unique challenges arising from remoteness in relation to their economic development.

In the health sector, WBG is supporting PICs to reduce the rate of NCDs such as cancer, diabetes and cardiovascular disease. The regional Non-Communicable Disease Roadmap has been developed in partnership with governments and key stakeholders in the region.

With most PICs comprising of low lying islands, they are among the most vulnerable to the effects of climate change and sea level rise. Efforts to help PICs promote adaptation to climate change is essential to ensuring long-term resilience and security. The Pacific Catastrophe Risk Insurance Pilot uses risk pooling to help lower the cost of participating countries’ insurance. The Pacific Resilience Program and other projects in the region support natural disaster preparedness and mitigation.

Transport, whether via road, air or water, is vital to PICs as it connects people to markets, schools, hospitals and family, often over vast distances. In Tonga, the WBG is working with the government through the Tonga Transport Sector Consolidation Project to improve the reliability and safety of Tonga’s transport network. Through the Pacific Aviation Investment Program, Kiribati, Tonga, Tuvalu and Samoa will be supported to make air travel safer and more efficient.

High population growth and high unemployment has become a serious problem in Honiara, Solomon Islands. The WBG is helping the government to assist the most vulnerable of Honiara’s population, particularly youth and women, by providing short-term employment and training through the Rapid Employment Project.

In the energy sector, the WBG is working with Vanuatu’s government to increase the number of households with access to electricity for things such as lighting and phone charging. In the FSM the Energy Sector Development Project will support the government to increase the availability and efficiency of the energy supply for the country.

In the mining sector, the WBG is providing technical assistance to Solomon Islands’ government to review existing policies and regulations. This work includes raising awareness of the importance of women’s role in the negotiation and management of mining royalties, and supporting Solomon Islands to sign up to the Extractives Industry Transparency Initiative.
The WBG is supporting initiatives to improve access to telecommunications and other information communication technologies in countries across the region. The Pacific Regional Connectivity Program is working with the governments of Tonga, FSM and most recently, Samoa to provide improved communications technology access, connecting people and businesses to services, markets and information, regionally and beyond.

PICs derive significant economic and social benefits from their marine resources. This is a major opportunity for the region: twenty million square kilometres of the South Pacific are home to the largest tuna fishery in the world. The Pacific Regional Oceanscape Program is helping PICs including the FSM, the RMI, Solomon Islands and Tuvalu to capture a greater share of the benefits from their fisheries, while supporting conservation.291

WORLD BANK PACIFIC FACILITY TRUST FUND IV

The Pacific Facility Trust Fund is a multi-donor trust fund managed by the WBG on behalf of Australia and New Zealand. It has supported the expansion of the WBG’s presence in the Pacific region. Australia supports greater engagement by the WBG in the region because of its strong technical development expertise and leadership on development economics.

The objective of the Pacific Facility Trust Fund is to accelerate economic growth and poverty reduction in the Pacific, including through opening up trade, encouraging private sector investment and creating jobs. The Facility supports the drivers of growth, including infrastructure, access to finance, participation by women, health and education, and encourages global best practices in the Pacific region.

ASIAN DEVELOPMENT BANK

The primary mission of the ADB is to foster growth and co-operation among countries in the Asia-Pacific Region. The ADB helps developing member countries tackle poverty by providing loans, technical assistance and grants for a broad range of development activities. Guiding ADB’s work is its long-term strategic framework, Strategy 2020, which focuses on five core areas:

- Infrastructure;
- The environment, including climate change;
- Regional co-operation and integration;
- Finance sector development; and
- Education.

The shareholders of the ADB consist of 48 developing and developed members within Asia and the Pacific region and 19 members from outside the region.292 The ADBs main instruments for helping its developing member countries are policy dialogue, loans, equity investments, guarantees, grants, and technical assistance.
EUROPEAN DEVELOPMENT FUND

Cooperation between the EU and the Pacific members of the African, Caribbean and Pacific Group of States (ACP) began in 1975 with the signing of the Georgetown Agreement. The Pacific ACP States have benefited from a number of financial programs provided through the European Commission (EC), including the Pacific Regional Indicative Program (PRIP) which encompasses all Pacific regional projects funded through the EDF.

EUROPEAN INVESTMENT BANK (EIB)

EIB, the bank of the EU, has been supporting EU development policies in ACP regions since 1963. In its 50-year history it has lent nearly €16 billion for around 1,300 projects providing sustainable economic, social and environmental benefits. The EIB carries out its lending in these areas under regional EU cooperation agreements.

INTERNATIONAL LABOUR ORGANISATION

The International Labour Organisation (ILO) is a UN agency dealing with labour issues, particularly international labour standards and decent work for all people. One hundred and eighty-five of the 193 UN members are part of the ILO. (FSM, Nauru, Tonga, Cook Islands and Niue are not members of the UN).

The Decent Work for All is the major aim of the ILO, and is captured in four strategic objectives:

- Fundamental principles and rights at work and international labour standards;
- Employment, sustainable enterprises and income opportunities;
- Social protection; and
- Social dialogue and tripartite consultations.

Gender equality and non-discrimination in employment are overarching mandates for the achievement of these objectives across all activities in both formal and informal economies. The ILO works closely with both international and regional organisations to promote an integrated and coherent approach to decent work and fair globalisation. In addition, the ILO contributes to the G8 and G20 meetings.

ILO directs voluntary contributions to the global 19 Decent Work Outcomes and the corresponding country-level results captured in Decent Work Country Programs driven by ILO’s constituents. At country level ILO outcomes are an integral part of wider UN frameworks. Where possible, donors are encouraged to provide flexible, un-earmarked and predictable funding, including through inclusive multiannual partnership agreements. In return the ILO has strengthened its capacity to manage for development results, including through enhanced quality control.
Section 3 of the APTC e-Scan 2017 explores the Australian Aid Budget for the Pacific region. Australia is one of the wealthiest nations in the Asia-Pacific region, a region that is home to two-thirds of those living in extreme poverty across the world.103

2016-17 AUSTRALIAN AID BUDGET SNAPSHOT

<table>
<thead>
<tr>
<th>Budget Estimate</th>
<th>Amount</th>
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<tbody>
<tr>
<td>2016-17 Pacific Regional Budget Estimate</td>
<td>A$149.8 million</td>
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<tr>
<td>2015-16 Total Australian ODA Estimate</td>
<td>A$124.7 million</td>
</tr>
<tr>
<td>2016-17 Total Australia ODA Estimate</td>
<td>131.6 million194</td>
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</table>

The 2016-17 federal budget, announced in May 2016, saw a decrease in total ODA as some aid recipients transitioned to economic partners. The focus remains on the Indo-Pacific region, innovation, gender equality, humanitarian aid, private sector development, health, disability inclusion, climate change, and the quality and performance of the aid program. Approximately 93 percent of the total ODA budget of A$3.827 million is allocated to the Indo-Pacific region, and 19.5 percent to Aid for Trade (up from 17.2 percent in the last budget). Australian aid in the 2016-17 budget equates to 0.23 percent of Gross National Income (GNI) and 0.85 percent of the federal government spending.105

Investment priorities are:

- Infrastructure, trade facilitation and international competitiveness
- Agriculture, fisheries and water
- Effective governance: policies, institutions and functioning economies
- Education and health
- Building resilience: humanitarian assistance, disaster risk reduction and social protection
- Gender equality and empowering women and girls106
At the PIF Leaders Forum in September 2016, the Australian Prime Minister announced there would be a "step-change" in Australia’s engagement with the Pacific region, which will be guided by a new Pacific Strategy and a new foreign policy strategy in a white paper to be presented in 2017.
Figure 13 – Australian Aid by region 2001-02 to 2016-17 (A$)\(^{109}\)

Figure 14 – Australian aid from 2012-13 to 2017-18 (adjusting for Consumer Price Index)\(^{109}\)
The Australian government’s forward estimates indicate that from 2017-18 aid will increase in line with inflation.¹¹²

At country, regional and partner program level, performance benchmarks have been introduced to measure the effectiveness of the investments. At project level, robust quality systems are in place to ensure funding is directed to investments making the most difference. Priority areas for assistance are to be agreed with each government under a Partnership for Development.¹¹³

The majority of Australia’s assistance is delivered through bilateral programs and delivered by NGOs, Australian volunteers, businesses and government agencies working together with developing countries and international organisations.¹¹⁴

Figure 15 indicates ODA by investment priority.

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¹¹⁰ http://devpolicy.org/aidtracker/destinations/
CLIMATE CHANGE

Australia is making a significant long-term investment to help PICs adapt to climate change. Australia invested A$104 million over the three years, 2013-16 to help protect water supplies, climate-proof essential infrastructure, boost food security and enhance disaster preparedness.

In September 2016, the Prime Minister announced that over the next four years Australia will provide $300 million to Pacific Island countries including $75 million for disaster preparedness. This financial commitment is in addition to humanitarian response funding, and is an additional $80 million on the current levels. It will be based on Pacific national priorities.

Australia has also committed $200 million to the Green Climate Fund over four years. Through its leadership as Co-Chair of the Green Climate Fund Board in 2016 and advocacy as a Board member, Australia has helped the Pacific to secure approval of US$67 million for two projects in Fiji and Tuvalu and assisted Pacific Island countries to develop a Green Climate Fund Pacific Roadmap that outlines potential climate change proposals for Green Climate Fund support to 2018.

Australia’s regional climate change program is currently being redesigned in consultation with core regional stakeholders (September 2016 to May 2017). It will align with the newly endorsed Framework for Resilient Development in the Pacific, and will consider which regional investments best support Pacific country priorities.

Key climate change initiatives include:

| Climate and Oceans Support Program in the Pacific | 14 PICs | A partnership with 14 Pacific national meteorological services to enable the national meteorological services and other relevant in-country agencies to better understand and use climate, ocean and sea-level products for the benefit of island communities and governments, with a focus on capacity development and communications, climate and ocean monitoring and prediction, and sea level monitoring. | $33 million | 2012-2017 |
| Pacific Risk Resilience Program | Fiji, Solomon Islands, Tonga and Vanuatu | A program aimed at strengthening the resilience to disasters and climate change. Funded by the Australian Government and implemented through a partnership between UNDP and an Australian NGO, Live & Learn Environmental Education, which manages the community aspect of this Program. | $16.95 million | 2012-2018 |
| Secretariat of the Pacific Regional Environment Program (SPREP) | 26 member states, headquartered in Apia, Samoa | An intergovernmental environment organization assisting countries and territories of the Pacific to better manage their environments and to give greater prominence to environmental issues in the Pacific. With 26 member states, SPREP comprises five divisions: Biodiversity, Ecosystem Management, Waste Management and Pollution Control, Climate Change, Environmental Monitoring and Governance and Corporate. SPREP has actively led key regional processes, including the Pacific Climate Change Roundtable and the Disaster Roundtable and the Pacific Meteorological Council. These fed into the successful development of the Integrated Framework for Resilient Development in the Pacific (IFRDP), which was endorsed by PIF Leaders in September 2016. | $12.3 million | 2013-2016 |
EDUCATION

The Australian government has invested A$85 million over the four years 2013-17 to strengthen tertiary and technical education across the Pacific to ensure that more young people have internationally recognised qualifications. Australia’s Overseas Development policy supports investments in education focused on systemic change and obtaining quality education. The 2016-17 aid budget estimate for education programs is A$692.7 million, including $14 million for the University of the South Pacific partnership, and A$1,022.7 million for education as a whole, including 3,000 Australia Awards.118

The priorities for this funding is to support early childhood development, to provide a special focus on education for girls, disadvantaged children and those with a disability, to prioritise skills for growth by aligning training to the needs of the local private sector, to work with the private sector and civil society to resolve persistent education challenges, and to continue to provide scholarship programs and people-to-people links for tertiary education to partner countries, for example the Australia Awards.119

On 10 December 2015, the Minister for International Development and the Pacific announced the extension of Australian government’s support for APTC until June 2018. This extension will enable a further 3,000 Pacific Islanders to obtain Australian TVET qualifications. The APTC program is currently undergoing a design with ongoing funding for a further three, plus three years to 2024.
# BUDGET FOCUS AREAS

The table below highlights focus areas for the 2016-17 aid budget.\textsuperscript{120}

<table>
<thead>
<tr>
<th>COUNTRY/ REGIONAL PROGRAMS</th>
<th>TOTAL ODA ESTIMATE (ASM) 2016–17</th>
<th>SOURCE: AUSTRALIAN GOVERNMENT, DFAT\textsuperscript{121,122}</th>
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<tbody>
<tr>
<td>PAPUA NEW GUINEA</td>
<td>558.3</td>
<td>- Promoting effective governance.</td>
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<td>- Enabling economic growth.</td>
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<td>- Enhancing human development (including the PNG Education</td>
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<td>Program — up to A$249.93 million, 2011-16):</td>
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<td>- Australia’s support for the education sector in PNG</td>
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<td>has a firm focus on improving access to quality</td>
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<td>education. Our efforts are supporting more students,</td>
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<td>particularly girls and children with a disability, to</td>
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<td>enrol in and complete school, to further their</td>
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<td>education through university or technical college, and</td>
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<td>to enter the workforce with the skills that they need.</td>
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<td>- We are also expanding support to improve women’s</td>
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<td>leadership, economic opportunities and safety in PNG.</td>
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<td>- As part of Australia’s changing aid program, the</td>
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<td>Education Program is investigating opportunities to</td>
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<td>work with business across the education sector. In</td>
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<td>particular, the Australian government is collaborating</td>
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<td>with business and industry, as well as government, to</td>
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<td>revitalise PNG’s technical colleges, working to ensure</td>
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<td>technical and vocational training is strongly linked</td>
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<td>to industry demand. We are also facilitating</td>
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<td>partnerships between higher education institutions in</td>
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<td>PNG and Australian universities.</td>
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<td>- In basic education, the focus is on capacity building</td>
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<td>at the national level, primary school infrastructure</td>
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<td>(classrooms, teacher houses and ablution blocks),</td>
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<td>supporting teachers in the classroom, and better</td>
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<td>understanding what works in the sector.</td>
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<td>- In higher education and vocational sector, the focus</td>
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<td>is on working in partnership with the Office of</td>
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<td>Higher Education, universities, TVET institutions and</td>
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<td>colleges to improve access and quality. In particular,</td>
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<td>the program responds to the demand for a qualified</td>
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<td>PNG labour force, and works closely with industry to</td>
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<td>ensure graduates and the skills sector are meeting</td>
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<td>industry needs. Australia’s support to the TVET sector</td>
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<td>is complemented with an APTC campus in Port Moresby.</td>
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<td>APTC meets a key gap in the PNG TVET sector, providing</td>
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<td>internationally recognised trade qualifications to</td>
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<td></td>
<td>Papua New Guineans in key areas of demand.</td>
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<td>SOLOMON ISLANDS</td>
<td>162</td>
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<tr>
<td></td>
<td></td>
<td>- Supporting stability.</td>
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<td></td>
<td>- Enabling economic growth.</td>
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<td>- Enhancing human development (including the Education</td>
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<td>- foundation skills in basic education—improving</td>
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<td>learning outcomes, especially early literacy and</td>
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<td>numeracy for all students;</td>
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<td>- new national qualifications framework and own</td>
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<td>vocational and education system with nationally and</td>
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<td>internationally recognised qualifications—increasing</td>
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<td>the number of Solomon Islanders with technical and</td>
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<td>vocational skills in areas of demand; and</td>
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<td>- Australia Awards—40 per year in the priority areas of</td>
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<td>health, education, engineering and construction,</td>
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<td>economics, business, accounting and finance,</td>
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<td>information technology, law, agricultural science,</td>
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<td>fisheries and community/youth development.</td>
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\textsuperscript{120} http://dfat.gov.au/aid/whereweveis/aid/Pages/whereweveisid.aspx
<table>
<thead>
<tr>
<th>Country</th>
<th>Value</th>
<th>Goals</th>
</tr>
</thead>
</table>
| VANUATU | 62.5 | - Building resilient infrastructure and an environment for economic opportunity  
- Improving early education and essential health services (including Vanuatu Education Support Program - up to $39.5 million, 2012-17)  
  - Increase the number of children (girls and boys) in schooling years 1–3 who achieve the national literacy and numeracy standard;  
  - Increase the number of children (girls and boys) including those with special needs in schooling years' kindergarten and 1–3 who have access to education; and  
  - Improve education service delivery for Years K–3 at central, provincial and school levels.  
- Improving community safety and resilience.  
- Supporting TC recovery and reconstruction. |
| SAMOA | 37.8 | - Enabling economic growth.  
- Strengthening governance.  
- Advancing Samoa’s health and education outcomes (including Education Sector Support Program up to $12.5 million, 2015 – 2018; TVET Roadmap I & II up to $2.5 million (now completed), 2014-16; and Australia Awards approximately $5 million annually):  
  - In 2015, Australia provided Australia Awards scholarships for 50 Samoan citizens to study at tertiary-level institutions in Australia and the Pacific region. These include 40 long term awards (Australia Awards Scholarships and Australia Awards Pacific Scholarships); and 10 short term awards (Australia Awards Fellowships); and  
  - The APTC is a flagship program of the Australian government, funded through Australia’s Pacific Regional Program. Through the bilateral program to Samoa, Australia provides funding for approximately 150 Samoan students each year to complete international-standard trade, hospitality and community service courses. |
| FIJI | 76.9 | - Increasing private sector development.  
- Improving human development (including Access to Quality Education Program (AQEP), up to $50 million, 2011 – 2016):  
  - AQEP provides support through school-based management grants, teaching resources and technical assistance aimed at increasing enrolment and attendance of disadvantaged children and improved learning outcomes.  
  1. AQEP invests in school infrastructure such as classrooms and library buildings, providing students with a better place to study. It also works with five selected demonstration schools to promote a disability inclusive approach.  
  2. AQEP provides support for Fiji’s Ministry of Education through short-term technical assistance and research to inform program planning and evaluation. AQEP supported the Fiji Education Management Information System, resulting in the entry of all student records. The AQEP also provided financial management training to head teachers, principals, managers and treasurers in 898 schools. |
- Governance, economic and private sector development.
- More effective, efficient and equitable health system.
- Skills development in support of economic opportunities for Tongan workers (including the Tonga Education Support Program Phase 2, A$8.6 million, 2015-16; the Interim Skills Development Facility, A$2.6 million, 2014-16; and Skills for Inclusive Economic Growth, A$7.4 million, 2016-21):
  - The Tonga Education Support initiative supports improvements in the quality of primary schools and early childhood education. It helps the Tongan Ministry of Education and Training improve teacher registration and knowledge development and dissemination, as well as provide updated regulations and policies. Key achievements include: 150 teachers gaining professional certification; revision of curriculum materials for classes 1 to 8 to improve teaching strategies and learning outcomes; the update and operationalisation of key elements of Tonga’s National Early Childhood Education policy; development of Early Childhood Education Resources (in the Tongan language); revision of the Early Childhood Education Curriculum; and development of an Early Childhood Education teaching qualification; and
  - Skills for Inclusive Economic Growth builds on the lessons learnt from two previous investments – the Tonga Technical Vocational Education and Training (TVET) Support Program Phase 1 (TSP1), and the Interim Skill Development Facility (ISDF). It focuses on improving participants’ livelihoods, increasing business opportunities and incomes for micro, small and medium enterprises, and supporting a more coordinated, responsive, flexible and inclusive national skill development program in Tonga.\(^\text{123}\) The program aims to:
  1. Improve the employability of participants in national and overseas labour markets
  2. Increase productivity in the workplace and potential for earning higher incomes
  3. Provide increased access to entrepreneurial skills to complement technical training for micro, small and medium enterprises
  4. Provide equitable access to skills development services for people with disabilities, women and people in the outer islands
  5. Establish new training models to influence reforms in the national TVET sector.\(^\text{124}\)

- Promoting more effective public sector management.
- Investing in nation building infrastructure.
- Supporting human development (including the Nauru Improved Education up to A$4.2 million, 2016 – 2017). It focuses on improving quality and increasing the numbers of teaching staff; improving access to quality primary and secondary school education, ensuring higher student retention rates and education attainment levels; and improving access to relevant high quality tertiary, technical and vocational education services. A Technical and Vocational Education and Training (TVET) curriculum is being developed to enable the provision of internationally recognized TVET certificates and improving future job prospects of students.
- Implementing Economic Reforms.
  - Building a better educated and healthier population (including Kiribati Education Improvement Program (KEIP), up to A$70 million (Phases I, II and III), 2011-19, and Kiribati Technical and Vocational Education and Training Sector Strengthening Program (TVETSSP), up to A$23.6 million (Phases I and II), 2011-16, Phase III (the Kiribati Skills for Employment Program), A$20 million, 2016-19).
  - Under KEIP, Australia is working with the Kiribati government to:
    - improve access to quality basic education for all girls and boys, including children with a disability;
    - provide safe and healthy learning environments, adequate resources, a modern curriculum, professional teachers, and improved management of the education system.
  - KEIP started in 2011 and is currently in Phase III, which commenced in April 2016.
  - Under TVETSSP, Australia is also supporting the redevelopment of KIT infrastructure to provide a more conducive learning environment. TVETSSP Phase III (renamed the Kiribati Skills for Employment Program) will commence in late 2016 and end in 2019. It focuses on three main outcome areas:
    - Increased (equitable) participation of 18-24 year old women and men in skills programs;
    - Increased employability of Kiribati Institute of Technology (KIT) graduates; and
    - Effective and efficient management of the skills sector.

TUVALU 29.6
- Good governance, economic growth and stability.
- Education and human resources (including Achieving Education for All in Tuvalu Program, up to A$3.6 million, 2011-16; and the Funafuti Classroom Building Project, up to A$4.1 million, 2015-17):
  - The program focuses on improving school management, training teachers, building student literacy levels and carrying out education research and planning;
  - The program will benefit 18 early childhood centres, 19 primary schools and two secondary schools. The program is supporting Tuvalu’s government priorities in the education sector: improved curricula and assessments, increased student achievements, better school management, and more opportunities for human resource development; and
  - Australia is providing a grant to the Tuvalu government to fund the construction of 12 new classrooms and two toilet blocks at the main government primary school in the capital, Funafuti. The project will provide school facilities conducive to student learning and will take into account potential climate change impacts.
- Environment and climate change.

COOK ISLANDS 3.4
- Water and sanitation.
- Education.
- Gender.
- Disability-inclusive development.

NIUE AND TOKELAU 3.1
- Waste Management.
- Education.
AID FOR TRADE BUDGET

The Australian government has set an AfT target that represents 20 percent of the total aid budget by 2020, which is consistent with the level of investment by other key donors and the increasing demand from developing countries, especially in the Pacific.

In 2015-16, Australia’s AfT represented about A$698 million or 17.2 percent of total ODA. In 2016-17, AfT expenditure is expected to reach approx. A$748 million or 19.5 percent of Australia’s total ODA (Figure 16).

ODA DELIVERED BY OTHER GOVERNMENT DEPARTMENTS

Australia applies a whole-of-government approach to aid delivery, utilising the skills, strengths and expertise of ‘other government departments’ (OGDs) - including Commonwealth, State and Territory government departments and agencies to deliver effective aid. Figure 17 indicates estimated 2016-17 ODA-eligible expenditure.

![Figure 16 - Australia’s trajectory towards meeting 20% AfT target by 2020](image)

<table>
<thead>
<tr>
<th>Department/Agency</th>
<th>2015-2016 budget estimate (A$m)</th>
<th>2016-2017 budget estimate (A$m)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Australian Centre for International Agricultural Research</td>
<td>91.3</td>
<td>103.4</td>
</tr>
<tr>
<td>Agriculture</td>
<td>3.8</td>
<td>3.3</td>
</tr>
<tr>
<td>Attorney Generals</td>
<td>5.0</td>
<td>6.3</td>
</tr>
<tr>
<td>Immigration and Border Protection</td>
<td>7.5</td>
<td>3.3</td>
</tr>
<tr>
<td>Australian Federal Police</td>
<td>126.3</td>
<td>110.5</td>
</tr>
<tr>
<td>Communications</td>
<td>0.9</td>
<td>1.1</td>
</tr>
<tr>
<td>Education</td>
<td>27.7</td>
<td>12.6</td>
</tr>
<tr>
<td>Employment</td>
<td>7.5</td>
<td>8.5</td>
</tr>
<tr>
<td>Environment</td>
<td>0.5</td>
<td>0.8</td>
</tr>
<tr>
<td>Finance</td>
<td>0.5</td>
<td>0.0</td>
</tr>
<tr>
<td>Health</td>
<td>7.2</td>
<td>10.5</td>
</tr>
<tr>
<td>Infrastructure</td>
<td>0.6</td>
<td>0.0</td>
</tr>
<tr>
<td>Treasury</td>
<td>56.2</td>
<td>39.7</td>
</tr>
<tr>
<td>States and Territories</td>
<td>0.4</td>
<td>0.1</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>329.1</strong></td>
<td><strong>300.0</strong></td>
</tr>
</tbody>
</table>

Figure 17 - estimated ODA-eligible expenditure by OGDs in 2016-17

Section 4 of the APTC e-Scan examines Australian aid partnerships, programs and initiatives that support and promote development of its neighbours in the Pacific.

Development objectives cannot be achieved by working in isolation. Australia pursues strong and effective partnerships that reflect a focus on collaboration and cooperation for making a difference to the lives of the people living in the Pacific region. Bilateral donors contribute US$1355 billion in development assistance annually and it is therefore in Australia’s interest to work with other donors to maximise development effectiveness.127

Investing in effective partnerships with other bilateral donors:
- Maximises the impact, geographic reach and influence of its development activities;
- Facilitates leverage of each other’s experience and innovation to ensure best practice and optimum results in program delivery;
- Prevents policy fragmentation and duplication of effort; and
- Ensures the needs of the Indo-Pacific are effectively represented internationally.

DFAT has developed eight Value for Money Principles to guide decision making and maximise the impact of its investments, and expects all delivery partners to give effect to the principles. Value for money performance is measured in the Aid Performance Framework.128

<table>
<thead>
<tr>
<th>Economy</th>
<th>Efficiency</th>
<th>Effectiveness</th>
<th>Ethics</th>
</tr>
</thead>
<tbody>
<tr>
<td>2. Encouraging competition</td>
<td>4. Proportionality</td>
<td>6. Results Focus</td>
<td></td>
</tr>
<tr>
<td>7. Experimentation and innovation</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Australia works through a range of partnerships, including whole of government, private sector, bilateral partners, multilateral and non-government organisations.

- **Whole of government**: DFAT is one of many Australian government departments and agencies involved in delivering ODA and providing a wide range of expertise to address the development, economic, security and political aspects of partner countries.

- **Commercial Contractors**: Commercial Contractors provide valuable support both domestically and internationally to the department, as well as being integral to the delivery of Australia’s aid program.

- **Private sector partnerships**: Partnerships with the private sector are important for DFAT to achieve its private sector development objectives and maximise the overall development impact of its investments.

- **Bilateral partnerships**: In engaging with bilateral donors, the Australian government chooses the type of cooperation that is most effective and fit-for-purpose to ensure that these partnerships deliver maximum results.

- **Multilateral organisations**: Multilateral organisations like the UN or WBG extend the reach of Australia’s aid program as their size enables them to undertake projects on a scale that would not be possible for donors such as Australia.

- **Non-government organisations**: NGOs like World Vision are an essential part of Australia’s aid program as they maximise the impact and reach of Australian aid. For 40 years the Australian government has provided funding through the Australian NGO Co-operation Program (ANCP) to deliver cost effective, practical and direct poverty reduction programs. The ANCP directly supports community-level economic development, facilitating access to markets, improving livelihoods for women, and working to strengthen links between communities, government and the private sector. There are over 50 NGOs accredited to receive funding under the ANCP. The 2016-17 budget estimate for ANCP is AUD127.3 million. These relationships are managed through government level agreements or agency level MOUs which encompass joint and delegated aid projects, and increasingly include policy collaboration to drive results in international fora, such as through the G20, multilateral agencies and the OECD Development Assistance Committee (DAC).
PARTNERSHIPS WITH BILATERAL DONORS

Australia has formal agreements with the following bilateral donors:

- **Canada**: In April 2015, DFAT entered into a Partnership Arrangement on International Development with the Canadian Department of Foreign Affairs, Trade and Development. Australia and Canada have a mature and highly productive bilateral relationship which extends across a diverse policy agenda, with priorities including sustainable economic growth (for example, through innovation, leveraging private sector finance, aid for trade and infrastructure development), global health issues, gender equality, and coordination on global development policy agendas.\(^{132}\)

- **China**: The Australian and Chinese governments signed an MOU for a Development Co-operation Partnership in Beijing on 9 April 2013. The MOU enables Australia and China to:
  - Find practical means to strengthen co-operation and collaboration;
  - Work together to achieve shared objectives on issues of global or regional importance; and
  - Work together to reduce global poverty and promote achievement of the MDGs and the SDG 2030 Agenda.

- **European Union**: The Australia-EU Delegated Co-operation for Development, signed 15 April, 2014 recognises the enduring partnership between Australia and the EU. It acknowledges the importance of co-ordinated approaches to development policy and programs and it recognises each other’s specialised development expertise. The MOU focuses on achieving effective, efficient and sustainable development outcomes.\(^{133}\) Development co-operation between Australia and the EU is currently enabled under the Australia-EU Partnership Framework of 2008, which is due to be replaced by a treaty-level Framework Agreement. Formal negotiations on the Framework Agreement are continuing. The EU provides significant development assistance to the Pacific. Australia and the EU are currently working together on civil society support (Samoa), vocational training (Fiji) and water, sanitation and hygiene (Solomon Islands).\(^{134}\)

- **France**: Australia and France are both committed to democratic values and human rights and share a common aspiration for a fairer, safer and more socially responsible world. Australia and France signed a Joint Statement of Strategic Partnership in January 2012 which includes a commitment to strengthen international development co-operation, particularly in the Pacific. France, Australia and New Zealand signed the FRANZ Agreement, a trilateral disaster relief arrangement in December 1992 to ensure the best use of defence assets and other resources for relief operations after natural disasters in the South Pacific.\(^{135}\) This agreement promotes long-term strategic co-operation in the Pacific region.\(^{136}\)

- **Germany**: The development partnership with Germany is one of Australia’s strongest and is underpinned by an aid MOU signed in 2007 which outlines a shared interest in a prosperous and stable Asia-Pacific region, and is supported by a work plan. A Strategic Partnership arrangement, signed in January 2013, builds on the MOU. Separately, Australia and Germany signed a Declaration of Intent to co-operate in the extractive industries sector (May 2013) as well as an MOU on Implementation Arrangements (13 Sept 2013) which outlines common procedures for joint development co-operation.\(^{137}\)


\(^{135}\) [http://www.radioaustralia.net.au/international/radio/one/120101/highlights-is-the-franz-agreement-working]


- **Japan**: Australia and Japan signed an MOU on International Development Co-operation in Tokyo in December 2011 which commits the two governments to work more closely together to increase development effectiveness and help developing countries lift their people out of poverty and share the benefits of economic growth. Through the partnership, DFAT and the JICA agreed to increase the exchange of information, and to enhance co-operation in sectors such as education, health, food security and infrastructure.

- **New Zealand**: Australia shares a close and wide-ranging relationship on development co-operation with New Zealand. On 20 August 2009, the Australia-New Zealand Partnership for Development Co-operation in the Pacific was signed which reaffirms a commitment to build a more secure, equitable and prosperous Pacific region and is matched by strong in-country working-level relationships, high-level consultations, and a close consultative relationship on development related policy issues.

- **Republic of Korea**: The MOU on Development Co-operation between Australia and the Republic of Korea was signed in Seoul on 16 December 2009 to provide a framework for greater co-operation on development assistance. The MOU recognises the Republic of Korea as an important emerging donor and development partner in Asia. Both countries are working together to explore ways to develop practical collaboration, with a focus on the Asia-Pacific.

- **Singapore**: The Partnership Arrangement on International Development between Australia and Singapore was signed in June 2015. The Partnership Arrangement outlines key understandings and shared objectives and principles on international development between Australia and Singapore, and is focused on the Asia-Pacific region. Australia and Singapore have committed to convene an annual development official level dialogue to broaden understanding and explore potential areas for collaboration. The Annex to the Partnership Arrangement outlines an annual work program. For 2015-16 the focus areas are trade, investment, economic development and sustainable development.

- **United Kingdom**: Australia and the United Kingdom, through their Department for International Development (DFID), work together closely on a range of shared development priorities as outlined in the DFAT-DFID Partnership Arrangement, signed on 10 March 2014. The top priorities for collaboration with the DFID under the Partnership Arrangement are:
  - Economic growth and development, including AIT and leveraging the private sector
  - Gender equality and women’s empowerment
  - Humanitarian and conflict approaches; and
  - Global development policy agendas, including the G20 development agenda, post-2015 development framework and development finance.

- **Central to the Australia-United Kingdom donor partnership is a shared commitment to increasing the effectiveness, transparency and accountability of the respective aid programs.**

- **United States of America**: On 10 June 2010, Australia and the United States of America entered into an MOU on International Development Co-operation. The MOU provides a framework for development co-operation activities that assist developing countries to escape conflict and instability and move toward sustainable private sector-led growth. It aims to draw on the shared development objectives and approaches of both countries to enhance program delivery and to support better program outcomes.\(^{138}\)

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**PARTNERSHIPS WITH MULTILATERAL DONORS**

- **United Nations:** Working with the UN and its humanitarian agencies, Australia ensures carefully targeted programs are put in place for emergency assistance and long-term development. In 2014-15 Australia provided A$157.1 million, including A$21.2 million in core funding to the United Nations Development Program (UNDP), and A$75.6 million including A$34.4 million in core funding to UNICEF. These contributions made up around 38 percent of Australia’s overall contribution to the UN in 2014-15, which totalled A$616.9 million.

- **Gavi, the Vaccine Alliance:** Gavi is an example of a successful public/private partnership that works to reduce childhood deaths through helping low-income countries procure new and underused vaccines at globally low prices. These vaccines combat the most common causes of childhood illness and death, including pneumonia, diarrhoea and measles. Gavi’s work aligns with the goals of Australia’s aid program to contribute to sustainable economic growth and poverty reduction through better health. Gavi also uses innovative approaches to generating funding for development, including the International Finance Facility for Immunisation mechanism (IFFIm) which generates funds for Gavi programs through issuing bonds on capital markets. For 2016-20 Australia has pledged A$250 million to Gavi and has also committed A$250 million to IFFIm over 20 years, 2010-2030. From 2006 to 2015 Australia provided A$284 million in funding to Gavi.

- **The Global Fund:** The Global Fund to fight AIDS, TB and malaria is a partnership between governments, civil society, private sector and people affected by the diseases, to accelerate the end of AIDS, TB and malaria as epidemics. The Global Fund mobilises and invests nearly US$4 billion a year to support programs run by local experts in countries and communities most in need. Since 2004 Australia has contributed A$563.4 million to the Global Fund including a pledge of A$200 million for the 2014-16 allocation period. Australia’s contributions to the Global Fund deliver value for money; for every US$1 Australia committed over 2014-2016, the Global Fund gave US$1.5 to eligible countries in Asia and the Pacific, totalling US$2.9 billion. This represents an increase of about 7 percent in funding to the Asia-Pacific when compared to previous Global Fund allocations.

- **Global Partnership for Education (GPE):** GPE is a multistakeholder partnership of bilateral and multilateral donors, developing countries, and key stakeholders from civil society and the private sector with the goal of providing quality basic education to all children. GPE and its forerunner, the Fast Track Initiative, has mobilised US$4.3 billion in support of education since 2002 enabling 22.5 million additional children to enter school in 61 developing countries around the world. Australia contributed A$340.8 million to GPE between 2007 and 2014. In June 2014, Australia pledged A$140 million for GPE’s 2015-18 replenishment. It is estimated that, for every US$1 Australia is investing over the 2015-18 replenishment, GPE is forecast to spend US$4 in the Asia-Pacific region. Australia’s support to GPE complements its bilateral education programs and extends its leadership in the education sector to a global scale.

Global Environment Facility (GFE): GFE is an international partnership of 183 countries, international institutions, civil society and the private sector to address global environmental issues. GFE works with partners to improve agricultural productivity, sustainable fisheries and water resource management for poor communities. It also engages in environmental activities including biodiversity, land regeneration, protection of international waters, climate change mitigation and adaptation, and management of persistent organic pollutants and the ozone layer. Australia committed A$93 million (2014-18) to the GEF to provide a range of grants to the Indo-Pacific region.

Green Climate Fund: Australia has pledged A$200 million over four years to the GCF to support developing countries to grow their economies in a sustainable way and help them adapt to climate change. The GCF leverages private sector investment and supports a range of emission reduction and adaptation projects with broader economic and environmental benefits. Australia is an active member of the GCF Board and uses its seat to advocate the interests of its region, and to promote effective governance.

Global Partnership on Output-Based Aid (GPOBA): The GPOBA funds, designs, demonstrates and documents output-based aid (OBA) approaches. OBA is a results-based and innovative financing instrument designed to improve delivery of basic infrastructure and social services for the poor (e.g. water, telecommunications, micro-finance). OBA projects are commonly delivered by private firms, with donors providing performance-linked subsidies. Working with GPOBA enhances Australia’s expertise in the selection, design and implementation of OBA activities, to look at ways in which innovative financing of projects can deliver stronger and more predictable results.142

ASSISTING THROUGH TRADE

Australia’s development policy places greater emphasis on aid as a catalyst for sustainable economic growth and poverty reduction in developing countries in the Indo-Pacific region. Aid for trade supports the aid program’s key objectives of reducing poverty and lifting living standards through sustainable economic growth.  

AID FOR TRADE INITIATIVE

AFT helps developing countries address their internal constraints to trade, such as cumbersome regulations, poor infrastructure and lack of workforce skills. It supports developing countries to better integrate into and benefit from the global rules-based trading system and implement domestic reforms that have a real economic impact. AFT includes training of customs officials to facilitate trade, investing in ports and storage facilities, connecting farmers to overseas buyers and helping women entrepreneurs to export.

The Strategy for Australia’s AFT Investments, launched on 1 July 2015, established a framework for future Australian AFT investments to ensure they are well-planned and effective, meet the needs of the developing country partners and are aligned with Australian interests. Australia’s priority areas for AFT investments include:

- Trade and investment policy and trade facilitation;
- Global value chains;
- Infrastructure;
- Private sector development;
- Economic empowerment of women;
- Knowledge and skills development;
- Agriculture; and
- Services.

The table below shows the AFT estimates for expenditure, by sector for 2016-17:

<table>
<thead>
<tr>
<th>Aid for Trade Program: Sectors</th>
<th>2015-16 Estimated Outcome ($m)</th>
<th>2016-17 Budget Estimate ($m)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Infrastructure &amp; trade</td>
<td>459.0</td>
<td>503.0</td>
</tr>
<tr>
<td>Agriculture, fisheries &amp; water</td>
<td>219.9</td>
<td>227.4</td>
</tr>
<tr>
<td>Effective governance</td>
<td>19.5</td>
<td>17.7</td>
</tr>
<tr>
<td>Grand total</td>
<td>698.3</td>
<td>748.0</td>
</tr>
</tbody>
</table>

Figure 18 - AFT estimates for expenditure, by sector 2016-17 [1]
Australia’s AIT Program highlights include:

- **WTO Agreement on Trade Facilitation**: Australia assists developing and least developed countries to implement the Agreement, for example, through improving their customs procedures. Australia is working with 159 members to ensure goods and services can be imported and exported free from unnecessary restrictions or discrimination. Australia views liberalisation through the WTO as the clearest path to comprehensive economic reform, improved efficiency of markets and substantial and sustainable economic growth in all nations.

- **Fostering the Services Sector**: Australia is helping developing countries undertake domestic reforms that improve the services sector’s contribution to their economies, and build their capacity for services trade negotiations.\(^{146}\)

- **Health Research**: Australia and the World Intellectual Property Organisation (WIPO) are working together to place scientists from developing countries in the world’s leading research organisations to help develop better treatment options for neglected tropical diseases, malaria and tuberculosis.

- **Bringing Books to the Visually Impaired**: Australia and WIPO are working together to help the visually impaired access educational materials.

- **Economic Empowerment of Women in the Pacific**: With the International Trade Centre (ITC), Australia is assisting women entrepreneurs. For example, in PNG craftswomen using billum are being assisted to form co-operatives and market their products internationally. In Samoa, business-women are being supported to better access government procurement processes.

- **Banking opportunities for the poor - South Pacific**: Australia supports the Pacific Financial Inclusion Program to develop the capacity of financial service providers. As a result, more than 550,000 people in Fiji, PNG, Solomon Is, Tonga and Samoa are now able to store and transfer money using mobile phones.\(^{147}\)


OTHER PROGRAMS

- Direct Aid Program, Pacific: The Direct Aid Program (DAP) is a small grants program funded from Australia's aid budget. It has the flexibility to work with local communities in developing countries on projects that reduce poverty and achieve sustainable development consistent with Australia's national interest. It sits alongside Australia’s longer-term country and multilateral development strategies and with its wide geographical reach, plays an important role in supporting local community efforts towards poverty reduction. In 2016-17 the total DAP budget is $22 million. DAP is administered through Australia’s overseas diplomatic posts on a financial year basis.146

- Government Partnerships for Development (GPFD): GPFD is a competitive funding program supporting eligible Australian public sector organisations to partner with public sector organisations in developing countries. GPFD supports economic growth and poverty alleviation in developing countries in the Indian Ocean, Asia and Pacific regions. Australian public sector organisations work with implementation partners such as NGOs, government business enterprises, private sector entities including training institutions and public-private partnerships. The following table outlines a number of GPFD projects.147

<table>
<thead>
<tr>
<th>Title</th>
<th>Summary</th>
<th>Region/ Country of focus</th>
<th>Lead Public Sector Organisation</th>
<th>Duration</th>
<th>Total funds A$m</th>
</tr>
</thead>
<tbody>
<tr>
<td>Economic Development and Food Security through Addressing Illegal Fishing</td>
<td>Improving the capacity of Pacific nations and PNG to combat illegal unregulated and unreported fishing activities in their territorial waters</td>
<td>Pacific, PNG</td>
<td>Department of Agriculture</td>
<td>Nov 2014 - June 2018</td>
<td>2.446</td>
</tr>
<tr>
<td>Improving Statistical Capability in Fiji</td>
<td>Building the capacity of the Fiji Bureau of Statistics to provide accurate and timely statistics on economy and society</td>
<td>Fiji</td>
<td>Australian Bureau of Statistics</td>
<td>Nov 2014 - June 2017</td>
<td>0.846</td>
</tr>
<tr>
<td>Improving Biocecurity Systems for Cargo Treatment</td>
<td>Building the capacity of counterpart biocsecurity agencies to manage multi-country cargo treatment and inspection</td>
<td>APEC/ASEAN</td>
<td>Department of Agriculture</td>
<td>Nov 2014 - June 2018</td>
<td>1.222</td>
</tr>
<tr>
<td>Strengthening Prudential Risk Management Capacity in the Pacific</td>
<td>Building the capacity of Pacific prudential regulators through on-site training and internships</td>
<td>Pacific, PNG, Timor Leste</td>
<td>Australian Prudential Regulation Authority</td>
<td>Nov 2014 - June 2016</td>
<td>1.098</td>
</tr>
<tr>
<td>Supporting and strengthening Ombudsmen and allied institutions to combat corruption in the Pacific</td>
<td>Supporting the development of integrity institutions (Ombudsmen’s offices and Auditor General’s offices) in the Pacific to allow them to respond to increasingly sophisticated criminal and corruption activities</td>
<td>Pacific regional and PNG</td>
<td>Office of the Commonwealth Ombudsman</td>
<td>Nov 2014 - June 2018</td>
<td>1.089</td>
</tr>
</tbody>
</table>

Figure 19 - Approved GPFD activities (Round 2, 2014)148

THE NEW COLOMBO PLAN

This Australian government initiative aims to lift the level of knowledge of the Indo-Pacific region across Australia by supporting Australian undergraduates to study and undertake internships in the region. It involves a prestigious scholarship program for study of up to one academic year and internships and/or mentorships of up to six months, and a flexible Mobility Grant Program for both short and longer-term study, internships, mentorships, practicums, and research. The program is open to Australian undergraduates aged 18-28 currently studying at Australian universities. In 2017 the New Colombo Plan Scholarship Program objectives are:

- Provide around 100 prestigious and highly-competitive Scholarships;
- Support more study experiences in as many Indo-Pacific locations as possible;
- Encourage New Colombo Plan students to undertake longer-term study, language study and an internship and/or mentorship;
- Engage New Colombo Plan students, universities, and other stakeholders in public diplomacy and outreach; and
- Continue to develop an active alumni community for participants to share their experiences, promote the New Colombo Plan and continue to develop knowledge of and professional links with the Indo-Pacific region.

The New Colombo Plan is intended to be transformational, deepening Australia’s relationships in the region both at the individual level and through expanding university, business and other stakeholder links. With an initial commitment of A$100 million, the funding for the program is now ongoing.

THE PACIFIC FINANCIAL INCLUSION PROGRAM (PFIP)

In 2014 Australia launched A$14.15 million (FJD$24 million) three-year partnership, aimed at increasing financial services for disadvantaged households across the Pacific. Implemented by the UNDP and the United Nations Capital Development Fund (UNCDF), PFIP aims to add one million Pacific Islanders to the formal financial sector by 2019 through supporting policy and regulatory initiatives, funding innovation with financial services and delivery channels, disseminating market information, and empowering consumers. The Australian government’s partnership with PFIP commenced in 2009, and its latest contribution amounts to 50 percent of multilateral support. Donors include Australia, New Zealand, the EU, the UNDP and UNCDF.

Pages/new-colombo-plan.aspx
154 http://www.pfip.org/aboutus/pressreleases/
THE PACIFIC HORTICULTURAL AND AGRICULTURAL MARKET ACCESS PROGRAM (PHAMA)

PHAMA is funded by the Australian and New Zealand aid programs and is helping primary producers meet international export requirements. Established in 2011 and funded through to 2017, PHAMA's mission is to drive for equitable and sustainable agricultural industries and value-added ventures across the Pacific region.156

PHAMA has assisted Samoa, Tonga, Solomon Islands, Vanuatu and Fiji increase their agriculture and horticulture exports, by addressing the quarantine, sanitary, phyto-sanitary and other market access requirements of their trading partners. The work of PHAMA focuses on maintaining and improving existing market access by developing the capacity of the public and private sectors in PHAMA countries to meet the requirements, and to gain access for novel agricultural-based products into new markets.156

Recognising the potential for PNG to benefit from PHAMA support to connect the local agriculture sector to global markets, in 2015 the Australian government committed A$5 million (10 million Kina) for PHAMA implementation over the following two years. Agriculture plays a vital role in PNG's prosperity as over 70 percent of the country's population relies on the land through subsistence farming and as an income source.157

PACIFIC WOMEN SHAPING PACIFIC DEVELOPMENT (PACIFIC WOMEN)

Pacific Women is an ambitious 10 year A$320 million program supported by the Australian government to improve the political, economic and social opportunities of Pacific women in 14 PACs. Gender inequality remains a significant development challenge for many countries and as a consequence, these nations are unable to reach their full potential when half of their citizens are excluded from important leadership and economic opportunities.158

Pacific Women supports Pacific countries to meet the 2012 PIF Leaders' Gender Equality Declaration commitments and it works with Pacific governments, civil society organisations, the private sector, and multilateral, regional and UN agencies to:

- Increase the effective representation of women, and women's interests, through leadership at all levels of decision-making;
- Expand women's economic opportunities to earn an income and accumulate economic assets; and
- Reduce violence against women and increase access to support services and to justice for survivors of violence.

Work in these areas is underpinned by a focus on supporting positive changes in social norms and attitudes towards women in the Pacific. This will enable women to have a stronger sense of empowerment and belief in their own self-worth and abilities, and to have more opportunities to participate fully, freely and safely in political, economic and social life.159

Australia's support is primarily delivered at the country level. Individual country plans have been developed in close consultation with the women and men of the Pacific, their organisations and governments to guide implementation of activities. Country plan development has included consultation with women living with disabilities and disabled peoples' organisations.160

Through Pacific Women, the Australian government has invested A$7.8 million and has committed to spend an additional A$58 million over 10 years on initiatives supporting women's empowerment in PNG.161
PACIFIC AGREEMENT ON CLOSER ECONOMIC RELATIONS (PACER) PLUS

PIF Leaders launched negotiations on PACER Plus at their fortieth meeting in August 2009 to help FICs benefit from enhanced regional trade and economic integration.\textsuperscript{162}

Australia’s primary objective is to promote economic development through greater regional trade and economic integration. Australia’s support includes high-quality technical advice, substantial funds to commission independent research on PACER Plus and funds for training of FIC trade officials to strengthen their capacity in respect of the PACER Plus negotiations.\textsuperscript{163}

On 29 October 2015, the PIF Trade Ministers met in Rarotonga, Cook Islands to make a number of decisions relating to the PACER Plus negotiations. Ministers considered key regional trade and investment initiatives and related issues, in line with the 2015 theme of “Supporting Private Sector for Increased Trade, Investment and Development”.\textsuperscript{164} Ministers noted the direction provided by the PIF Leaders and the substantive progress made in the PACER Plus negotiations. Ministers instructed trade negotiators to redouble their efforts and conclude a high quality trade and investment agreement that would enhance the participation of the FIC in international trade at the latest by June 2016.\textsuperscript{165}

The 47th Pacific Islands Forum was held in the Federated States of Micronesia, September 2016. In their Communiqué, Leaders noted the progress of negotiations for PACER Plus; the agreed timetable for negotiations concluding by the end of October 2016 and the Agreement to be signed by the end of 2016; the commitment of Australia and New Zealand to support the implementation of the Agreement; and the recommendations of the Sustainable Impact Assessment prepared by the Office of the Chief Trade Adviser.\textsuperscript{166}

PACIFIC ISLANDS FORUM FISHERIES AGENCY (FFA)

The FFA is an intergovernmental agency established in 1979 to facilitate regional co-operation and co-ordination on fisheries policies between its member states in order to achieve conservation and optimum utilisation of living marine resources, in particular highly migratory fish stocks, for the benefit of the peoples of the region, in particular the developing countries.\textsuperscript{167}

Australia continues its major partnership with the FFA.\textsuperscript{168} One of Australia’s economic growth targets from the Performance Benchmarks 2015-16, in line with Making Performance Count: Enhancing the Accountability and Effectiveness of Australian Aid, is a 5 percent annual increase in revenue flowing to FFA Pacific island member governments from offshore tuna fisheries (from 2013-14 baseline).\textsuperscript{169}

\textsuperscript{163} http://thejournalexpress.com/2016/12/09/pacerplus-meetings-to-progress-negotiations/
\textsuperscript{167} https://en.wikipeida.org/wiki/Pacific_Islands_Forum_Fisheries_Agency
PACIFIC BUSINESS INVESTMENT FACILITY

Co-financed by Australia and the ADB, PBIF provides technical assistance to help Pacific businesses access commercial finance for growth, diversification or consolidation. PBIF operates in the 13 Pacific member countries of the ADB and works with eligible businesses to provide a range of financial and commercial services.

A focus of PBIF is to increase access to finance for women-led businesses, identified as a particular challenge in the Pacific. PBIF aims to ensure at least 20 percent of all businesses they assist are led by women.107

In December 2013 the Australian government announced a contribution of A$15 million over five years to the PBIF to:

- Provide business advisory services to over 250 companies in the Pacific; and
- Improve economic opportunities for women through additional support to the Private Sector Development Initiative (PSDI).108 See Section 6 for further information on PSDI.

STRATEGY TO STRENGTHEN DISABILITY-INCLUSIVE DEVELOPMENT

Development for All 2015-2020: Strategy for strengthening disability-inclusive development in Australia’s aid program (May 2015) guides Australia’s aid program in supporting people with disabilities in developing countries. The strategy identifies key opportunities where disability-inclusive development can be strengthened based on investment priorities and where Australia can make the most difference, based on key disability-inclusive development challenges, achievements to date and Australia’s recognised expertise. Through the strategy, DFAT continues to promote disability-inclusive education, help remove physical barriers through Australia’s infrastructure investments, and work with partner governments to enhance access to vital services to support disabled people’s organisations in developing countries which play a vital role in giving voice to people with disabilities.12 Key initiatives include:

- United Nations Partnership to Promote the Rights of Persons with Disabilities (UNPRPD): A$5.75 million, 2012-16. The goal of Australia’s partnership with the UNPRPD is to develop the capacity of national stakeholders, particularly governments and disabled people’s organisations, to effectively implement the UN Convention on the Rights of Persons with Disabilities. The technical secretariat for UNPRPD is hosted by the UNDP.121

- UNICEF Partnership on Disability: A$4.5 million, 2015-19. Australia is partnering with UNICEF to support the second phase of the Rights, Education and Protection (REAP 2) project. This partnership builds on the successes of the first phase of the REAP project, which piloted education and child protection activities in Vietnam and Bhutan. The second phase will include a focus on countries in the Indo-Pacific.

- UNICEF Partnership on Disability-Inclusive Data Collection: US$1.2 million, 2014-16. Australia is supporting UNICEF to partner with the UN Washington Group on Disability Statistics to complete a set of survey questions which countries can insert into their existing national data collection processes (such as censuses) to provide internationally comparable data on children with disabilities. This funding will also support the development of a second set of survey questions to understand the barriers and facilitators to children with disabilities accessing quality education. The survey

is intended to be used on both children with disabilities who are in school and those who are out of school. Once completed, these survey questions will be used to improve data collection on children with disabilities in UNICEF’s Multiple Indicator Cluster Survey, one of the largest global sources of internationally comparable, statistically rigorous data on the situation of children and women.

- **Supporting the institutional capacity of the Washington Group on Disability Statistics:** A$2.8 million, 2015-18. Australia is supporting the Washington Group to disseminate existing tools to collect disability data, provide technical assistance to support their uptake and consistent use and engage in new work on measures of participation and functional limitations related to mental health. Funding will provide institutional support through University College London for the Washington Group on disability statistics in the form of staffing and resources to facilitate information transfer through regional workshops, travel support and the provision of technical assistance.

- **Strengthening disability statistics for the SDGs agenda:** A$4 million, 2015-18. In partnership with the UN Statistical Division, Australia is supporting a project to strengthen disability statistics for the SDGs. This project will enhance the capacity of national statistical offices in developing countries to produce and disseminate good quality and fit-for-purpose statistics on disability for evidence-based policy making and monitoring. The project will achieve:
  - Formulation of international guidelines for measurement of disability taking into account existing measurement instruments, good national practices and country experiences; and
  - Enhanced capacity of national statistical systems to collect and generate relevant and quality disability statistics based on international guidelines.

- **Disability Rights Advocacy Fund:** A$5.2 million, 2014-18. Australia is continuing to support the Disability Rights Advocacy Fund, collaboration between donors and the disability community to provide grants to country-level disabled people’s organisations (DPOs). The grants support DPOs to participate in ratification, implementation, and monitoring of the UN Convention on the Rights of Persons with Disabilities and promote a rights-based approach to disability equality at community and government levels.

- **International Disability Alliance Partnership:** A$2.47 million, 2015-2019. Australia partners with the International Disability Alliance (IDA) whose mission is “to advance the human rights of persons with disabilities, as a united voice of organisations of persons with disabilities, utilising the Convention on the Rights of Persons with Disabilities and other human rights instruments.” IDA is a network representing members that are global and regional DPOs. Its unique composition as a network of international DPOs allows it to act as an authoritative and representative voice of persons with disabilities in the UN. Australian support enables IDA to use its global reach to undertake capacity building activities with national and local DPOs in the Indo-Pacific region. Australia supports IDA to achieve key objectives and goals.

- **WHO Partnership to Enhance the Lives of Persons with Disabilities:** A$6.16 million, 2011-2018. Support through the partnership has included strengthening community-based rehabilitation guidelines and services, and the provision of related technical assistance in the Western Pacific and Asia region. Other activities under this partnership include research on non-communicable diseases; strengthening data collection on the situation of people with disability; capacity building of national health ministries to deliver appropriate rehabilitation services; and the development of disability-related guidelines and information.
- **Partnership to support Disabled People’s Organisations in the Pacific**: A$4.5 million, 2009-2016. Australia partners with the Pacific Disability Forum (PDF), an umbrella organisation of Pacific DPOs, to support their members to advocate for and advance their rights. PDF works with governments, civil society and development partners to develop policies and actions that include people with disabilities in all aspects of public life on an equal basis with others. As a result, people with disabilities have been able to participate equally in developing and reviewing national disability policies in Kiribati, RMI, Nauru, Niue, PNG, Solomon Islands and Tuvalu. PDF also works with the PIFS, UN agencies, development partners, churches, regional civil society organisations and service providers to ensure that people with disabilities are included in national and regional plans and policies.

- **DFAT-CBM Partnership**: A$1.4 million, 2015-2017. Improving the quality of life for people with disabilities through building understanding and technical capacity for disability-inclusive development. The DFAT-CBM Australia Partnership supports the provision of both short and long term demand driven technical support and broader capacity development to increase the capacity of DFAT’s policy and program officials and its systems in disability-inclusive development. The Partnership will assist DFAT staff to be well-informed and increasingly skilled to deliver disability inclusive aid programs, particularly in the Indo-Pacific region. The long term global impacts of the Partnership are more disability inclusive societies; greater participation of all people with disability; and reduced poverty.

- **Australian Development Research Awards Scheme (ADRAS)**: A$5.62 million, 2013-16. ADRAS supports nine competitive research proposals under the 2012 round (active from 2013-16) that aim to improve the quality and accessibility of education, sexual and reproductive health, disaster management responses, employment, social and economic services and community based rehabilitation for people with disability in specific contexts, primarily in the Indo-Pacific region. Research outcomes will be shared broadly with all stakeholders as the programs conclude.174

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174 Previously Christian Blind Mission, now simply known as CBM, CBM is devoted to improving the lives of people with disabilities in the poorest places in the world.

Section 5 of the APTC e-Scan 2017 explores the world economy in the context of developing countries, the Australian and the Pacific Islands economies, and the impact of the Australian migration policy and programs on PICs.

“The really notable thing about the global economy is ... the growth that has happened in recent decades. Growth so high that we’ve had the largest reduction in poverty in the history of our species as a result.”

Extreme poverty across the world has decreased considerably in the past three decades, as shown in Figure 20. In 2015, the number of people living in extreme poverty is expected to have fallen to under 10 percent of the global population, according to WBG projections released on 4 October 2015, giving fresh evidence that a quarter-century-long sustained reduction in poverty is moving the world closer to the historic goal of ending poverty by 2030. The WBG uses the updated international poverty line of US$1.90 a day, which incorporates new information on differences in the cost of living across countries (Purchasing Power Parity exchange rates).

Reductions in poverty are a result of strong growth rates in developing countries in recent years, investments in people’s education, health, and social safety nets that helped keep people from falling back into poverty. However, the WBG cautioned that with slowing global economic growth, with many of the world’s remaining poor people living in fragile and conflict-affected states, and the considerable depth and breadth of remaining poverty, the goal to end extreme poverty remained a highly ambitious target.
Evidence-based approaches to further reducing poverty rates are needed, including:

- broad-based growth that generates sufficient income-earning opportunities;
- investing in people’s development prospects through improving the coverage and quality of education, health, sanitation; and
- protecting the poor and vulnerable against sudden risks of unemployment, hunger, illness, drought and other calamities.

These measures will greatly boost shared prosperity and improve the welfare of the least well-off in every country.\(^\text{179}\)

"With these strategies in place, the world stands a vastly better chance of ending extreme poverty by 2030 and raising the life prospects of low-income families."\(^\text{180}\)

WBG President

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176 http://www.forbes.com/sites/timeorstall/2013/04/20/theworst-things-about-the-global-economy-is-how-well-it-is-doing/#f3034f6a02b3
178 From 907 million people or 12.8% of the global population in 2012 to 702 million people, or 9.4% of the global population in 2015.
In January 2016, the International Monetary Fund commenced its World Economic Outlook Update with four words - "subdued demand, diminished prospects." Growth in emerging markets and developing economies, while still accounting for over 70 percent of global growth, declined for the fifth consecutive year, while a modest recovery continued in advanced economies.\textsuperscript{181}

Three key transitions continue to influence the global outlook:

1. The gradual slowdown and rebalancing of economic activity in China away from investment and manufacturing toward consumption and services;
2. Lower prices for energy and other commodities; and
3. A gradual tightening in monetary policy in the United States in the context of a resilient United States recovery, as several other major advanced economy central banks continue to ease monetary policy.\textsuperscript{183}

Overall growth in China is evolving broadly as predicted, but with a faster-than-expected slowdown in imports and exports, in part reflecting weaker investment and manufacturing activity. This, together with market concerns about the future performance of the Chinese economy, are spilling over to other economies through trade channels and weaker commodity prices, as well as through diminishing confidence and increasing volatility in financial markets.

Manufacturing activity and trade remain weak globally, reflecting not only developments in China, but also subdued global demand and investment more broadly—notably a decline in investment in extractive industries.

\textsuperscript{181} https://www.imf.org/external/ pubs/ft/weo/2016/update/01/
\textsuperscript{182} https://www.imf.org/external/pubs/ft/ weo/2016/update/01/infographic
\textsuperscript{183} https://www.imf.org/external/ pubs/ft/weo/2016/update/01/
In addition, the dramatic decline in imports in a number of emerging market and developing economies in economic distress is also weighing heavily on global trade. Oil prices have declined markedly since September 2015, reflecting expectations of sustained increases in production by the Organisation of the Petroleum Exporting Countries members amid continued global oil production in excess of oil consumption.

**FORECAST**

Futures markets are currently suggesting only modest increases in prices in 2017. In October 2016, forecasts for global growth (3.1 percent in 2016) were revised downward by 0.1 percentage points for 2017 to 3.4. This revision reflects a more subdued outlook for advanced economies following the June U.K. vote in favour of leaving the European Union (Brexit) and weaker-than-expected growth in the United States. Upside developments include the orderly repricing in financial markets after the initial shock of the Brexit vote; sustained improvements in the U.S. labour market; and a modest recent uptick in commodity prices.

The recovery is projected to pick up in 2017 as the outlook improves for emerging market and developing economies and the U.S. economy regains some momentum.

In the Euro area, stronger private consumption supported by lower oil prices and easy financial conditions is outweighing a weaker investor confidence on account of uncertainty following the Brexit vote. Growth for the area declined slightly to 1.7 percent in 2016 and is projected to be 1.5 percent in 2017. Growth in Japan is projected to remain weak, primarily reflecting a shrinking population, although various growth-enhancing measures will support private consumption in the near term.

**RISKS TO THE FORECAST**

Risks which impact emerging market and developing economies include a larger-than-expected slowdown in Chinese demand, a tightening of global financial conditions, falling commodity prices, weaker than expected growth and the ongoing tension in a number of regions which is affecting confidence and disrupting global trade, finance, and tourism flows.

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**EMERGING MARKET AND DEVELOPING ECONOMIES**

China's slowdown and rebalancing, lower commodity prices, and other strains on some larger emerging market economies are likely to weigh down growth prospects.

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OVERVIEW

In November 2016, the RBA noted slightly lower than average growth in Australia’s major trading partners over the past year and the expectation that growth in China would gradually ease further, although consumption growth continued to support the recoveries in the U.S. and euro area.

GDP growth is expected to rise above potential growth later in the forecast period. Growth in resource exports was forecast to continue to make a significant contribution to output growth, while the drag on growth from falling mining investment was projected to diminish. Growth in non-mining activity was expected to continue at around an average pace.

BUDGET DEFICIT

The federal budget will continue in deficit over the next four years, with the coming year’s deficit expected to be $37 billion.

Over the next decade to 2025-26, net debt is projected to reach A$263 billion, rather than the A$201 billion previously predicted. Net debt as a proportion of economic output is expected to peak in 2017-18 at 18.5 percent before slowly declining.
GROWTH FORECASTS

The growth forecast has been revised down from 2.75 percent to 2.5 percent in 2015-16 and 2016-17, and growth projections in 2017-18 and 2018-19 have also been revised down, from 3.5 percent to 3 percent.²⁹⁴

EMPLOYMENT

In November 2016, the Australian Bureau of Statistics reported that employment remained relatively stable at 11.9 million people and the participation rate decreased less than 0.1 point from October to 64.5 percent.²⁹⁵ Over the previous 12 months, trend employment increased by 108,100 (or 0.9 percent), around half the size of an average year-on-year growth over the last 20 years of 1.8 percent. The employment to population ratio remained steady at 60.9 percent. Since December 2015, seasonally adjusted full-time employment has decreased by 89,900 persons, while part-time employment has increased by 133,000 persons.²⁹⁶

UNEMPLOYMENT

In October 2016, Australia’s seasonally adjusted unemployment rate remained steady from a month earlier at 5.6 percent. The unemployment rate in Australia averaged 6.95 percent from 1978 until 2015, reaching an all-time high of 11.10 percent in October of 1992 and a record low of 4 percent in February of 2008. The unemployment rate remained steady in October 2016 at 5.6 percent.
AUSTRALIA UNEMPLOYMENT RATE FORECAST 2016-20

The unemployment rate in Australia was approximately 6 percent at the end of 2016. Looking forward, it is estimated the unemployment rate in Australia to stand at 6.1 percent in 12 months’ time. In the long-term, the Australia unemployment rate is projected to trend around 6.2 percent in 2020, according to econometric models.

BALANCE OF TRADE

Australia reported a trade deficit of AUD 1.23 billion in September of 2016, a decrease of 35 percent from a downwardly revised AUD 1.89 billion deficit in August and below market estimates of an AUD 1.70 billion gap. It was the smallest trade deficit since December 2014, as exports rose while imports fell.\textsuperscript{199} Balance of Trade averaged A$544.39 million from 1971 until 2015, reaching an all-time high of A$2,229 million in February, 2009 and a record low of A$3912 million in April, 2015.

Australia’s two-way trade in goods and services worth nearly A$670 billion in 2015, a vital component of Australia’s economic prosperity.\textsuperscript{200} China is Australia’s largest two-way trading partner. The China-Australia Free Trade Agreement (ChAFTA) came into force in December 2015, ensuring competitiveness of Australia’s agricultural and manufacturing industries, services providers and attracting greater investment in Australia. When ChAFTA is fully implemented, 96 percent of Australia’s goods exports to China will enter duty free.\textsuperscript{201}

<table>
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<tr>
<th>Australia Labour</th>
<th>Last</th>
<th>Q1/17</th>
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<td>721</td>
<td>722</td>
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<td>5000</td>
<td>7267</td>
<td>6900</td>
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<tr>
<td>Full Time Employment</td>
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<td>4233</td>
<td>6585</td>
<td>6745</td>
<td>6653</td>
<td>6537</td>
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<td>Employment Change</td>
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<td>10000</td>
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<td>1295</td>
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<td>Population</td>
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<td>Retirement Age Women</td>
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<td>65</td>
<td>65.5</td>
<td>65.5</td>
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<tr>
<td>Retirement Age Men</td>
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<td>60.8</td>
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\textsuperscript{199} \texttt{http://www.tradingeconomics.com/australia/unemployment-rate/forecast}

\textsuperscript{200} \texttt{http://www.tradingeconomics.com/australia/balance-of-trade/}

\textsuperscript{201} \texttt{http://dfr.gov.au/trade/resources/trade-statistics/Pages/tradestatistics.aspx}

\textsuperscript{202} \texttt{http://dfr.gov.au/gey/china/pages/china-country-brief.aspx}
TRADE BALANCE
Seasonally-adjusted and trend, $ million

Figure 28 – Australia’s trade balance, seasonally-adjusted and trends, A$ million

AUSTRALIA’S TOP TWO-WAY TRADING PARTNERS

<table>
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<td>China</td>
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<td>159,786</td>
<td>149,793</td>
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<td>-6.3</td>
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<td>4</td>
<td>Republic of Korea</td>
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<td>34,755</td>
<td>5.3</td>
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<td>Singapore</td>
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<td>29,473</td>
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<td>4.3</td>
<td>-3.6</td>
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<td>New Zealand</td>
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<td>21,830</td>
<td>20,317</td>
<td>21,142</td>
<td>3.2</td>
<td>-4.1</td>
<td>-1.2</td>
</tr>
<tr>
<td>8</td>
<td>Thailand</td>
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<td>18,804</td>
<td>19,926</td>
<td>3.0</td>
<td>6.0</td>
<td>-0.1</td>
</tr>
<tr>
<td>9</td>
<td>Malaysia</td>
<td>17,051</td>
<td>19,888</td>
<td>19,577</td>
<td>3.0</td>
<td>-1.6</td>
<td>6.8</td>
</tr>
<tr>
<td>10</td>
<td>India</td>
<td>17,006</td>
<td>14,788</td>
<td>17,966</td>
<td>2.7</td>
<td>21.5</td>
<td>-6.2</td>
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<td>Germany</td>
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<td>17,032</td>
<td>16,771</td>
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<td>-1.5</td>
<td>3.1</td>
</tr>
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<td>15,988</td>
<td>14,789</td>
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<td>-7.5</td>
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<td>13</td>
<td>Taiwan</td>
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<td>12,588</td>
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<td>2.0</td>
<td>1.4</td>
</tr>
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<td>Vietnam</td>
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<td>9,253</td>
<td>10,201</td>
<td>1.5</td>
<td>10.2</td>
<td>12.0</td>
</tr>
<tr>
<td>15</td>
<td>United Arab Emirates</td>
<td>8,536</td>
<td>8,707</td>
<td>9,297</td>
<td>1.4</td>
<td>6.8</td>
<td>5.9</td>
</tr>
</tbody>
</table>

Total all countries: 623,308 670,303 660,041 100.0

of which: APEC 438,883 468,846 478,665 72.5
ASEAN 92,242 98,930 98,580 14.9
European Union (c)(d) 81,324 83,596 83,089 12.6
OECD 276,403 290,928 292,573 44.3

Figure 29 - Australia’s top two-way trading partners

The focus of Australia’s immigration program is aligned to the economic and political priorities of the day, from programs aimed at bringing in workers to build up Australia’s manufacturing industries in the 1950s and 1960s, to the broader focus of the last twenty years encompassing social (family reunification), humanitarian (including refugee) as well as economic (skilled) migration objectives.

Australia’s Minister for Immigration and Border Protection announced in May 2016 that up to 190,000 permanent migration places are to be available in 2016-17, exactly the same figure as the previous year. As last year, this includes up to:

- 128,350 places for skilled migrants, including employer sponsored, general skilled and business categories;
- 57,400 places for family migrants sponsored by immediate family members; and
- 565 places for special eligibility migrants, who include former permanent residents who have maintained close business, cultural or personal ties with Australia.

Additionally, at least 3,485 Permanent Child visa places will be available outside the managed Migration Program.

Whilst the overall size and composition of the program remains the same as the previous year there are changes in how the program will be managed affecting the Child category visa and Orphan relative visas. Child category visas (excluding Orphan Relative) will no longer be counted under the managed Migration Program. This is in response to the government’s commitment to reform and improve the processes relating to inter-country adoption. The Child category will continue to be carefully monitored while it transitions to a fully demand-driven model by 2019-20.

2016-17 SKILLED OCCUPATIONS LIST

This list identifies occupations that will benefit from independent skilled migration to meet the medium to long term skill needs of the Australian economy, where these needs may not be met by sponsored migration programs or up-skillling Australians. For the 2016-17 list, refer to Appendix B.

There are a number of occupations which are ‘flagged’ for possible removal in the future, as there is suggested emerging evidence of excess supply in the labour market. For the 2016-17 List of Flagged Occupations, refer to Appendix C.

SKILLED IMMIGRATION

The skilled migration and temporary activity visa program supports Australia’s long term prosperity by identifying, attracting and retaining overseas skilled workers who help to shape and support Australia’s economic future.

The top five countries from which Australia’s skilled permanent migrants originate are listed below. These countries accounted for almost
60 percent of Australia’s skilled permanent migrant intake in 2011-12.

1. India (19%)
2. United Kingdom (15%)
3. China (13%)
4. Philippines (7%)
5. South Africa (5%)

The source countries for Australia’s top five temporary skilled migrants in 2011-12 were:

1. United Kingdom (23%)
2. India (18%)
3. Ireland (8%)
4. Philippines (7%)
5. USA (7%)^{209}

Review of Skilled Migration and Temporary Activity Visa programs: The Department of Immigration and Border Protection is reviewing the skilled migration and temporary activity visa programs with the aim of designing a simplified visa framework for the following activities:

- Short-term Mobility;
- Temporary and Permanent Skilled;
- Provisional and Permanent Business and Investment;
- Permanent Independent Points Tested;
- Community and Events;
- Training and Specialist Research; and
- International Relations.

The new framework will be flexible and adaptable to Australia’s changing skill needs. However, in the current climate of globalisation, people are on the move, which presents a number of challenges to the current program:

- Australia is no longer considered the sole desirable destination country for skilled migrants and faces significant competition from a growing number of developed and developing countries. Therefore it must reshape its skilled migration program to restore its attractiveness; and
- The shift to transnationalism has resulted in a growing preference for temporary mobility over permanent mobility. The proposed changes to the visa framework need to focus equally on permanent migration as well as temporary mobility.

The proposed visa framework will divide the current visa subclasses into three categories as shown in Figure 30.^{210}

![Figure 30 - Proposed visa framework](image-url)
SKILLED MIGRATION AND PACIFIC ISLANDERS

In the face of small formal sector employment, labour market volatility, 'youth bulge' and the effects of climate change, emigration for skilled Pacific Islanders is an important option for their future.

Migration in the Pacific has been fuelled by labour-market supply and demand. Pacific Island citizens, with limited manufacturing and service sectors at home, seek work elsewhere. The developed, industrialised and urbanised Pacific Rim countries, with rapidly ageing populations, have filled the gap with workers from less developed neighbouring countries. The wages for menial jobs in New Zealand and Australia are much higher than those paid for high-status skilled jobs in the Pacific countries.

Often there is not enough regular, paid employment opportunities at home and this is expected to become more of a problem as the unskilled workforce expands over the coming years. Of lesser significance is the demand for skilled workers as many of them leave their home countries to seek better opportunities abroad. As a result, many Pacific countries now have skills shortages in areas such as health, education and the trades.21

This means that national education and training provision has to cater for increasing levels of skilled out-migration as well as meeting skill needs in the Pacific.22

The number of skilled Pacific Island born migrants to Australia for the five years to 2014 totalled 3,215 people. For Pacific Island migrants living in Australia, the major occupations are: registered nurses, accountants, secondary school teachers, computer professionals. The largest flow of Pacific Island migrants originate from Fiji (332 skilled migrants). Fijian employers-sponsored work visas totalled 41 percent.23

Australia has a small population of Pacific Island-born people relative to its overall population size. According to the 2011 Census, Pacific Island-born people in Australia comprise only 1.9 percent (125,506 people) of the total foreign born population (6,489,874 people), which is about 0.6 percent of Australia’s total population (21,507,717 people).

The proportion of Pacific Island-born people in Australia is significantly less when compared to New Zealand (151,530 people), of which about 3.6 percent of New Zealand’s total population (4,242,051 people) comprises of Pacific Island-born people, as recorded in their 2013 Census.

The people who were born in Fiji and Polynesia form the majority of

![Figure 31 - Population of Pacific Island-born people in Australia and New Zealand by sub-region](image)

74
the Pacific Island-born populations in Australia and New Zealand. A number of countries in Melanesia and Micronesia, particularly those vulnerable to the effects of climate change, are identified as being disadvantaged by the lack of permanent migration options.

SEASONAL WORKERS PROGRAM (SWP)

SWP is managed by the Department of Employment with support from DFAT. The program helps contribute to the economic development of participating countries, while also offering Australian employers in the horticulture, and to a lesser level in the accommodation industry, the ability to employ workers from Fiji, Kiribati, Nauru, PNG, Samoa, Solomon Islands, Timor-Leste, Tonga, Tuvalu and Vanuatu when they cannot find enough local labour to satisfy seasonal demand. For Australian employers in the agriculture and accommodation industries unable to find enough local labour, SWP offers access to a reliable, returning workforce that is able to return season after season.

In addition to the on-the-job learning seasonal workers undertake as part of SWP, they have the opportunity to participate in valuable basic training (add-on skills training) opportunities funded by the Australian government.

In June 2015 the Australian government announced an expansion of the program. SWP is now uncapped, with the Australian government removing the annual limit on how many seasonal workers can participate in the program. Program take-up will be determined by employers' unmet demand for labour. The program grew by 49 percent in 2015-16 to reach 4,700 workers (See Figure 32 below). There are a number of possible factors behind this rapid growth. In addition to uncapping the program, changes to the program in June 2015 included allowing more countries to join, introducing additional cost-recovery and expanding the program into new industries. Previously restricted to horticulture, aquaculture and cane farms, guest workers will now be allowed to work on cattle, sheep, grain and mixed farming enterprises. The SWP also expanded to the accommodation industries in specified locations, and the Australian government will be trialling arrangements with other tourism industry sectors and occupations in Northern Australia. A lack of clarity around the backpacker tax may also have encouraged employers to seek alternative recruitment sources.

Seasonal workers can undertake a range of work in the accommodation sector, including:
- Bar attendants;
- Baristas;
- Food and beverage attendants/waiters;
- Café workers;
- Garden labourers;
- Housekeepers;
- Kitchen hands; and
- Public area cleaners.

Most seasonal workers can be employed for up to six months, however seasonal workers recruited from Kiribati, Nauru or Tuvalu can be employed for up to nine months. The requirement for employers to guarantee a minimum of fourteen weeks has been removed, however, the employer must demonstrate to the Australian government that seasonal workers will benefit financially from their participation. For all periods of employment, approved employers must guarantee a minimum average of 30 hours work per week to seasonal workers.

The Australian government will undertake a review of add-on skills training arrangements during the FY2017.

While the SWP provides opportunities for APTC graduates, their skill level would be higher than generally required for the program. There is a possibility that participants in the SWP could use the experience gained in being involved in the program as evidence of their industry experience in support of their application to study at APTC.

212 [Link](http://www.immi.gov.au/skills/skillselect)
213 Curnin, R, Skilling Youth in the Pacific: Identifying the Skill Needs of Eight Pacific Countries together with Australia and New Zealand, 2014
214 [Link](http://dmpolicy.org/should-australia-let-pacific-migrants-analysing-the-real-impact-of-pacific-migration-on-australia-20140830/)
215 [Link](https://employment.gov.au/seasonalworkerprogram)
217 [Link](https://docs.employment.gov.au/node/3493)
NORTHERN AUSTRALIA WORKERS MICROSTATES PILOT PROGRAM

The Australian government is piloting a working visa for citizens of the Pacific microstates (Nauru, Tuvalu and Kiribati) for work in the north of Australia. This five-year pilot program will provide up to 250 citizens from Tuvalu, Kiribati and Nauru with access to a multi-year visa to work in northern Australia. It will target low-skilled, non-seasonal industries and occupations that are unable to access Australian workers, with access being available to graduates from the APTC as potential migrants under the microstate visa. Kiribati is the first country to sign a Memorandum of Understanding with Australia. An agreement with Tuvalu is currently awaiting signature while negotiations are ongoing with Nauru. The first microstate visas have been issued to i-Kiribati migrants who arrived recently to work on Hayman Island in the hospitality industry.220

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218 http://devpolicy.org/seasonal-worker-program-growst-50percent20161116/
219 http://www.bnrn-beau.ac.fj/fileadmin/files/schools/seed/economics/events/Pacific_Update_2013/Labour_mobility_in_the_Pacific.pdf
220 http://devpolicy.org/australiaweniceworkersfirstarrivals20161212?url_source=Devpolicy&utm_campaign=947b0ff5fe-
As small as the Pacific Island nations are, reliable figures are surprisingly hard to come by, nearly impossible for some.\textsuperscript{221}

The population in the Pacific region is spread across hundreds of islands, and scattered over an area equivalent to 15 percent of the globe’s surface. This is a unique and diverse region. Kiribati is one of the most remote and geographically-dispersed countries in the world, consisting of 33 coral atolls spread over 3.5 million square kilometres of ocean – an area larger than India. Solomon Islands is geographically splintered with 1,000 small islands and atolls. It has a low population density with over 600,000 people dispersed across 90 inhabited islands, 78 percent of whom reside in rural areas. Solomon Islands is the poorest country in the Pacific when measured in terms of GNI per capita. Refer to Appendix D.

Most PICs share similar challenges such as being small in size, with limited natural resources, narrowly-based economies, poor and expensive transport, large distances to major markets and a lack of business culture.\textsuperscript{222} Faced with natural hazards such as TCs, droughts and earthquakes along with their geographical remoteness and isolation, PICs, which make up over a third of small island developing states (SIDS), are some of the most vulnerable nations in the world and climate change is increasing these vulnerabilities. TCs, for instance, are expected to increase in intensity over the coming decades. Extreme events such as floods and droughts will add pressure to fragile island systems and may threaten the entire existence of low-lying island nations.\textsuperscript{223}

A WBG report of the 20 countries in the world with the highest average annual disaster losses scaled by GDP, found eight are PICs: Vanuatu, Niue, Tonga, the FSM, Solomon Islands, Fiji, Marshall Islands and Cook Islands.\textsuperscript{224} Tonga and Vanuatu are listed as the world’s most “at risk” countries from disasters in the World Risk Index (although TC Winston may result in a future revision of this rating). Every year Vanuatu is expected to incur, on average, US$48 million (equivalent to 6.6 percent of GDP) in losses due to earthquakes and TCs. For Tonga, the annual average loss is 4.4 percent of the GDP.\textsuperscript{225}

\textsuperscript{221} “Pacific Island Nations, how visible are their economies” http://www. certificationcenter.org/sites/default/ files/private/pip07_0.pdf

\textsuperscript{222} http://www.abc.net.au/nr/ pacific/places/jimina.htm


\textsuperscript{224} http://www.worldbank.org/en/ country/pacificislands/overview

ECONOMIC PERFORMANCE 2016

Data released by the ADB indicates prospects for smaller economies improved slightly, reflecting stronger than expected performance in tourism, fisheries, and construction. In contrast, the performance of Fiji was weaker due to the impact of Cyclone Winston. Regional exports rebounded in early 2016, and prudent management of fishing license revenues has involved strengthening fiscal buffers and deposits to trust funds. Overall, growth in the Pacific was 2.7 percent in 2016. While there was a strong demand for tourism in the Pacific, there were also a number of challenges to growth, including lack of infrastructure, human resources, destination development, airline links and visa restrictions.

Palau: Strong tourism, particularly from China, supported significant growth (6.7 percent) in 2015, but this dipped to 3.0 percent in 2016. Palau is forecast to rebound in FY2017 with 7.0 percent GDP growth. The expected 9.2 percent increase in rooms is seen to enable business expansion in hotels and restaurants, retail trade, and transportation and communication. Infrastructure projects such as the Koror-Airai sanitation project and a submarine broadband cable are expected to further spur growth.

Samoa and Tonga: Both were affected by disasters (cyclones and flooding). In Samoa, an improved performance in 2016 was driven mainly by strong growth in fisheries with the return of two deepsea fishing operations, as well as by work on the international airport and hotels that buoyed construction and inbound tourism. Opportunities in agriculture, related light industry, and tourism offer promise as potential growth engines.

Cook Islands and the RM: Received stimulus from development partner-funded projects. Growth in the Cook Islands slowed for lack of infrastructure projects and insufficient accommodation for tourists.

Fiji: Improved prospects for Fiji were predicted for 2016, however growth was significantly down on projections in the aftermath of TC Winston as Fiji’s economy is built on sugar and tourism, both of which were severely affected by the storm. Growth is expected to recover in 2017, boosted by reconstruction and additional flight routes from Asia. In addition to boosting tourism, the new flights to Singapore and Beijing also enhance opportunities for manufacturers and farmers to airfreight cargo to Asian markets. The outlook for exports is positive except for sugar, which faces loss of preferential access to European markets in 2017.

Ahead of the Paris climate change talks in 2015, Fiji’s president warned: “Unless the world acts decisively in the coming weeks to begin addressing the greatest challenge of our age, then the Pacific, as we know it, is doomed.”

Pacific Island nations like Fiji have led the charge on climate change globally, sounding the warning siren because their communities will be among the first affected by rising sea levels and worsening storms.

PNG: LNG exports commenced in May 2014 and 2015 was the first full year of LNG exports, resulting in a one-off spike in GDP growth. LNG exports are projected to contribute to a current account surplus equal to 3.8 percent of GDP in 2016. Papua New Guinea continues to face fiscal challenges brought on by weaker-than-projected commodity prices. Growth is estimated to have slowed to 4.3 percent in 2016 and is expected to moderate further in 2017 (to 2.4 percent). Growth areas for 2017 include agriculture, construction, wholesale and retail, and transport.

Vanuatu: The economy has been buffeted by a series of negative shocks over the past two years, including a tropical cyclone, severe El Niño conditions, and problems at the international airport, compounded by the fact that cyclone reconstruction suffered significant delays. Following a corruption scandal and snap elections in January 2016, a new gov-
government was formed. Meanwhile, much-needed infrastructure investment is under way, which should help improve the country’s appeal as a tourist destination.216

Kiribati, Nauru and Tuvalu: Record high fishing license revenues and investments from development partners underpinned rising public expenditure and growth. However, in Nauru, damage to port facilities disrupted phosphate exports and caused steep GDP contraction. Infrastructure and construction projects supported growth in Kiribati and Tuvalu. In Kiribati, economic stimulus from construction remained robust even as infrastructure projects neared completion. The outlook for Tuvalu likewise improved on increased public spending for recovery following Cyclone Pam, and for school improvement and a waterfront reclamation project. Nauru’s growth is expected to recover as phosphate exports pick up and refugees who have cleared the Regional Processing Centre address skills shortages and open businesses.217,218

FORECAST FOR 2017

The ADB projects that Pacific economies will grow by an average of 3.3 percent in 2017. This is significantly lower than the 7.0 percent growth recorded in 2015 but a slight gain on the 2.7 percent in 2016219, mainly due to fiscal pressures faced by PNG and the impact of the Cyclone Winston on Fiji—the Pacific’s two largest economies.

INFLATION OUTLOOK

Inflation in the Pacific rose from 3.9 percent in 2015 to 4.7 percent in 2016. The ADB forecasts this rate will rise to 5.4 percent in 2017.220

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222 http://www.diplomat.com/2016/02/cyclone-winston-wreaks-havoc-on-fiji/

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Figure 34 - PNG Economic Growth and Inflation235

Figure 35 - Inflation (% annual average)240
Sustained development progress for PICs requires long-term co-operation by international partners, greater economic integration, more equitable natural resource agreements, more open labour markets and adaptation to climate change. Enabling development progress centres on working with Pacific partners in ways that drives economic growth, removes barriers and strengthens the capacity and capability of the people of the Pacific region. Traditional aid donors have started moving from physical infrastructure and production towards institution building and social infrastructure, such as education and health.

Section 6 of the APTC e-Scan 2017 reports on forums, agreements, partnerships and strategies initiated in the Pacific to identify the changing landscape, key stakeholders and structures in place to support economic and social development. This section also examines workforce and educational initiatives facilitating the development of human capital and economic prosperity.

Regional co-operation in the Pacific has a well-established record. Regional governance of shared resources and the number of agreements covering environment and sustainable development in the Pacific are steadily increasing. However, the individual characteristics of each PIC, especially those relating to property rights, the size and resilience of their economies and environments, and their often large subsistence sectors, constrains their options for development.

**PACIFIC PARTNERSHIPS FOR DEVELOPMENT**

The Pacific Partnerships for Development commits Australia and its Pacific partners to work together to make rapid progress towards development goals and the development ambitions of the partners, through:

- Improving economic infrastructure and enhancing local employment possibilities through infrastructure and broad-based economic growth;
- Enhancing private sector development, including better access to microfinance;
Achieving quality universal basic education;

Improving health outcomes through better access to basic health services; and

Enhancing governance, including the role of civil society, and the role of non-government organisations in basic service delivery.

Fundamental principles of mutual respect and mutual responsibility underpin the Pacific Partnerships for Development.

The Partnership gives effect to Australia’s commitment under the Paris Declaration on Aid Effectiveness and the Accra Agenda for Action to increasingly align assistance with partner government planning and implementation systems. Australia works with New Zealand, development banks and other development partners to achieve these outcomes.

The PIF is a political grouping of 16 independent and self-governing states. Forum membership has increased from the original seven founding members (Australia, Cook Islands, Fiji, Nauru, New Zealand, Tonga and Western Samoa – now Samoa) to also include the FSM, Kiribati, Niue, RMI, Palau, PNG, Solomon Islands, Tuvalu and Vanuatu.

PIF’s goals are to stimulate economic growth and enhance political governance and security for the region through the provision of policy advice and to strengthen regional co-operation and integration through co-ordinating, monitoring and evaluating implementation of decisions. The PIF is led by the Secretary General who is directly responsible to the Forum Leaders and to the Forum Officials’ Committee (FOC), which is a governing body comprising representatives from all PIF members. The PIF’s mandate is delivered through the annual Leaders’ Communiqués and high level ministerial meeting decisions.

The PIFS, based in Suva, Fiji, is responsible for the delivery of decisions made at the annual Forum Leaders meetings and high level ministerial meetings. The PIFS is mandated to co-ordinate the implementation of the Framework for the Pacific Regionalism.

THE PACIFIC ISLANDS FORUM

The Framework articulates the vision, values and objectives of an invigorated Pacific-wide regionalism and positions Pacific Islands Leaders to make decisions about the agenda and priorities for the Pacific region.

The principal objectives are:

- Sustainable development that combines economic social and cultural development in ways that improve livelihoods and well-being and use the environment sustainably;
- Economic growth that is inclusive and equitable;
- Strengthened governance, legal, financial, and administrative system; and
- Security that ensures stable and safe human, environmental and political conditions for all.

Pacific countries will adopt forms of regionalism for each principal objective, drawing from collective actions that work in support of deeper regionalism. Refer Appendix E for the forms of regionalism.

PRIORITY SETTING

Proposals are submitted by stakeholder groups and consortia which are reviewed by the various committees and sub-groups before being presented to the Leaders at their annual forum. Relevant agencies work on the implementation of the projects, with progress reports prepared by the Forum Secretariat. This process is illustrated by Figure 36.
MONITORING

Progress will be monitored by the relevant implementing agencies and the PIFS, who will work with the Council of Regional Organisations in the Pacific (CROP) agencies to develop a high-level regional monitoring framework, linking regional work across key areas to the pursuit of higher-order objectives for regionalism and the fulfillment of SDGs.

CROP (formerly the South Pacific Organisations Coordinating Committee, SPOCC) was established in 1988 with the mandate to improve co-operation, coordination, and collaboration among the various intergovernmental regional organisations to work toward achieving the common goal of sustainable development in the Pacific region.

There are nine members of the CROP:
1. Forum Fisheries Agency (FFA);
2. Pacific Aviation Security Office;
3. Pacific Islands Development Program (PIDP);
4. Pacific Islands Forum Secretariat (PIFS);
5. Pacific Power Association;
6. The Pacific Community (SPC);
7. Secretariat of the Pacific Regional Environment Program (SPREP);
8. South Pacific Tourism Organisation; and
9. The University of the South Pacific (USP).

The CROP Charter establishes a working group mechanism to support technical and operational engagement on regional priorities identified by Leaders. Presently, there are seven official CROP Working Groups on:
1. Population and Health (Chaired by SPC);
2. Human Resource Development (Chaired by USP);
3. Sustainable Development (Co-chaired by SPREP and PIFS);
4. Marine Sector (Chaired by SPC and FFA);
5. Information Communication Technologies (Chaired by USP);
6. Lands (Chaired by SPC); and
7. Gender (Co-Chaired by SPC and PIFS).
In June 2015, CROP announced it had commenced a review of regional co-ordination to ensure it is well positioned to deliver on the regional agenda under the Framework.\footnote{251}

**PIF LEADERS FORUM**

At the 46th PIF Leaders Forum, in September 2015 at Port Moresby, the Leaders endorsed the Hiri Declaration on Strengthening Connections to Enhance Pacific Regionalism, which commits the leaders to, "the pursuit of the goal of strengthening connections to enhance Pacific regionalism for all, that increases our people to people relations, improves institutional governance; and enhances our physical connectivity wherein we can chart our own destiny for a better Pacific."\footnote{252}

The Leaders pledged to strengthen connections to enhance Pacific regionalism through:

1. Implementing core policy frameworks to encourage greater regional economic integration;
2. Building good economic and social infrastructure to facilitate the ease of doing business and movement of people across borders;
3. Sharing of knowledge, skills, preservation and promotion of traditional and cultural values and sporting activities;
4. Calling for greater ambition and commitment at the national, regional and international level to enable PIF nations to respond to emerging opportunities, issues and challenges; and
5. Calling on international partners to align their development co-operation plans with national priorities and regional integration and co-operation frameworks of the PIF leaders.\footnote{253}

The 47th PIF Leaders Forum in Pohnpei, FSM, had a strong focus on fisheries, PACER Plus climate change and disaster risk management. The Leaders endorsed the Framework for Resilient Development in the Pacific: an Integrated Approach to Address Climate Change and Disaster Risk Management (FRDP) 2017-2030.\footnote{254} The Framework provides high level strategic guidance to different stakeholder groups on how to enhance resilience to climate change and disasters, in ways that contribute to and are embedded in sustainable development.

**PACIFIC ISLANDS DEVELOPMENT FORUM (PIDF)**

In August 2013, Fiji hosted the inaugural PIDF summit, a regional meeting of Pacific Island leaders initiated by Fiji.

“PIDF is being established because ...a changing global and regional environment requires new approaches to problem solving. Current development model has not worked and the “Green Economy” now provides the preferred pathway to sustainable development. The model of growth and development pursued in the last decades has not delivered the inclusive growth and sustainable development aspired to by our people. Sustainable development through the Green Economy which not only balances but builds on the synergies between economic growth, social inclusion and preservation of the environment [this] will be the major focus of PIDF.”\footnote{255}
PIDF, widely perceived as a challenge to the PIF, builds on the “Engaging with the Pacific” process established in response to Fiji’s exclusion from the Forum.

The PIDF is governed through the following transitional arrangements:

- The annual PIDF Summit as the ultimate forum where leaders of public sector, private sector and civil society deliberate and agree on the key policy decisions, including innovative approaches, tools, and accountabilities that advance its Vision, Mission and Purpose;

- The Leaders Council consisting of leaders of governments, private sector and civil society will serve as the governing body to provide overall strategic and policy guidance to the PIDF and the Secretariat;

- An Executive Board of ministerial level representation of governments and executive level representations from the private sector and civil society, to advocate for the interests of PIDF, to review the advice of the Senior Officials Committee and make the necessary recommendations to the Leaders Council;

- The Senior Officials Committee provides technical and policy advice and support to the Leaders Council; and

- The Secretariat that provides advice to the Senior Officials Committee and implements the decisions of the organisation. Headed by the Secretary General who is responsible to the Governing Council through the Senior Officials Committee for the management of the Secretariat.

PIDF will undertake its work at three levels: Sphere of Control, Sphere of Influence and Sphere of Concern, as indicated in Figure 37.

The PIDF is open to all PICs irrespective of their political status and all public sector, private sector and civil society organisations from the following are eligible to participate in PIDF activities: American Samoa, Commonwealth of the Northern Mariana Islands, Cook Islands, FSM, French Polynesia, Guam, Kiribati, RMI, Nauru, New Caledonia, Niue, Palau, Pitcairn Islands, PNG, Samoa, Solomon Islands, Timor Leste, Tokelau, Tonga, Tuvalu, Vanuatu, Wallis and Futuna.

The PIDF highlighted Fiji’s importance to the region through references to Fiji’s role as chair of the G77, the MSG trade show and the ability to attract funding for the PIDF from China, Russia, Kuwait and the United Arab Emirates.

**UN INTERNATIONAL CONFERENCE ON SMALL ISLAND DEVELOPING STATES**

SIDS are low-lying coastal countries that tend to share similar sustainable development challenges. They are recognised by the UN as a special case for sustainable development due to unique and particular vulnerabilities. SIDS members in the Pacific region include the Cook Islands, FSM, Fiji, Kiribati, RMI, Nauru, French Polynesia, Guam, Niue, Palau, Pitcairn Islands, PNG, Samoa, Solomon Islands, Timor Leste, Tokelau, Tonga, Tuvalu, Vanuatu, Wallis and Futuna.

**SPHERE OF CONTROL**
National Development Policies, PSIDS NY

**SPHERE OF INFLUENCE**
Pacific Rim Countries/Potential Development Partners, Mauritius Strategy and the 2014 SIDS Global Conference, MDG’s Acceleration Framework to 2015, Post 2015 Sustainable Development Goals, G77 and China Chairmanship in 2013, AOSIS

**SPHERE OF CONCERN**
UNFCCC, Rio+20
Niue, Palau, PNG, Samoa, Solomon Islands, Tonga, Tuvalu and Vanuatu.

The Third International SIDS Conference was held in September 2014 in Apia, Samoa. The overarching theme of the conference was “The sustainable development of small island developing states through genuine and durable partnerships.” UN Member States formally adopted the outcome document of the Conference, the SIDS Accelerated Modalities of Action (SAMOA Pathway) in which countries recognised the need to support and invest in these nations so they can achieve sustainable development.

The SIDS Action Platform was developed as a follow up to the Conference and includes a partnerships platform, a partnerships framework and a UN implementation matrix.

THE PACIFIC COMMUNITY

The SPC is an international organisation owned and governed by its members. In November, 2015, the SPC changed its name to The Pacific Community, however it is still known by the acronym SPC.

SPC works in public health, geoscience, agriculture, forestry, water resources, disaster management, fisheries, education, statistics, transport, energy, human rights, gender, youth and culture to help Pacific Island people achieve sustainable development. SPC’s work program is determined by members, with regional initiatives that support the national policies and plans of members. SPC is actively advocating for greater co-ordination and a more regional approach to the allocation of Pacific aid funding.

MELANESIAN SPEARHEAD GROUP

The Melanesian Spearhead Group (MSG) is an intergovernmental organisation, composed of the four Melanesian states of Fiji, PNG, Solomon Islands and Vanuatu as well as the FLNKS (Front de Libération Nationale Kanak et Socialiste) of New Caledonia.

One of its key features is the Melanesian Spearhead Group Trade Agreement, a sub-regional preferential trade agreement established to foster and accelerate economic development through trade relations. MSG also provides a political framework for regular consultations and review on the status of the Agreement, with a view to ensuring that trade both in terms of exports and imports is undertaken in a genuine spirit of Melanesian Solidarity and is done on a most favoured nation basis.

In December 2015, PNG and Solomon Islands witnessed the signing of the new partnership agreement between the ACP and the MSG at the Le Bouget Conference venue in Paris. The new MOU, signed at the global climate conference in Paris, sets the framework for future collaboration between the two organisations including sharing information and supporting each other’s work.

In October 2015, the MSG Technical Working Group Negotiations (TWGN) met regarding the draft 3rd edition of the MSG Trade Agreement (MSGTA). The TWGN meeting focused on the Trade in Goods and Trade in Services Chapters of the draft Trade Agreement. Members agreed to the schedule on Labour Mobility to allow for movement of professionals from MSGTA parties to move freely for employment purposes under the Chapter on Labour Mobility. This has the potential to provide better services in areas of skills shortages, such as doctors, teachers, bankers, pilots and so forth.

256 http://pacificfield.org/partners/
257 http://pacificfield.org/partners/
259 https://en.wikipedia.org/wiki/Small_Island_Developing_States
261 https://sustainabledevelopment.un.org/topics/sids
263 http://www.spc.int
PACIFIC AFT STRATEGY

More than 88 million people are likely to be unemployed (in the formal sector) in Asia and the Pacific by 2018. To generate jobs and improve livelihoods, developing economies will need to grow at a higher rate and for a longer period. If a country is to achieve high and lasting growth, it must participate in international trade.267

AFT helps developing countries improve their regulatory environment, address their poor economic infrastructure and build their private sector capacity. It supports developing countries' efforts to better integrate into and benefit from the global rules-based trading system, implement domestic reform and make a real economic impact on the lives of their citizens. Refer to Appendix F for The Aft Program Logic diagram.

The OECD DAC categorises Aft investments under the broad headings of trade policy and regulations, economic infrastructure, and building the capacity of the private sector, as outlined in Figure 38.

The first Pacific Aft strategy was developed in 2009 and has been valuable in the mobilisation of resources. It has since served as a guiding document for the prioritisation of needs against available resources and for the implementation of regional Aft programs.269

The Pacific Aft Strategy 2014-17 harnesses consensus between member states on the priorities for ensuring a growing and more diversified regional economy. The ultimate goal of the strategy is to outline a coherent approach to resource mobilisation, one that signals to donors, investors and international development partners that the region has a clear understanding of how it can best utilise existing and future resources.

The Strategy seeks to facilitate trade expansion in the region through four specific objectives:

1. Improving trade-related infrastructure;
2. Increasing productive capacity for trade;
3. Promoting trade-related adjustment; and
4. Improving institutional capacity for trade policy and regulations.270

Agriculture is the most important economic sector for PICs as it provides the greatest source of livelihoods, cash-employment and food security. However, a key challenge is transport as there is little point to harvesting high-value papaya or ginger or cut-flowers if the produce can't get to consumers who are prepared to pay for them. An even bigger issue is market entry as quarantine restrictions have been identified as the weakest link in the Pacific's horticultural export marketing chain.271

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269 http://www.reedperiodicals.com/2013/07/31/3634001.html
271 http://devpolicy.org/aidfortrade/should-support-the-pacifics-hidden-strengthsmallholders-agriculture-20140221/
PICS TRADE AGREEMENT

The Pacific Island Countries Trade Agreement (PICTA) is a free trade agreement amongst the 14 FICs. Australia and New Zealand are excluded. By May 2015, the PICTA had been signed by 12 out of the 14 FICs: Cook Islands, Fiji, Kiribati, FSM, Nauru, Niue, PNG, Samoa, Solomon Islands, Tonga, Tuvalu and Vanuatu.

Apart from FSM, the 11 other FICs that had signed PICTA have ratified the agreement, but only six FICs have announced their readiness to trade, presenting considerable challenges in the implementation of the agreement. Support is currently being provided by the PIFS to assist the remaining FICs to undertake the requisite domestic reform required under the agreement in order to facilitate their readiness to trade under the agreement.

Under the PICTA agreement, virtually all barriers (import tariffs and quotas) to merchandise trade between FICs will be subsequently removed, covering business, communication, construction, distribution, educational, environmental, financial, health, tourism, recreational and transport.

The creation of a regional market is hoped to encourage increased investment in FICs who are often struggling to attract investment, mainly because of the size of their domestic markets. The opportunity for goods manufactured in the FICs to reach the regional market of over 10 million people, tariff and quota-free, may attract more investors who are hesitant to engage with FICs individually.

PACIFIC REGION INFRASTRUCTURE FACILITY (PRIF)

Established in 2008, PRIF is a multi-agency, multi-partner investment co-ordination mechanism aimed at improving the delivery of development assistance from its members to the infrastructure sector in the Pacific region. The initiative encourages a coordinated approach to infrastructure planning and development through harmonised support and improved project prioritisation.

PRIF is supported by: ADB; DFAT; New Zealand Ministry of Foreign Affairs and Trade; WBG; International Finance Corporation (IFC); EC; EIB; and JICA. PRIF aims to:

- Streamline PIC access to technical and capacity building assistance and to funding for infrastructure;
- Improve the quality of infrastructure investments in PICs, for example to enhance sustainability with measures to support recurrent infrastructure maintenance; and
- Strengthen capacity within PICs to plan, manage and maintain infrastructure for sustainable and improved delivery of services.

PRIF is designed to commit development partners to improve development effectiveness in the infrastructure sector through closer co-ordination, increased use of partner country systems and longer term support.

PACIFIC ISLANDS PRIVATE SECTOR ORGANISATION (PIPSO)

PIPSO is the peak body for the private sector in the Pacific region; its members are the national private sector organisations of the 14 FICs and American Samoa. PIPSO is mandated to advocate the interests of the private sector at the regional level and to participate and contribute to the policy development and strategies for private sector development.

PIPSO works with regional organisations and donor agencies to strengthen the capacity of its members through consultation, training, mentoring, technical support and funding to enable them to dialogue with their governments on a level playing field.

276 http://www.theprif.org/
277 http://www.theprif.org/index.php/support
278 http://www.theprif.org/index.php/infrastructure/infrastructure-needs
PACIFIC PRIVATE SECTOR DEVELOPMENT INITIATIVE

A regional technical assistance facility financed by ADB and the Australian and New Zealand governments, PSDI was launched in 2006 and is now in its third phase (2013-19).²⁷⁹ The initiative works across 14 FICs and focuses on five core areas:²⁸⁰

1. Financing growth;
2. Reforming outdated business laws and removing regulations that compromise investment;
3. Enhancing efficiency of state-owned enterprises and promoting public-private partnerships;
4. Ensuring well-functioning competition and regulatory frameworks; and
5. Promoting the economic empowerment of women.

PSDI responds to country requests and provides support services in policy and program development, advocacy, legislative and administrative reform, capacity building and technology project management. It assists to remove constraints to doing business; fostering entrepreneurship and new business models; and removing barriers to women’s participation in business. PSDI helps the private sector to formalise and grow their business, to create jobs, pay taxes, and lift people out of poverty.²⁸¹

PACIFIC ISLANDS TRADE AND INVEST (PT&I)

The international trade and investment promotion arm of the PIFS is the region’s lead tourism promotion, export and investment facilitation agency. In January 2016 the Australian Business Volunteers, experienced in delivering a suite of programs designed to build capacity of business across the Asia-Pacific region, signed a MOU with the PT&I to work together for the economic and sustainable development of PICs.²⁸²

INTERNATIONAL TRADE CENTRE

The Pacific region is presently negotiating multilateral, regional, and bilateral trade agreements in an effort to secure market access to their goods and services. ITC assist these countries through its program on business and trade policy, and public-private sector dialogue.²⁸³

The ITC program in the Pacific region is geared towards strengthening national and regional private-sector organisations, strengthening trade support institutions, greater usage of ITC global goods and services, public-private sector dialogue on trade policies and facilitating a greater participation of women in the globalised economy. This is achieved through:

- Facilitating multi-agency collaboration;
- Involvement in the EU/ACP All Agricultural Commodities program;
- Engagement in support of Pacific women in business to build a sustainable regional architecture for women entrepreneurs; and
- The Enhanced Integrated Framework for Pacific Least Developed Countries.²⁸⁴

INTERNATIONAL FINANCE CORPORATION PACIFIC PARTNERSHIP

IFC fosters sustainable economic growth across the Pacific region by financing private sector investment, mobilising capital, and advising businesses and governments on projects that generate returns for investors and provide lasting benefits to communities.

IFC’s work in the Pacific is guided by the Pacific Partnership, Australia, New Zealand and IFC work together through the partnership to promote sustainable economic development, reduce poverty and stimulate private sector investment across the Pacific. IFC currently has projects in Fiji, Kiribati, PNG, Samoa, Solomon Islands, Timor Leste, Tonga, and Vanuatu.²⁸⁵

²⁷⁹ https://www.adb.org/projects/46510-011/main
²⁸¹ http://www.adf.pdii.org/p/whatispdii.html
²⁸³ http://www.intermec.org/itc/regims/the-pacific/
A highly educated and skilled workforce supports innovation, the implementation of technological advances and the accumulation of physical capital for economic prosperity. Research shows the level of educational and skills attainment significantly influences an individual’s future labour force participation and earnings potential. Dr Richard Curtain’s 2013 study of the skills needs of eight PICs (Fiji, Solomon Islands, Vanuatu, Kiribati, Tonga, Nauru, Samoa and Tuvalu) provides data related to skills gaps and the level of qualifications held across these countries. There are major differences between the high qualifications profiles of Fiji, Samoa, Tonga and Tuvalu and the much lower profiles of Kiribati, Solomon Islands, Vanuatu and Nauru as shown in Figure 39. Skills gaps are high when compared with Australian post-school qualifications rates of 68 percent for managers, 92 percent for professionals and 73 percent for a combined technician and trades group.


287. Curtin Consulting is a Melbourne-based consultancy specialising in public policy and research since October 1993
SKILLS GAP

One measure of a skills gap is the level of foreign workers in particular occupation groups in a country. Dr Curtin’s report found foreign workers to be mostly managers (1,628) followed by professionals (1,426), technicians and associated professionals (544) and trade workers (403). In all cases, foreign workers had a much higher proportion of post-school qualifications than national job holders in the same occupations. Skills shortages were most pronounced at the managerial and professional levels. Employment of foreign workers in the trades’ environment tends to be at the supervisor or managerial level.

SKILLS SHORTAGES AND THE LOCAL LABOUR MARKET

The PICs’ labour market (with the exception of PNG) suffers from deficient demand for skills because they are small and lacking in a diverse economic structure. This results in severe constraints when matching the supply of skills to the demand, as there is always a lag. However, there is also tension between the provision of local training and the potential for oversupply in skill shortage areas due to the limited employment opportunities in economies with a narrow industrial base, weak private sector and small domestic markets.

LABOUR MOBILITY IN THE PACIFIC

Pacific workers today are international and mobile; i-Kiribati and Tuvaluan seafarers staff the global shipping trade; Samoan and Tongan labourers work in factories and building sites in Sydney and Auckland or pick fruit in New Zealand and Australia; more than 1,000 Fijians work in Iraq and Kuwait as security guards, truck drivers and labourers, while Fijian soldiers and police officers serve in peacekeeping operations around the globe.289 Migration has become an outlet for the population pressures evident in many island nations and remittances sent home play a vital part in the economy of many PICs. However, the immigration policies of developed nations favour those with skills and high levels of education, creating a potential ‘brain drain’ as rugby players, teachers, nurses, accountants and other professionals and tradespeople move to jobs offshore that offer better pay or career advancement. PICs are robbed of the...
skilled workers who are most needed, while low or semi-skilled workers who most need jobs are left behind and remain unemployed, with limited job opportunities in the formal wage sector.\textsuperscript{280}

The 2005 Forum Secretariat Remittance Roundtable identified a number of steps that could be taken to address the problem, including adapting the educational, vocational and training curricula to reflect the fact that many workers are contributing to an international rather than domestic labour market.\textsuperscript{281}

**CHALLENGES**

A number of commissioned studies and stakeholder consultations have identified common and ongoing challenges for TVET in the Pacific:

- An imbalance in demand for and supply of skills;
- Unclear coordination of TVET;
- Lack of demand-driven data – training needs analysis/market/graduate tracer surveys;
- Quality assurance and standards – at a very early stage of development;
- Poor/inadequate management pool of TVET personnel;
- Financing, as TVET is under-funded;
- Limited pathways and models of excellence; and
- Organisation and modes of delivery.

The table on the following page identifies priority areas, key issues and challenges in response to the PTVETF.

\textsuperscript{288} Curtis, R. Skilling Youth in the Pacific: Identifying the Skill Needs of Eight Pacific Countries together with Australia and New Zealand, 2014

\textsuperscript{290} http://press.anu.edu.au/ssgm/global_gov/mobile_devices/ch08.html

\textsuperscript{290} http://press.anu.edu.au/ssgm/global_gov/pdf/ch08.pdf

\textsuperscript{291} http://press.anu.edu.au/ssgm/global_gov/pdf/ch08.pdf
<table>
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<tr>
<th>Priority Areas</th>
<th>Areas of Attention</th>
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| Policy and advocacy           | 1. Strengthening support to ensure that TVET priorities are reflected in national and regional sectoral policies, regulatory frameworks and national structural reforms;  
2. A regional marketing and communication strategy to advocate on the benefits of TVET for different interest groups (employers, youths, government officials, women, local communities); and  
3. Advocating for TVET through meetings of Pacific leaders and regional sectoral heads in the implementation of various regional frameworks. |
| Quality and standards         | 1. Reviewing regional and national processes in the licensing of trades and regulatory frameworks for license and other required systems;  
2. Regional higher education institutions to support and provide programs focusing on TVET trainers, teacher educators, workplace training and higher level (specialised) TVET; and  
3. Enhancing and expanding accreditation and quality assurance systems to international standards. |
| Access and provision          | 1. Youth engagement in informing service provision to ensure that relevant and applicable programs are identified. Furthermore, providers must keep pace with youth interests and changing market requirements;  
2. Higher levels of participation of women and other marginalised groups and those with disabilities and special needs;  
3. Increased local/community participation and ownership in main-streaming for the development of appropriate models of delivery within the villages of the Pacific;  
4. Identification and sharing of regional models and programs of excellence in TVET; and  
5. Strengthened institutional development of TVET at national and regional levels. |
| Organisation, delivery, access and pathways | 1. Strengthened labour market focus as a useful strategy for improving links between TVET providers and labour market needs, and encouraging labour mobility;  
2. Opportunities for industry apprenticeships and work attachments (practicum) as critical in introducing students to the world of work and employer expectations;  
3. Development of best practice and innovative approaches, including open and distance learning to encourage multiple pathways and opportunities; and  
4. Promotion of, and pathways in, community education, sports and cultural practices, as a means of addressing social issues and for the creation of employment skills and attitudes amongst job seekers. |
| Demand-driven TVET data and market research | 1. Conducting regular labour market surveys;  
2. Building capacity of stakeholders in market research skills and analysis;  
3. Tracer studies and research on TVET; and  
4. Pilot initiatives as part of research/good practice. |
| Co-ordination                 | 1. Development of an implementation and monitoring and evaluation plan as part of the regional co-ordination mechanism for this framework;  
2. Clear information sharing and mechanism for dissemination of outcomes of TVET forums and meetings to feed into forum ministerial processes, especially meetings of ministers of education, information and communication, economics and trade, and labour;  
3. Strengthened partnership among regional organisations, development partners, and higher education institutions in the Pacific region; and  
4. Strengthening existing TVET information sharing and networking. |
| Financing TVET                | 1. Establishing a regional funding pool (with development partner support) to develop national TVET programs, strategies, training of trainers, and new initiatives;  
2. Increasing TVET scholarship funding so that more Pacific Islanders can travel and study in the region and abroad and gain much needed exposure;  
3. Supporting the integration of TVET and higher education in Pacific institutions, allowing more opportunities for a sustained and cost effective education;  
4. Implementation of cost sharing and cost recovery programs, including registration fees for trainees/employers and consultancy services;  
5. Strengthening and promoting employer and industry partnerships and user-pays models and training levies to share the burden of financing TVET; and  
6. Mobilising resources for other national level TVET support. |

Figure 40 - Critical challenges and key issues.*<sup>45</sup>
PACIFIC EDUCATION AND SKILLS DEVELOPMENT AGENDA

The Pacific Education and Skills Development Agenda provides guidance to Australia’s aid program for education and skills development across the Pacific (Fiji, Kiribati, Nauru, PNG, Samoa, Solomon Islands, Tonga, Tuvalu and Vanuatu). The agenda focuses on significant issues faced in the Pacific such as getting children into school, keeping them there, children’s learning and young people’s employability.291

Australia has four objectives for its engagement in the development of education and skills in the Pacific:

1. Ensuring that all Pacific children have access to a basic education;
2. Making sure that education is of an acceptable quality, particularly to guarantee literacy and numeracy and to provide a basis for learning beyond primary school;
3. Ensuring young people have opportunities to gain the skills needed to connect to further education, training and employment; and
4. Ensuring that increased numbers of young people gain valued professional, technical or vocational qualifications through post-secondary education and training.292

Australia’s education assistance in the Pacific is informed by both the Port Moresby Declaration and the Pacific Education Development Framework.

ORGANISATION FOR ECONOMIC CO-OPERATION AND DEVELOPMENT

The mission of the OECD is to promote policies that improve the economic and social well-being of people around the world. The OECD Skills Strategy was launched in May 2012 along with an online skills portal that features skills data, country-specific information and policy pointers for developing, supplying and using the global talent pools.

Young people face both structural and cyclical problems to successfully integrate into the labour market. Lack of appropriate skills and difficulty in applying those skills effectively are at the core of these problems.293

The OECD Skills Outlook 2015 draws attention to the fact that young people around the world are struggling to enter the labour market. In some OECD countries, one in four 16-29 year olds is neither employed nor in education or training.

The OECD Skills Outlook 2015 highlights how improving the employability of youth requires a comprehensive approach. While education, social, and labour market policies have key roles to play, co-ordination between public policies and the private sector is also crucial.

The table on the following pages explores opportunities and barriers as well as strategic planning and policy directions by industry sector.

293 http://dx.doi.org/10.1787/643979512606
294 http://dx.doi.org/10.1787/643979512606
295 http://www.brookings.edu/research/monographs/2014/07/16-oecd-skills-outlook-2014
<table>
<thead>
<tr>
<th>Areas</th>
<th>Skills demand</th>
<th>Opportunities</th>
<th>Barriers and issues</th>
<th>Strategic planning and policy directions</th>
</tr>
</thead>
</table>
| Agriculture    |               | - Develop agricultural opportunities.  
- Empower people.  
- Priority policy actions.  
- Smallholder agriculture has been the 'hidden strength' of otherwise structurally weak economies.  
- Substantial investment in production and market development is required for niche commodities. | - The land-poor micro-states that are mostly atolls have very limited land but vast marine resources.  
- In some countries the economic contribution of the subsistence sector is underestimated.  
- Rapid urbanisation has resulted in large undersupplied markets for traditional and other food products. | - Agricultural policy needs to recognise small-scale farmers as part of the private sector.  
- The private sector has some basic needs; to take advantage of agricultural opportunities the private sector needs:  
  - Infrastructure (roads, ports and jetties, affordable shipping, telecommunications and market facilities)  
  - Good governance  
  - Market access  
  - Information and skills  
  - An enabling policy environment  
  - Access to affordable financial services  
  - Secure access to land.  
- Consult communities and stakeholders, and invest strategically and develop public–private partnerships. |
| Fisheries      |               | - The overall outlook is for a strengthening of trends towards sustainability.  
- Take practical policy actions to increase the contribution of fisheries to development.  
- Fisheries in the Pacific have the potential to make a major contribution to sustainable development.  
- There is a great diversity in the opportunities and constraints across the region. | - Good national governance is a key to improving the use of fishery stocks.  
- More work needs to be done on analysing the impacts of different policy measures.  
- The impact of fishing is a growing concern countries can expect to face increasing pressure from illegal fishing.  
- The infrastructure and market access constraints are particularly severe for several small countries with large potential in fisheries – Kiribati, Nauru, Tuvalu and Niue. | - The greatest potential for economic growth lies in developing locally based industries.  
- Take action to improve policymaking and increase the role of the private sector.  
- Address overfishing at the local, national and regional levels.  
- Good national fisheries governance – transparency, planning and stakeholder involvement.  
- Increase investment in combating illegal fishing and other illegal activities.  
- Address corruption by formalising licensing processes.  
- Share ideas and experiences, and pool resources.  
- Adopt a bottom-up process to strengthen entrepreneurial capacity and build skills in the private sector.  
- Training opportunities for the private sector. |
| Forestry       |               | - Forests are an important natural resource in the PICs.  
- Forests are a vital safety net for the people of the Pacific.  
- The forested islands of the Pacific hold globally significant levels of biodiversity and endemism.  
- Certification schemes are needed if niche markets are to be realised. | - Forests are being degraded and biodiversity is under threat.  
- Unprecedented logging and land conversion are issues.  
- Governance needs to be improved.  
- Sound laws and regulations need to be implemented.  
- Land tenure issues need to be addressed.  
- Donor support needs to be co-ordinated. | - If forests are to be a basis for sustainable development, sustainable forest management will need to be achieved.  
- Sustainable forest management requires accountability, transparency, information, the rule of law and economic efficiency.  
- Regional action can be taken to address illegal, under-reported and unreported logging. |
**Mining**

- There are three main areas where the promotion or adoption of best practice principles by national governments will not be sufficient to achieve sustainable development from investment in the extractive industry sector. They are:
  - The relationship between private investment, foreign aid and economic diversification.
  - The allocation of government revenues and management of these revenues.
  - The matching of needs, capacities and responsibilities among stakeholders.

- If it is agreed that foreign investment is preferable to foreign aid as an engine of economic growth, then foreign aid programs should not have the effect of discouraging foreign investment, even if that is not the donor’s intention.

**Employment and Labour Market**

- The region faces major challenges in generating sufficient employment to meet the aspirations of its rapidly growing populations.

**Private Sector**

- Growth can be promoted through private sector development.
  - With the support of donors, governments are beginning to identify constraints to growth and to formulate reform agendas.

**Revenue from commercial logging is rarely used for longer term investment.**

- Employment opportunities for nationals are limited.
- Under this scenario the major primary natural and accessible forests of the Pacific are likely to be logged out by 2020.

- The challenges and opportunities of the next 15 years cannot be predicted from a survey of current developments. This is especially true of the mining and petroleum sectors because the process of exploration, discovery, investment, extraction and closure is full of uncertainties.
- Further expansion of investment to match the development of better policy and management.

**Labour and employment market prospects vary across the region and employment data are generally incomplete, out-dated or of poor quality.**

- The region faces labour market demand and supply problems.
- Barriers to employment growth can come from the demand or supply of labour markets. Some barriers such as the small size and isolation of an economy are beyond influence of governments.

**Existing policies have failed to respond to the aspirations of the Pacific island peoples.**

- In the Pacific region, policies should seek to ameliorate the region’s physical and geographic disadvantages.

**Consideration should be given to supporting a regional certification body.**

- Continued technical assistance to improve forest management and monitoring systems is a priority.
- Carbon trading opportunities and technology transfer.

**It is not possible to convert key policy opportunities into practical policy options for all relevant decision makers in different countries because of the uneven development.**

- Three issues policymakers in East Timor might wish to discuss with their PNG counterparts are:
  - The feasibility, costs and benefits of foreign investment in downstream processing facilities in the petroleum sector.
  - Arguments for and against establishment of a national oil company or the acquisition of state equity in oil and gas operations.
  - The corporate governance structure and investment strategies of PNG Sustainable Development Program Ltd.

**Encourage the formation of small businesses.**

- Recognise and support the informal and subsistence sectors.
- Align labour skills with market needs.
- Labour mobility can benefit from targeted training.
- Policy changes can improve gender equality.

**Reform requires the energies of visionaries within the region, as well as far-sighted donors.**

- Reform implies making the countries easier places in which to do business.
Many Pacific leaders are committed to reforming the business environment.

Achieving more efficient, cost-effective and competitive transport services is a priority.

When governments get ‘out of the way’, entrepreneurs have responded strongly.

The potential of successful rural enterprise is great.

Regional Economic Agenda

- Ministers directed the Forum Secretariat to assist PICs in acquiring the technical capacity to introduce easier processes.
- Implementation of Regional Agreements.
- Improving economic outcomes is an ongoing process of:
  - Setting directions and identifying objectives.
  - Identifying the best ways to achieve objectives, given the timeframe and capacity available.
  - Implementing activities to deliver planned outcomes.
  - Reviewing the impacts of interventions.

Regional agreements can take a variety of forms, including:
- Regional co-operation – governments working together to share information and take a regional stance on issues, which increases the need for co-ordination and dialogue between governments.
- Regional provision of services pooling national resources to overcome limitations in national capacities, particularly if individual countries are unable to provide certain services because of their large fixed costs (for example, regional airlines and universities).
- Regional integration – lowering market barriers between PICs to improve access to goods and services and income earning opportunities, using such measures as regional trade agreements and harmonised regulatory systems.
- The Asian Development Bank’s report “Toward a New Pacific Regionalism” concludes that for regional action to be effective it must be self-sustaining and generate sufficient gains to be of net benefit to each participant. Depending on the context, these gains can come from:

Detailed analyses are essential to identifying specific barriers to private sector development.

Financial market reform requires an effective collateral framework and more credit information on borrowers.

The private sector and communities need to be involved in the provision of infrastructure.

Policymakers and reformers have to be able to identify whether their efforts are promoting private sector development.

Improving the environment for business requires commitment, analysis, persuasion, political action and co-ordination.

As the costs and barriers to business decline, economic activity will increase in areas not yet imagined.

The Forum Economic Ministers Meeting 2004 biennial stocktake of accountability principles also highlighted the need for adequate resourcing of independent monitoring agencies, better financial oversight and enforcement of financial regulations, and more effective accounting and audit execution systems.

Eight Principles of Accountability.

- Principle 1 - Budget processes, including multi-year frameworks, to ensure Parliament/Congress is sufficiently informed to understand the longer-term implications of appropriation decisions.
- Principle 2 - The accounts of governments, state-owned enterprises and statutory corporations to be promptly and fully audited, and the audit reports published where they can be read by the general public.
- Principle 3 - Loan agreements or guarantees entered into by governments to be presented to Parliament/Congress, with sufficient information to enable Parliament/Congress to understand the longer-term implications.
- Principle 4 - All government and public sector contracts to be openly advertised, competitively awarded, administered and publicly reported.
- Principle 5 - Contravention of financial regulations to be promptly disciplined.
### Framework for Growth

As the developed world has finally started gathering the political will to do something about poverty, pay attention to delivery mechanism, incentives, and spillover effects, and allowing aid recipients to develop their own approaches while sharing experiences about what works.

- Accessing a larger market, leading to a reduction in the per unit costs of production.
- Avoiding costly duplication by sharing limited resources.
- Harmonising standards to reduce transaction costs and limit the scope for non-co-operative behaviour.

### Land

- Adaptation, not replacement, of customary tenures is the way forward.
- Maintaining the status quo will produce worst case scenarios – conflict and exploitation.
- Blending ownership at the group level with leases or other agreements for the rights to use land at the individual level points to what might be the best way forward.

- The challenge for governments is to manage land tenure reform to facilitate economic growth without widespread dispossession.
- People have a deep-seated fear that they will be stripped of their land.
- Any land reforms in the Pacific must be popularly supported, fair and in accordance with the rule of law.
- Mechanisms are needed for adjusting land tenures to the changing patterns of land settlement.

### Principle 6 - Public Accounts/Expenditure Committees of Parliament/Congress to be empowered to require disclosure.

- Principle 7 - Auditor General and Ombudsman to be provided with adequate fiscal resources and independent reporting rights to Parliament/Congress.
- Principle 8 - Central bank with statutory responsibility for non-partisan monitoring and advice, and regular and independent publication of informative reports.

- Concentrate on finding niche markets for exports, rather than attempting to enter markets characterised by global price competition.
- Find a way to differentiate the product or service (examples being Fiji water and Maldives tourism).
- Two important caveats are in order on this point. First, governments should not get into the business of identifying which niche markets should be developed, as the record of bureaucrats picking winners is not very promising. Niche markets thrive when private agents pursue investment in a market-based activity on the basis of expected profits. Second, the role for governments in developing niche markets should be as a facilitator, such that infrastructure or regulatory constraints to the development of niche markets are reduced.
- Overfishing, poor negotiations in international arrangements and corruption prevent these revenues from being raised to their maximum potential or from being distributed equitably within the economy.

- The most practical and acceptable approach is to change land tenure only to the extent that it is necessary.
- Introduce land tenure reform only where there is a real demand for the change, and strong local support. Consult stakeholders and community land holders.
- Governments will have to do better without any increase in available funds and resources.
- In considering land reforms in the Pacific, there are a number of points that deserve emphasis:
Special arrangements may be required to gain access to customary land to meet the need for land for public purposes and to exploit resources.

The only land reforms that have any chance of being accepted and implemented are changes based on existing customary land tenures.

Political Governance - A priority area affecting all Pacific Island

Civil activism can benefit governance and development if used constructively.

International and regional organisations are playing an increasing role in promoting good governance.

Each country must work out its own strategies.

Working on the supply side of good governance has been the traditional approach and much more can be done.

The demand side of good governance holds the greatest potential for substantive returns to development.

The economic and social trends in the Pacific have been influenced by key political governance issues.

Governance and political instability issues have constrained social and economic growth in the Pacific.

Each country must be encouraged to work out its own approaches to better and more effective political governance.

Political governance is about managing the state, establishing transparency and accountability to the people, and promoting a sense of nationhood.

The assumed complex governance structures are beyond the capacities of current governments.

Governance structures generally do not take account of tradition.

The lack of a sense of nationhood constrains development.

The incentives and sanctions for effective leadership are often missing.

Traditional social systems do not encourage the questioning of authority.

The potentially beneficial influences and perspectives of women are often missing in key formal and informal processes.

Pressures for local autonomy run counter to the need for a sense of nationhood and for economic and social integration.

The main lesson from previous attempts at reform is not to be too ambitious.

There is no blanket solution. Just as there is diversity between countries and within countries, so must there be diversity in how each country solves its land problems.

Adopting policy and passing legislation on land has proven to be very difficult. If anything, these difficulties are increasing.

The administrative capacity of the state is weak and is not likely to improve much in the near future.

Good political governance requires sound electoral processes and well-functioning parliaments.

Peer pressure among politicians.

Educated parliamentarians and seats for women.

Executive governments and public services need professionalism, discipline, accountability and results-based management.

Potential areas for integrating local governance with customary leadership include justice systems, community services and socioeconomic issues.

Government positions, policies, strategies and budgets need to reflect the important roles and contributions of women in society.

A sense of nationhood can be promoted through communication, education and leadership and by fairly distributing public finances and eschewing regionalism.

Business interests have no better way of ensuring a safe and fair return on their investment than by promoting good governance among the holders of public office.
Section 7 of the APTC e-Scan 2017 is a snapshot of countries where APTC operates in the Pacific region:

- Cook Islands
- Federated States of Micronesia
- Fiji
- Kiribati
- Marshall Islands (The Republic of)
- Nauru
- Niue
- Palau
- Papua New Guinea
- Samoa
- Solomon Islands
- Tonga
- Tuvalu
- Vanuatu
COOK ISLANDS

Cook Islands is a non-campus country (NCC). Representation of APTC is managed from the Regional Head Office (RHO) with local support for mobilisations and graduations. The Alumni activity is managed from the RHO Office.

Location: Cook Islands comprise 15 small islands, spread over 2.2 million square kilometres, northeast of New Zealand, between American Samoa and French Polynesia. The capital is Avarua. 297

Population: 9,556 (est) as at July 2016. 298

Life expectancy: 75.8 years - males 73 years and females 78.8 years (2016 est). 299

Language: English (official) and Maori (Rarotongan). 300

Literacy rate: 99% of people age 15 year and over can read and write. 301

Religion: Protestant 62.8% (Cook Islands Christian Church 49.1%, Seventh Day Adventist 7.9%, Assemblies of God 3.7%, Apostolic Church 2.1%), Roman Catholic 17%, Mormon 4.4%, other 8%, none 5.6%, no response 2.2% (2011 est.). 302

Age distribution: 2016 estimates. 303

<table>
<thead>
<tr>
<th>Age</th>
<th>%</th>
<th>Male</th>
<th>Female</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-14</td>
<td>21.61</td>
<td>1,083</td>
<td>972</td>
</tr>
<tr>
<td>15-24</td>
<td>17.2</td>
<td>877</td>
<td>767</td>
</tr>
<tr>
<td>25-54</td>
<td>38.08</td>
<td>1,822</td>
<td>1,817</td>
</tr>
<tr>
<td>55-64</td>
<td>11.34</td>
<td>564</td>
<td>500</td>
</tr>
<tr>
<td>65+</td>
<td>11.76</td>
<td>554</td>
<td>570</td>
</tr>
</tbody>
</table>

Figure 41 - Population pyramid 304

Political overview: Cook Islands is a democracy with Queen Elizabeth II being the Head of State and represented by the Governor-General. Cook Islands has close links to New Zealand where it maintains its only diplomatic office overseas. Its people hold New Zealand citizenship with free access to New Zealand. 305

Cook Islands is a unicameral parliament with 24 elected members and a parliamentary term of four years. The head of the government is the Prime Minister. There is also a 15-member House of Ariki (Chiefs) composed of six Ariki from Rarotonga and nine from the outer islands, whose role is to advise the government on land use and customary issues. Cook Islands has full adult suffrage and registration is compulsory, although voting is not. 306 Elections were last held in July 2014. 307

300 http://www.cookislands.org.uk/language.html#WC36uEm1R9A
301 http://www.statisticsafrica.org/africa/asia/cook-islands/literacy.html
Bilateral relations: The Australian High Commissioner to New Zealand is accredited to the Cook Islands. Australia’s relationship with the Cook Islands is based mainly on shared membership of regional organisations, development co-operation, people to people links, and Cook Islands’ participation in the Pacific Patrol Boat Program. In 1989, Australia gifted a patrol boat, the CIPPB Te Kukupa, to Cook Islands. Te Kukupa assists the Cook Islands Police Maritime Division with surveillance in Cook Island’s large Exclusive Economic Zone (EEZ). Australia completed a second refurbishment of the Te Kukupa in April 2015.

Through the Defence Co-operation Program, Australia provides in-country, Australian-based training in technical and professional skills, operational planning support, funding support for patrolling and ongoing maintenance. As well as maritime surveillance, Te Kukupa also has search and rescue capability.88

Economic overview: Although Cook Islands per capita GDP is high compared to many other PICs, largely due to the substantial support it receives from New Zealand, its economy faces many of the development challenges common to other SIDS. These include relatively limited natural resources, remoteness from major trade and industrial centres, and a diminishing labour force. Despite these constraints, Cook Islands has developed a small but successful tourism industry and the government has accorded high priority to its further development as it contributes over 60% of its GDP.89

In 2015 the Cook Islands welcomed a total of 125,132 visitors, a 3% increase over the 2014 figures and the highest ever recorded visitor arrivals. The strongest growths were recorded in the months of July (due to the visiting Cook Islanders from New Zealand for the 50th Celebrations), October and December.90 The Cook Islands Tourism Corporation predicted another strong year in 2016, following increased air capacity from both Air New Zealand and Virgin together with ongoing destination marketing and promotions in key source markets. Another major change was Jetstar flying to the Cook Islands, which was announced in early October 2015.91

Developing marine resources within Cook Islands’ large EEZ, including black pearl farming in the Northern Group of islands is another government priority.92

Te Mato Vai is the Cook Islands Water Partnership with the People’s Republic of China and New Zealand is one of the largest infrastructure projects to be undertaken in the Cook Islands. The project has boosted GDP growth and brings national health, economic and environmental benefits.93

Revised GDP estimates show that the economy of the Cook Islands grew in FY2015 by 4.8%, reversing the previous estimate of a small decline. Greater activity in agriculture, commerce, tourism, and transport drove growth higher. Preliminary estimates suggest the economy sustained this level of growth in FY2016, outpacing earlier expectations of stagnation.94

![GDP Growth](image1)

![Economic forecasts](image2)
FEDERATED STATES OF MICRONESIA

The FSM is a Non-Campus Country (NCC). Representation of APTC is managed from the Regional Head Office (RHO) with local support for mobilisations and graduations. The Alumni activity is managed from the RHO Office.

Location: FSM is located north of the equator in the western Pacific, approximately 5,000 kilometres west of Hawaii. FSM is made up of 607 islands, 65 of which are inhabited. The islands are in four main groups, forming the basis of the FSM’s four states: Yap, Chuuk, Pohnpei and Kosrae. The capital, Palikir, is located on the island of Pohnpei.

Population: 104,719 (July 2016 est.) FSM has a negative population growth rate of -0.49%.

Life expectancy: 72.9 years – males 70.8 years, females 75 years (2016 est.).

Language: English is the official language of FSM and is widely spoken. While there are at least eight major indigenous languages (Chuukese, Kosraean, Pohnpeian, Yapese, Ulithian, Woleitam, Nukumarau, Kapingamarangi) none are spoken across the whole of the island nation.

Literacy rate: 89% (male 91%; female 88%).

Religion: Roman Catholic 54.7%, Protestant 41.1% (includes Congregational 38.5%, Baptist 1.1%, Seventh Day Adventist 0.8%, Assembly of God 0.7%), Mormon 1.5%, other 1.9%, none 0.7%, unspecified 0.1% (2010 est.).

The President of FSM is both Head of State and Head of Government. There are no formal political parties.

Bilateral relations: Australia established diplomatic relations with FSM in July 1987 and the Australian Embassy in Pohnpei was opened in November 1989. Australia’s regional programs assist FSM through: support for fisheries management, via the Forum Fisheries Agency; support to prepare for and mitigate the impacts of severe climate, tidal and oceanographic events through the Climate and Oceans Support Program in the Pacific; and support for strengthening governance and accountability through the Pacific Islands Centre for Public Administration, the Pacific Financial

Figure 44 - Population pyramid

Age distribution: 2016 estimates.

<table>
<thead>
<tr>
<th>Age</th>
<th>% Male</th>
<th>Male</th>
<th>Female</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-14</td>
<td>30.81</td>
<td>16,401</td>
<td>15,863</td>
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<tr>
<td>15-24</td>
<td>19.8</td>
<td>10,406</td>
<td>10,326</td>
</tr>
<tr>
<td>25-54</td>
<td>38.8</td>
<td>19,667</td>
<td>20,966</td>
</tr>
<tr>
<td>55-64</td>
<td>6.87</td>
<td>3,532</td>
<td>3,659</td>
</tr>
<tr>
<td>65+</td>
<td>3.72</td>
<td>1,753</td>
<td>2,146</td>
</tr>
</tbody>
</table>

Political overview: FSM is an independent country in a COFA with the United States of America. An American-style constitution incorporates a parliament of an executive branch, a legislative branch and a judicial branch. Each of the country’s four states has an elected governor, a lieutenant governor and a legislative body. The National Congress is unicameral and consists of 14 members.
Technical Assistance Centre and the Pacific Regional Audit Initiative. Australia and FSM share a common interest in supporting economic and human development. The two countries enjoy a close bilateral relationship supported by shared regional interests, particularly ensuring maritime and transnational security and sustainable management of fisheries. The physical isolation of FSM along with its small population and fragile natural environment present particular development challenges; transport and communication costs are high, and the skills base of the country is low. As a regional neighbour, Australia is well placed to work closely with the FSM government and civil society to support FSM’s development efforts.

For example, many Micronesian live in poverty, have poor health, and cannot access quality education or work opportunities and Australia is supporting FSM to overcome these development challenges and improve the livelihoods and security of its people, including support for a quality public sector with sound economic policies and a coordinated approach to aid delivery.

**Economic overview:** Having been devastated by typhoons in 2015, and with a stagnating economy, FSM faces significant development challenges. While its fisheries subsector has seen robust growth, private sector activities have been unable to offset the decline in public investment resulting from a reduction in grants from COFA, which expires in FY2023. In 2015, the FSM’s National Congress endorsed the Action Plan 2023 as a road map to address the fiscal and economic challenges leading up to, and beyond, FY2023.

To achieve fiscal consolidation, the Action Plan 2023 stresses the need to mobilise revenue by reforming the country’s taxation system and tax administration. The plan also highlights the need for continued control of expenditure, through better public administration and financial management.

The economy is dominated by government services and largely reliant on external grants, with only a modest private sector. The fisheries sector is regarded as having the greatest development potential. With an EEZ of 2.7 million square kilometres, FSM spans major equatorial tuna migratory paths and the fishing industry has been boosted by the construction of cold storage facilities and processing plants. Fishery licensing fees account for nearly half of domestic budgetary revenue.

The tourism industry is another area of high potential growth, particularly diving and ecotourism. Some 21,000 tourists visit the islands each year. Tourism development is, however, constrained by limited airline links, availability of infrastructure, including roads, power and water, and by geographical isolation.

Other industries include construction, specialised aquaculture and craft items (from shell, wood and pearls).

The FSM continues to participate in regional cooperation. At the 2015 meeting of the Pacific Islands Forum Leaders, a renewed commitment was made to accelerate Pacific regional integration and cooperation, with a focus on climate change, fisheries, and the delivery of information and communication technology.

**Figure 45 - GDP Growth (% per year)**

**Table 1**

<table>
<thead>
<tr>
<th>Year</th>
<th>GDP Growth</th>
<th>Inflation</th>
</tr>
</thead>
<tbody>
<tr>
<td>2011</td>
<td>1.8</td>
<td></td>
</tr>
<tr>
<td>2012</td>
<td>-0.5</td>
<td>-0.3</td>
</tr>
<tr>
<td>2013</td>
<td>-3.6</td>
<td>-3.4</td>
</tr>
<tr>
<td>2014</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2015</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2016</td>
<td>2.0</td>
<td>1.5</td>
</tr>
<tr>
<td>2017</td>
<td>2.5</td>
<td>2.0</td>
</tr>
</tbody>
</table>

**Figure 46 - Economic forecasts (%)**
FIJI

Fiji is a campus country and is the base for the APTC Regional Head Office (RHO) office. The RHO deals with regional student enquiries, mobilisation and non-campus country Alumni activities. The APTC Fiji campus operations are co-located with the RHO and training is delivered from a number of locations in Suva. The Fiji campus office manages local student enquiries and Alumni activities.

Location: Fiji is an independent country lying on the border between the Polynesian and Melanesian regions of the Pacific. Its capital is Suva.138

Population: After PNG, Fiji is the most populous Pacific island country with a population of 915,303 (July 2016 est.).139

Language: English and Fijian are the official languages, with Hindustani also spoken.140

Literacy rate: 93.7% (male 95.5% / female 91.9%).141

Religion: The majority of the population is Christian (64.5%), with Hindu (27.9%) and Muslim (6.3%) comprising substantial religious groups. Other segments reporting unspecified or no religion status.

Political overview: Fiji has a bicameral Parliament which consists of the Senate (32 seats) and the House of Representatives (71 seats). Judiciary consists of the Supreme Court (judges are appointed by the president), Court of Appeal, High Court and Magistrates’ Court. In September 2014, general elections were held under a new constitution to select the members of the Fijian parliament for the first time since 2006.142

<table>
<thead>
<tr>
<th>Age</th>
<th>%</th>
<th>Male</th>
<th>Female</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-14</td>
<td>27.88</td>
<td>130,414</td>
<td>124,774</td>
</tr>
<tr>
<td>15-24</td>
<td>16.42</td>
<td>76,709</td>
<td>735,895</td>
</tr>
<tr>
<td>25-64</td>
<td>41.11</td>
<td>192,605</td>
<td>183,881</td>
</tr>
<tr>
<td>65+</td>
<td>8.29</td>
<td>38,427</td>
<td>37,412</td>
</tr>
<tr>
<td>65+</td>
<td>6.31</td>
<td>28,534</td>
<td>31,182</td>
</tr>
</tbody>
</table>

Bilateral relations: Australia and Fiji have an enduring relationship, underpinned by strong people-to-people links and longstanding trade and investment ties. Australia’s national interest is in a stable and prosperous Fiji that is an active member of the Pacific community. Over 56,000 Fijians live and work in Australia and over 367,000 Australians visited Fiji in 2015. Australia is one of Fiji’s largest trade and investment partners, with Australian investment in Fiji worth approximately A$2.3 billion in 2014-15. Two-way trade in goods and services is worth over A$1.7 billion annually.143

Australia continues as the lead donor in health and education, areas in which Australia has historically been the largest contributor and where major ongoing challenges remain. Australia will focus on private sector development, good governance and gender equality. These new areas of engagement reflect Fiji’s major development challenges as well as Australia’s development cooperation priorities as outlined in the Australian Aid policy.144
Economic overview: The foundations of Fiji’s economy are broadly sound, and perceptions of increased transparency and accountability following Fiji’s return to democracy have boosted business confidence. Expansionary fiscal policies, particularly large infrastructure and social expenditure programs, as well as persistently accommodative monetary policy, have supported six years of economic growth since 2010. This growth was broad based, mainly driven by the transport and storage; financial and insurance; tourism and construction sectors. Despite an initial growth forecast of 3.5% for 2016, this has been revised down to 2.2% following Tropical Cyclone Winston. Public debt is 46% of GDP, most of which is held domestically, and the projected fiscal deficit for 2016 was 2.9% of GDP prior to Tropical Cyclone Winston.

Service sectors such as finance and transport continue to thrive (largely driven by the tourism industry), and along with construction, manufacturing and retail activity, are the main drivers of growth. Tourism remains Fiji’s main source of foreign exchange. Water, gold, garments, sugar and fish continue to be Fiji’s strongest merchandise exports. Agriculture is a source of (mostly informal sector) income for the bulk of the population and continues to make a moderate but far below potential contribution to growth.

Fiji’s 2016 budget was passed on 20 November 2015, continuing the Government’s main areas of expenditure, particularly in infrastructure, health, education, and agriculture.

Tropical Cyclone Winston: Tropical Cyclone Winston caused widespread damage across Fiji in February 2016. Australia worked closely with the Government of Fiji to support its immediate response and is now assisting the Government as it transitions to the longer term recovery and reconstruction phase. The Australian Government’s assistance for Fiji stands at A$35 million, in addition to the support provided by the Australian Defence Force and private sector organisations. Australian support is focused on returning life to normal, giving Fijians back their schools, medical clinics and livelihoods. The principle of “build back better” underpins Australia’s efforts – rebuilding infrastructure and communities that are more resilient to natural disasters.

![Figure 48 - GDP Growth (% per year)](image)

![Figure 49 - Economic forecasts (%)](image)

341. [http://www.aidonline.org/fiji/literacy.html](http://www.aidonline.org/fiji/literacy.html)
KIRIBATI

Kiribati is a Non-Campus Country. Representation of APTC is supported by a non-campus country representative who manages local student enquiries, mobilisations, and graduations. Alumni activity is managed from the Regional Head Office (RHO).

Locations: The republic of Kiribati is an independent country comprising 33 atolls in three main groups running 4,000 kilometres along the equator. Kiribati’s EEZ is the largest in Micronesia and one of the largest in the Pacific.

Population: Kiribati has a population of 106,925 (July 2016 est.). The people of Kiribati are 98.8% Micronesian, with small minorities of Tuvaluans and Westerners.

Language: The people of Kiribati speak a language called Gilbertese, or i-Kiribati, however English is the official language.

Literacy rate: Reliable data is not available. Kiribati citizens generally have good education levels with many continuing their tertiary studies in countries such as Australia, New Zealand and the United Kingdom.

Religion: Kiribati consist of Roman Catholic 55%, Protestant 36%, Mormon 3.1%, Bahai 2.2%, Seventh Day Adventist 1.9%, other 1.8%. (2005 census)

Age distribution: 2016 estimates.

<table>
<thead>
<tr>
<th>Age</th>
<th>%</th>
<th>Male</th>
<th>Female</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-14</td>
<td>30.16</td>
<td>16,438</td>
<td>15,814</td>
</tr>
<tr>
<td>25-54</td>
<td>38.59</td>
<td>19,863</td>
<td>21,397</td>
</tr>
<tr>
<td>55-64</td>
<td>5.86</td>
<td>2,827</td>
<td>3,436</td>
</tr>
<tr>
<td>65+</td>
<td>4.13</td>
<td>1,741</td>
<td>2,577</td>
</tr>
</tbody>
</table>

Political overview: The country has a 44-member unicameral parliament, 42 members of which are elected and two appointed - the Attorney-General, and the one Member of Parliament (MP) chosen by the Rabi Council. The Speaker is elected by MPs however they are not an MP and have no vote.

355 https://www.kiribatihistory.com/a-brief-history/
359 The Rabi Council serves the interests of Kiribati originally the Fijian Island of Rabi.
MPs are elected for a four-year term by non-compulsory universal adult suffrage. Once parliamentary elections are completed, the MPs meet and nominate at least three and no more than four presidential candidates. A President (Te Beretitenti) is then elected by popular vote, on a first-past-the-post basis.

The President is both Head of Government and Head of State and holds ministerial responsibility for Foreign Affairs, Police and the Public Service. Parliamentary elections were held on 30 December, 2015 and 7 January 2016.  

**Bilateral relations:** Australia and Kiribati enjoy close and longstanding relations based on regional and international cooperation and trade links, a substantial development assistance program, support for maritime surveillance and broader security cooperation, and extensive people to people contacts.

**Economic overview:** Kiribati is one of the most remote and geographically dispersed nations on the planet. It is extremely vulnerable to external shocks due to its vulnerability to climate change, dependence on imports, and reliance on income from overseas sources. Development of the country’s private sector has been constrained by high costs of doing business, the size and scale of the economy, and the country’s widely dispersed population. With a large public sector, maintaining fiscal sustainability is the government’s key priority.

Kiribati relies heavily on fishing revenue and remittances from citizens employed abroad, mainly seafarers. These are both sensitive to fluctuations, respectively depending on fish migratory patterns and the global economy.

Notwithstanding its limited resources, Kiribati has largely had a solid record of financial stability since independence in 1979. Governments have adopted a cautious approach to domestic spending combined with a deliberate policy of capitalising its sovereign wealth fund, the Revenue Equalisation Reserve Fund (RERF). The RERF is used to supplement recurrent revenues and smooth volatility in other income sources, e.g. seasonal fluctuations in fishing revenue.

In recent years Kiribati has experienced small levels of economic growth. With the strengthening of the vessel day scheme, revenue from fishing license fees has increased dramatically. Donor-financed infrastructure projects (mainly in the road, port, and aviation sectors) have also boosted growth. Steps are being taken to reduce the many hurdles to private sector growth that Kiribati faces, among which are high transportation and communication costs and the increasing impact of climate change.

The ADB has reduced its 2017 forecast for Kiribati by half a percentage point as major projects wrap up and the waning El Niño depresses fishing in its exclusive economic zone.

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**Figure 51 - GDP Growth (% per year)** [Image]

**Figure 52 - Economic forecasts (%)** [Image]

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362. https://www.adb.org/countries/kiribati/main
364. https://www.adb.org/countries/kiribati/economy
366. https://www.adb.org/countries/kiribati/economy#tabs-0-0
MARSHALL ISLANDS
(THE REPUBLIC OF)

The RMI is a Non-Camus Country. Representation of APTC is managed from the Regional Head Office (RHO) with local support for mobilisations and graduations. The Alumni activity is managed from the RHO Office.

Location: The RMI is an independent country in a Compact of Free Association (the Compact) with the United States. RMI comprises of five islands and 29 atolls.967

Population: The population of RMI is 73,376 (July 2016 est).968

Language: Marshallese is the official language of RMI but English is widely used in business and spoken as a second language. Japanese is also spoken by some members of the community.969

Literacy rate: 93.7% of the population aged 15 years and over can read and write, (male 93.6%, female 93.7%).970

Religion: The people are almost entirely Christian, primarily Protestant, due to the arrival of American and Hawaiian Protestant missionaries in the 1860s. The United Church of Christ is the principal denomination, representing some 55% of the population.971

Age distribution: 2016 estimate

<table>
<thead>
<tr>
<th>Age (years)</th>
<th>Male %</th>
<th>Female %</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-14</td>
<td>13.273</td>
<td>12.758</td>
</tr>
<tr>
<td>15-24</td>
<td>6.545</td>
<td>6.326</td>
</tr>
<tr>
<td>25-54</td>
<td>13.966</td>
<td>13.475</td>
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<tr>
<td>55-64</td>
<td>2.160</td>
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</tr>
<tr>
<td>65+</td>
<td>1.370</td>
<td>1.417</td>
</tr>
</tbody>
</table>

Figure 53 - Population pyramid972

Political overview: RMI has a semi-Westminster style constitution, adopted in 1979, with a Nittjela (Parliament) comprising 33 members, elected every four years by universal suffrage. While there are no formal political parties in RMI, there are two political groupings, the Aelon Kein Ad (Kabua Party) and United Democratic Party. The President is both the Chief of State and Head of Government. The Cabinet is selected by the President from among the members of the legislature. The legal system is based on adapted Trust Territory laws, acts of the legislature, municipal, common, and customary laws. The last elections were held in November 2015.973

970 http://www.indexmundi.com/marshall_islands/literacy.html
971 http://www.nationsencyclopedia.com/AsiaAndOceania/Marshall-Islands-RELIGIONS.html
973 http://dikt.gov.aq/geo/republishofmarshallislands/Pages/estebublicofthemarshallislandscountry-brief.aspx
Bilateral relations: Australia was the second country, after the United States of America, to establish diplomatic relations with RMI in 1987. Australia and RMI enjoy a close bilateral relationship supported by shared regional interests, particularly ensuring maritime and transnational security, sustainable management of fisheries and a common interest in supporting economic and human development. The Australian Embassy in Pohnpei, FSM is responsible for Australian affairs in RMI.\textsuperscript{94}

Economic overview: The RMI economy is dependent on revenue from the United States under the Compact, with over 80% of government revenue being derived directly, or indirectly, from United States grants.\textsuperscript{95} However, the annual grant assistance under the Compact has been diminishing since 2003. After the Compact grant period expires in 2023, the RMI is expected to complement domestic revenues with returns from the Compact Trust Fund, which receives annual savings from fiscal surpluses and contributions from development partners. Yet building the trust fund is a major challenge, especially under prevailing global economic uncertainty.\textsuperscript{96}

The Government is the major employer, followed by the commercial and retail sectors. The construction industry is expanding but there is limited domestic production – fisheries, copra, handicrafts and subsistence agriculture being the most significant sectors.\textsuperscript{97}

The RMI sells fishing rights to other nations as a source of income. Under the multilateral United States-Pacific Islands tuna fisheries treaty, the United States provides an annual grant to Pacific Island parties, including the RMI, for access by licensed U.S. fishing vessels.\textsuperscript{98}

\begin{table}[h]
\centering
\begin{tabular}{|c|c|c|}
\hline
\textbf{GDP Growth} & 2016 & 2017 \\
\hline
1.5 & 2.0 \\
\hline
\textbf{Inflation} & -0.3 & 1.5 \\
\hline
\textbf{Current account balance (% of GDP)} & 10.0 & 8.9 \\
\hline
\end{tabular}
\caption{Economic forecasts (%)}
\end{table}
NAURU

Nauru is a Non-Campus Country (NCC). Representation of APTC is supported by a non-campus country representative who manages local student enquiries, mobilisations, and graduations. Alumni activity is managed from the Regional Head Office (RHO).

Location: Nauru is located in the South Pacific Ocean, south of the RMI. There is no official capital, although government offices are located in the south of the island in the Yaren District. The total area is approximately 21 square kilometres. The climate is tropical with a monsoonal pattern rainy season from November to February.  

Population: Nauru population is 9,591 (2016 est.), falling from 10,167 in 2012. Ethnic groups include Nauruan 58%, other Pacific Islander 26%, Chinese 8% and European 8%.  

Language: Nauruan is spoken by 93% of the population, English by 2%, and other languages by 5% (2011 est). English is widely understood, spoken and used for most government and commercial purposes, however the percentages provided here represent the main language spoken at home.  

Literacy rate: 96.5% (est). The proportion of the country’s population aged 15 and over attaining academic degrees is one of the lowest in the world, reaching 7.9% in 2011.  

Religion: Nauru is a mixture of Christian Churches (Nauru Congregational 35.4%, Roman Catholic 33.2%, Nauru Independent Church 10.4%, other 14.1%), none 4.5%, unspecified 2.4% (2002 census).  

Age distribution: 2016 estimates.  

<table>
<thead>
<tr>
<th>Age</th>
<th>Male</th>
<th>Female</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-14</td>
<td>31.93</td>
<td>1,336</td>
</tr>
<tr>
<td>15-24</td>
<td>16.09</td>
<td>779</td>
</tr>
<tr>
<td>25-64</td>
<td>43.33</td>
<td>2,085</td>
</tr>
<tr>
<td>55-64</td>
<td>6.29</td>
<td>236</td>
</tr>
<tr>
<td>65+</td>
<td>2.37</td>
<td>89</td>
</tr>
</tbody>
</table>

Political overview: Nauru is one of the world’s smallest independent, democratic states. Its constitution, adopted in 1968, established it as a republic with a Westminster style parliamentary system of government. The President is elected by, and responsible to, the unicameral Parliament and is both head of government and head of state. As there are no political parties in Nauru, all MPs stand as independents. MPs are elected every three years by Nauruan citizens over the age of 20. The last elections were held in July 2016 and monitored by international observers.  

Bilateral relations: Australia enjoys good relations with Nauru and is its largest trade, investment and development assistance partner. The Australian government upgraded its mission in Nauru from Consulate-General to High Commission in August 2009. In 2015 Australia and Nauru agreed a new Aid Investment Strategy outlining mutual priorities and joint commitments for Australia’s development assistance through to 2018-19. In September 2012, Australia established a
Regional Processing Centre (RPC) in Nauru for the purpose of processing asylum seekers’ international protection claims.

Nauru participates in the SWP. Workers from Nauru may work in Australia under SWP for nine months (usually six months) because of the high costs of transport home.

Economic overview: Nauru’s economy faces significant constraints common to other island atoll states. These include its small size, remoteness, a harsh natural environment with infertile soils, limited exploitable resources and the need to create jobs and promote growth for an expanding population. Pelagic fish abound in Nauruan waters, but Nauru has been unable to establish a fishing industry of its own. Fees from fishing licenses issued to distant water fishing nations are an important source of revenue for Nauru. An Australian-funded fisheries adviser has been engaged to help maximise revenue from the country’s marine assets. The phosphate industry also continues to be an important revenue stream. However, revenue associated with the presence of the Offshore Processing Centre and its ancillary service providers represents Nauru’s most significant revenue stream. The significant increase in the expatriate population has resulted in major increases in revenue from customs duties and other fees and levies. This increased economic activity has also resulted in Nauru now enjoying near full employment.

However, economic and fiscal sustainability remain key concerns for the government. The country relies on narrow and uncertain sources of revenue, with limited private sector opportunities. Education outcomes are improving but are still poor by international standards, while rates of NCD are among the highest in the world.

The growth outlook for Nauru depends on the phosphate industry and activities supporting the Offshore Processing Centre. Phosphate exports rose to 160,000 tons in FY2016, up by 56.8% year on year, but remain deeply depressed because of damage to the moorings at Nauru’s seaport, its primary gateway for international cargo. Growth in domestic demand has been substantial in recent years but is expected to stabilise as government spending and activity at the Offshore Processing Centre plateau. Inflation should have eased in FY2016 and is expected to ease further in FY2017 as growth in aggregate demand slows and port repairs end.

<table>
<thead>
<tr>
<th>GDP Growth</th>
<th>2016</th>
<th>2017</th>
</tr>
</thead>
<tbody>
<tr>
<td>Current account balance (% of GDP)</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Inflation</td>
<td>6.6</td>
<td>1.7</td>
</tr>
</tbody>
</table>

Figure 57: GDP Growth (% per year)

Figure 58: Economic forecasts (%)

392 http://www.adf.org/au/countries/nauru/economy
394 https://www.adf.org/au/countries/nauru/main
395 https://www.adf.org/au/countries/nauru/economy
396 https://www.adf.org/au/countries/nauru/economy
Niue is a Non-Campus Country (NCC). Representation of APTC is managed from the Regional Head Office (RHO) with local support for mobilisations and graduations. The Alumni activity is managed from the RHO Office.

**Location:** A coral island of only 260 square kilometres, Niue is located about 480 kilometres east of Tonga and 560 kilometres southeast of Samoa.\(^\text{398}\)

**Population:** 1,611 (802 males, 809 females) in 2011.\(^\text{399}\) The population of Niue continues to drop from a peak of 5,200 in 1966 due to substantial emigration to New Zealand 2,400 km to the southwest.\(^\text{400}\) Niueans are New Zealand citizens with the right of free access to New Zealand, where approximately 20,200\(^\text{401}\) Niueans live. About 500 Niueans live in Australia.\(^\text{402}\)

**Language:** English (official) and Niuean (a Polynesian language closely related to Tongan and Samoan).\(^\text{403}\)

**Literacy rate:** 95\%\(^\text{404}\)

**Religion:** Ekaesia Niue (Congregational Christian Church of Niue - a Protestant church founded by missionaries from the London Missionary Society) 67\%, other Protestant 3\% (includes Seventh Day Adventist 1\%, Presbyterian 1\%, and Methodist 1\%), Mormon 10\%, Roman Catholic 10\%, Jehovah’s Witnesses 2\%, other 6\%, none 2\% (2011 est.).\(^\text{405}\)

**Age distribution:** The last official census was conducted in 2011. An emerging pattern is the low numbers in the age groups between 20 to 49 years. This group is of great importance to Niue in terms of reproduction and economic developments.\(^\text{406}\) (calculated from 2011 Niue census data).\(^\text{407}\)

<table>
<thead>
<tr>
<th>Age</th>
<th>Totals</th>
<th>Male</th>
<th>Female</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-14</td>
<td>386</td>
<td>183</td>
<td>203</td>
</tr>
<tr>
<td>15-24</td>
<td>205</td>
<td>122</td>
<td>83</td>
</tr>
<tr>
<td>25-54</td>
<td>536</td>
<td>269</td>
<td>267</td>
</tr>
<tr>
<td>55-64</td>
<td>152</td>
<td>68</td>
<td>84</td>
</tr>
<tr>
<td>65+</td>
<td>181</td>
<td>80</td>
<td>101</td>
</tr>
<tr>
<td><strong>Totals</strong></td>
<td><strong>1460</strong></td>
<td><strong>722</strong></td>
<td><strong>738</strong></td>
</tr>
</tbody>
</table>

\(^{399}\) [http://niue.prism.spac.int/](http://niue.prism.spac.int/)
\(^{401}\) [http://niue.prism.spac.int/](http://niue.prism.spac.int/)
\(^{403}\) [http://www.nationsonline.org/oneworld/oceania_languages.htm](http://www.nationsonline.org/oneworld/oceania_languages.htm)
\(^{404}\) [http://www.indexmundi.com/niue/literacy.html](http://www.indexmundi.com/niue/literacy.html)
\(^{406}\) The Niue Census of Population and Household 2011, Government of Niue
Political overview: Niue is a self-governing parliamentary democracy in free association with New Zealand since 1974 and is fully responsible for its internal affairs. New Zealand retains responsibility for external affairs and defense however these responsibilities confer no rights of control and are only exercised at the request of the Government of Niue. The Head of State is Her Majesty Queen Elizabeth II, represented by the Governor-General of New Zealand. The most recent Niue general election was held on 12 April 2014.

Bilateral relations: Australia and Niue established diplomatic relations on 27 February 2013. Australia’s High Commissioner to New Zealand is accredited to Niue. Australia and Niue enjoy a friendly relationship based on shared membership of Pacific regional organisations, development cooperation and people to people links. Australia is helping Niue build a skilled workforce by providing access to awards to individuals to further their education and professional development.

Economic overview: The economic challenges Niue faces are common to other small island states within the region. Geographic isolation, limited natural resources and a small population hamper economic development. Cyclones occasionally devastate the island’s infrastructure, including housing and tourist facilities. Niue has no indigenous export product.

Under the terms of the constitutional agreement between the two countries, New Zealand provides substantial economic and administrative assistance to Niue. Economic assistance is provided in the form of both direct budget support and project-related aid.

Fishing licences and the international lease of Niue’s unique four-digit telephone numbers are important income earners for the country. Remittances from Niueans living abroad supplement the income of island families.

The agricultural sector consists mainly of subsistence gardening although some cash crops are grown for export. Industry consists primarily of small factories to process passion fruit, lime oil, honey and coconut cream. The sale of postage stamps to foreign collectors is an important source of revenue.

The tourism industry is a small, but potentially important, sector in the economy. In 2010 holiday makers were reported to be 3,652 visitors, which had tripled from the previous five years. Non-juice production also provides ongoing employment opportunities.

Economic indicators for Niue are unavailable.

411 https://www.facebook.com/ NiueGeneralElection/2014-181498789568679
415 http://www.world66.com/australiaandpacific/niue/economy
418 http://niue.primaspacific.net/
Palau is a Non-Campus Country. Representation of APTC is managed from the Regional Head Office (RHO) with local support for mobilisations and graduations. The Alumni activity is managed from the RHO Office.

Location: The Republic of Palau lies in the western Pacific Ocean and comprises of 340 coral and volcanic islands, eight of which are inhabited. Its major populated islands are Babelthuap (Babeldaob), Koror, Malakal, Arakabesan, and Peleliu. The capital city Melekeok is located on the island of Babelthuap, the largest island.430,431,432

Population: Palau has a population of 21,347 (July 2016 est). Life expectancy at birth is 73.1 years.433

Language: Palauan is the main language however English is also spoken.434

Literacy rate: 99.5% (2015 est)435

Religion: Roman Catholic 49.4%, Protestant 30.9% (includes Protestant (general) 23.1%, Seventh Day Adventist 5.3%, and other Protestant 2.5%), Modekngei 8.7% (indigenous to Palau), Jehovah's Witnesses 1.1%, other 8.8%, none or unspecified 1.1% (2005 est.).436

Age distribution: 2016 estimates.437

<table>
<thead>
<tr>
<th>Age</th>
<th>%</th>
<th>Male</th>
<th>Female</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-14</td>
<td>19.93</td>
<td>2,196</td>
<td>2,059</td>
</tr>
<tr>
<td>15-24</td>
<td>17.02</td>
<td>1,814</td>
<td>1,819</td>
</tr>
<tr>
<td>25-54</td>
<td>46.03</td>
<td>5,997</td>
<td>3,629</td>
</tr>
<tr>
<td>55-64</td>
<td>9.35</td>
<td>697</td>
<td>1,299</td>
</tr>
<tr>
<td>65+</td>
<td>7.67</td>
<td>429</td>
<td>1,208</td>
</tr>
</tbody>
</table>

Politcal overview: Palau is in a COFA with the United States of America. It is a constitutional government consisting of the Chief of State (who is also the Head of State), Legislative Branch and the Judiciary. The Australian Embassy in Pohnpei is responsible for Australian affairs in Palau. Presidential elections take place every four years, at the same time as the United States' presidential election, to select the President and the Vice-President. The last general election was held 1 November 2016.439

420 https://www.britannica.com/place/Palau
421 http://dir.gsa.gov.gov/palau/ Pages/palau_country_brief.aspx
422 http://dir.gsa.gov.gov/palau/Pages/palau.aspx
424 http://www.nationsonline.org/oneworld/oceania_languages.htm
429 https://palauelection.org/election-dates/
Bilateral relations: Australia enjoys a close bilateral relationship with Palau supported by shared regional interests, particularly in ensuring maritime and transnational security, tourism development and the protection of Palau’s pristine marine environment, and a common interest in supporting economic and human development.430

Economic overview: Palau has one of the PICs’ higher standards of living. It has a well-established high-end tourism sector with good potential for expansion, a strong services industry and an active private sector. Palau’s prospects for long-term economic growth are strongly linked to its growing tourism sector, as well as private sector development and careful management of its marine environment. 

Fisheries and small-scale agriculture are also important for local employment. Palau faces many development challenges including a small population and the high cost of service delivery due to the levels and cost of imported goods and expertise. The service sector dominates the Palauan economy, contributing more than 50% of GDP and employing more than half of the workforce. The government alone employs nearly 31% of workers and accounts for 20% of GDP.431

Visitor arrivals in Palau in FY2015, numbering around 126,000 for the first three quarters, exceeded arrivals for the previous fiscal year. The upsurge was driven by higher arrivals from the People’s Republic of China, which was more than half of all arrivals.432 Tourism accounts for close to 85% of Palau’s GDP and while profits are up, there are concerns that the long-term damage from tourism may be too great.433

Palau’s economy grew by 9.4% in the FY2015, well above ADB’s earlier estimate of 6.7%. Growth reflected the dramatic increase in tourist arrivals, however challenges to sustaining such high increases in visitor arrivals became clear in 2016, prompting government measures to slow tourist inflows and encourage Palau’s development as a high-end ecotourism destination.434

![GDP Growth Chart](https://example.com/gdp_growth_chart.png)

**Figure 61 - GDP Growth (% per year)**

<table>
<thead>
<tr>
<th>Year</th>
<th>GDP Growth</th>
</tr>
</thead>
<tbody>
<tr>
<td>2011</td>
<td>4.4</td>
</tr>
<tr>
<td>2012</td>
<td>3.1</td>
</tr>
<tr>
<td>2013</td>
<td>-2.4</td>
</tr>
<tr>
<td>2014</td>
<td>4.2</td>
</tr>
<tr>
<td>2015</td>
<td>9.4</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Year</th>
<th>GDP Growth</th>
<th>Inflation</th>
<th>Current account balance (% of GDP)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2016</td>
<td>2.0</td>
<td>1.5</td>
<td>-2.3</td>
</tr>
<tr>
<td>2017</td>
<td>5.0</td>
<td>2.5</td>
<td>-1.3</td>
</tr>
</tbody>
</table>

**Figure 62 - Economic forecasts (%)**
PNG is a campus country. The campus manages local student enquiries, mobilisations and Alumni activities. The APTC PNG campus is located in Port Moresby.

Location: The PNG mainland and its 600 islands have a total area of 463,000 square kilometres and a coastline of 5,152 km. The capital is Port Moresby.433

Population: PNG has a population of 6,791,317 (July 2016 est.) Melanesian, Papuan, Negrito, Micronesian and Polynesian ethnic groups make up the bulk of the population.437

Language: There are over 800 language groups. English (language of government and business), Tok Pisen (Pidgin) and Hiri Motu are the official languages of PNG.438,439

Literacy rate: 62.4% (male 65.4%; female 59.4%).440

Religion: Predominantly Christian, with traditional animism and ancestor worship still found in some places. Many combine their Christian faith with traditional indigenous beliefs and practices.441

Age distribution: 2016 estimates.442

<table>
<thead>
<tr>
<th>Age</th>
<th>%</th>
<th>Male</th>
<th>Female</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-14</td>
<td>33.93</td>
<td>1,173,034</td>
<td>1,113,387</td>
</tr>
<tr>
<td>15-24</td>
<td>19.86</td>
<td>683,474</td>
<td>665,245</td>
</tr>
<tr>
<td>25-54</td>
<td>36.65</td>
<td>1,281,641</td>
<td>1,207,658</td>
</tr>
<tr>
<td>55-64</td>
<td>5.39</td>
<td>185,846</td>
<td>180,255</td>
</tr>
<tr>
<td>65+</td>
<td>4.16</td>
<td>143,851</td>
<td>138,928</td>
</tr>
</tbody>
</table>

Figure 63 - Population pyramid.443

Political overview: PNG is a constitutional monarchy with a Prime Minister as its Head of Government. The Head of State is HM Queen Elizabeth II, represented by a Governor-General who is nominated by parliament and serves for a term of six years.444

PNG has three levels of government: national, provincial and local. The National Parliament has a 111 member unicameral legislature elected for five-year terms by universal suffrage. The Prime Minister is appointed and dismissed by the Governor-General on the proposal of Parliament. The Cabinet, known as the National Executive Council, is appointed by the Governor-General on the recommendation of the Prime Minister. The Supreme Court, National Court, and local and village

444 http://www.thecommmonwealth.org/our-member-countries/papua-new-guinea/constitution-politics

116 APTC eScan 2017
courts form an independent justice system.445

**Bilateral relations:** The bilateral relationship is one of Australia's most complex and widening. The current bilateral agenda includes close co-operation on economic, development, security, immigration and people-to-people issues. There is a growing trade and investment relationship.

A strong and wide-ranging defence partnership exists between Australia and PNG for security and stability in the Pacific region and beyond. The bilateral Defence Co-operation Program is Australia’s largest with any country and involves training and technical advice, and a number of regular bilateral exercises.

Australia has made a strong commitment to support PNG’s hosting of APEC in 2018, particularly to assist PNG prepare for the security arrangements. This will involve support from both the Australian Defence Force and the Australian Federal Police.446

**Economic overview:** PNG has experienced over a decade of comparatively robust economic growth, expanding formal employment opportunities and strong growth in government expenditure and revenues. This economic performance has been driven by high international prices for PNG’s exports (including for agriculture), conservative fiscal policies and more recently, construction activity related to the Liquid Natural Gas (LNG) project. Notwithstanding this favourable environment, PNG continues to confront considerable development challenges.

Over 2 million Papua New Guineans (an estimated 40% of the population) are poor and/or face hardship.447

With around 80% to 85% of Papua New Guinean’s residing in traditional rural communities, the majority secure their livelihoods from subsistence gardens and small scale cash cropping.

The economic growth that PNG reaped in the past decade has not been inclusive, but skewed toward a few of the population, mostly from the urban areas. PNG’s political, security, and service delivery functions are sometimes limited and concentrated in the urban areas, and many from the rural areas are being left behind. In addition, critical infrastructures in PNG are prone to damage by natural disasters, such as landslides and floods.448

Australia is working with the PNG Government to support the establishment of a sovereign wealth fund to assist with sharing the economic gains of PNG’s resource sector with the people of PNG.449

Growth in PNG continues to face challenges related to weaknesses in global prices for its export commodities and unfavourable weather caused by El Niño in 2015 still having an impact. Over time agriculture will rebound to production levels achieved immediately before El Niño, but sustained growth in the sector is constrained by inadequate infrastructure and a weak business environment.

![Figure 64 - GDP Growth (% per year)440](https://digital.gov.au/geo/papua-new-guinea/Pages/papua-new-guinea-country-brief.aspx)

![Figure 65 - Economic forecasts (%)](https://digital.gov.au/geo/papua-new-guinea/Pages/papua-new-guinea-country-brief.aspx)

<table>
<thead>
<tr>
<th></th>
<th>2016</th>
<th>2017</th>
</tr>
</thead>
<tbody>
<tr>
<td>GDP Growth</td>
<td>2.2</td>
<td>3.0</td>
</tr>
<tr>
<td>Inflation</td>
<td>6.5</td>
<td>7.5</td>
</tr>
<tr>
<td>Current account balance (% of GDP)</td>
<td>7.9</td>
<td>9.0</td>
</tr>
</tbody>
</table>

447 2013 Pacific Regional MDG Tracking Report
450 [https://www.adfb.org/countries/papua-new-guinea/economy](https://www.adfb.org/countries/papua-new-guinea/economy)
451 [https://www.adfb.org/countries/papua-new-guinea/economy/trials4-0](https://www.adfb.org/countries/papua-new-guinea/economy/trials4-0)
SAMOA

Samoan is a campus country. The campus manages local student enquiries, mobilisations and Alumni activities. The APTC Samoa campus is located in Apia.

Location: Samoa lies northeast of Fiji and consists of four inhabited and five uninhabited islands. The capital Apia is located on Upolu, the most populous and developed of the islands. Upolu and Savaii, the other main island, account for 99% of Samoa’s population. On 29 December 2011, Samoa moved the international dateline east and skipped a day to align its time zone more closely with New Zealand and Australia.432,433

Population: Samoa has a population of 198,926 (2016 est.).434

Languages: Samoan (Polynesian, official language) and English.435

Literacy rate: 99% - male 99.1%; female 98.8% (2015 est.).436

Religion: Protestant 57.4%, Congregationalist 31.8%, Methodist 13.7%, Assembly of God 8%, Seventh-Day Adventist 3.9%, Roman Catholic 19.4%, Mormon 15.2%, Worship Centre 1.7%, other Christian 5.5%, other 0.7%, none 0.1%, unspecified 0.1% (2011 est.).437

Age distribution: 2016 estimates.438

<table>
<thead>
<tr>
<th>Age</th>
<th>%</th>
<th>Male</th>
<th>Female</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-14</td>
<td>32.04</td>
<td>32,963</td>
<td>30,847</td>
</tr>
<tr>
<td>15-24</td>
<td>19.89</td>
<td>20,302</td>
<td>19,258</td>
</tr>
<tr>
<td>25-54</td>
<td>35.95</td>
<td>36,899</td>
<td>34,631</td>
</tr>
<tr>
<td>55-64</td>
<td>6.52</td>
<td>6,602</td>
<td>6,364</td>
</tr>
<tr>
<td>65+</td>
<td>5.6</td>
<td>4,843</td>
<td>6,297</td>
</tr>
</tbody>
</table>

Political overview: Samoa is a stable parliamentary democracy. Its constitution and its political system takes substantial account of Samoan traditions and culture. The National Legislative Assembly is elected by universal suffrage for five-year terms. All 49 seats are reserved for matai, people who have the status of chiefs in Samoa’s villages. The Samoan Cabinet consists of the Prime Minister and 12 Ministers. At Samoa’s most recent election on 4 March 2016, the Human Rights Protection Party (HRPP), which has governed Samoa since 1982, was returned to power.439

433 http://www.theselave.com/the-day-that-never-happened/
The March 4 2016 election was Samoa's first enacting a constitutional reform reserving five seats, or 10%, of the 49 parliamentary seats for women electoral candidates. If fewer than five existing seats are won by women, additional seats (to a maximum total of 54 seats) will be added to be held by women candidates with the highest number of outright votes. Four women candidates were successful in the March election, and a fifth will be appointed under the reform legislation, bringing the total number of MPs to 50.

**Bilateral relations**: Samoa and Australia have an enduring and cooperative relationship that extends across political, security, economic and people-to-people links. Australia is the largest destination for Samoa merchandise exports and is Samoa’s fifth largest source of merchandise imports.

Australia’s commitment to development with Samoa is ongoing. In line with Australia’s aid policy and the Strategy for the Development of Samoa, Australia is working with the Samoan government to pursue strategic priorities including economic growth, advancing Samoa’s health and education outcomes and strengthening governance.

**Economic overview**: Samoa has a small and developing economy that has generally performed well in recent years. Key domestic sectors are services, tourism and agriculture. Remittances from Samoans working abroad are a key part of the economy. New Zealand, Australia and the United States are the main source of remittances. Foreign development assistance in the form of loans, grants and direct aid is an important component of the economy. Approximately 60% of the population is employed informally and work in subsistence agriculture or local commercial ventures.

Samoa is reliant on imports and has a large trade deficit. Its indigenous exports consist mainly of fish and agriculture products, but their proportion of GDP has declined in recent decades. Australia is the main destination for Samoa merchandise exports.

Samoa continues to make progress in achieving its development goals. Poverty has fallen in urban centers; child mortality has been reduced and the government has placed greater emphasis on environmental sustainability. Primary school education is now almost universal for children in Samoa, gender disparity in both primary and secondary education has been eliminated.

The first three quarters of FY2016 saw the start of two deep-sea fishing operations, an upgrade of the main international airport and investments in hotels. These have contributed to robust growth in transport, tourism, construction, and electricity and water supply. Projected growth in FY2017 has been revised up on expectations of continuing strong performance in fisheries, tourism and construction, although the recent decline in manufactured goods other than food is expected to continue.

![Figure 67 - GDP Growth (% per year)](http://gifter.gov.au/geo/samoa/ Pages/samoa-country-brief.aspx)

![Figure 68 - Economic forecasts (%)](http://gifter.gov.au/geo/samoa/ Pages/samoa-country-brief.aspx)

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462 https://www.aadb.org/ countries/samoa/main
463 https://www.aadb.org/ countries/samoa/economy
464 https://www.aadb.org/ countries/samoa/economy
465 https://www.aadb.org/ countries/samoa/economy
SOLOMON ISLANDS

Solomon Islands is a campus country. The campus manages local student enquiries, mobilisations and Alumni activities. The APTC Solomon Island campus is located in Honiara.

Location: Solomon Islands is an archipelagic state situated in the south-west Pacific Ocean, approximately 2,000 kilometres to the north-east of Australia. Its land mass of 28,400 square kilometres extends over nearly 1,000 islands comprising nine main island groups. The capital, Honiara, is located on Guadalcanal, the largest island. 639

Population: 635,027 (July 2016 est).640 The population is largely located in rural coastal areas. The median age is 22.2 years641 and life expectancy at birth is 75.3 years.642

Language: English is the official language with Melanesian pidgin spoken by most people, however there are 120 indigenous languages.643

Literacy rate: 84.1% (male: 88.9%; female 79.2%).644

Religion: Protestant 73.4% (Church of Melanesia 31.9%, South Sea Evangelical 17.1%, Seventh Day Adventist 11.7%, United Church 10.1%, Christian Fellowship Church 2.5%), Roman Catholic 19.6%, other Christian 2.9%, other 4%, none 0.03%, unspecified 0.1% (2009 est).645

Age distribution: 2016 estimates.646

<table>
<thead>
<tr>
<th>Age</th>
<th>%</th>
<th>Male</th>
<th>Female</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-14</td>
<td>35.13</td>
<td>114,871</td>
<td>108,229</td>
</tr>
<tr>
<td>15-24</td>
<td>20.01</td>
<td>65,349</td>
<td>61,702</td>
</tr>
<tr>
<td>25-54</td>
<td>36.12</td>
<td>116,705</td>
<td>112,564</td>
</tr>
<tr>
<td>55-64</td>
<td>4.55</td>
<td>14,565</td>
<td>14,302</td>
</tr>
<tr>
<td>65+</td>
<td>4.2</td>
<td>12,701</td>
<td>13,949</td>
</tr>
</tbody>
</table>

Figure 69 - Population pyramid.647

Political overview: The unicameral national Parliament comprises 50 members elected for a four-year term under a first-past-the-post voting system. The Prime Minister is elected by a simple majority of members of Parliament. Party structures are fluid, with extensive coalition-building usually required to form a government. In addition to the national government there are nine provincial assemblies, each led by a Premier.648 The last National General Election was held in 2014.649

Bilateral relations: Australia has a deep and longstanding relationship with Solomon Islands. There is now estimated to be around 1,500 Australians in Solomon Islands, mainly in Honiara. Australia is Solomon Islands’ main development partner.

Australian development assistance to Solomon Islands, through the Solomon Islands-Australia Partnership for Development, focuses on improving health, education, water and sanitation, transport, telecommunications, law and justice, rural livelihoods and effective governance.

Australia maintains close business relations with Solomon Islands. Shipping and air services directly connect Solomon Islands with Australia and two Australian commercial banks (ANZ and Westpac) operate in Solomon Islands. Several Australian legal and accounting firms are represented directly or in association with local firms.

Australia and Solomon Islands signed a memorandum of understanding for Solomon Islands’ participation
in the Pacific Seasonal Worker Pilot Scheme in December 2011. The Pilot was replaced by the permanent Seasonal Worker Program in July 2012. Under the Program, seasonal horticultural workers from Pacific countries are recruited by horticultural enterprises in Australia to meet their seasonal harvest needs.

Every year around 125 Solomon Islanders study at Australian or regional universities supported by Australian scholarships. With very limited tertiary studies in Solomon Islands, these scholarships are helping the Solomon Islands Government to meet the training and human resource development needs of the country.865

Economic overview: Solomon Islands experienced severe economic contraction and stagnation over the period of the ethnic conflict (1998-2003). Since RAMSI was deployed in 2003, Solomon Islands has seen relatively consistent economic growth. RAMSI has been a long-term commitment aimed at creating the conditions necessary for a return to stability, peace and a growing economy.

On 1 July 2013, RAMSI’s military component was withdrawn and development assistance activities transferred to the programs of other donors, mainly Australia’s. Today RAMSI is focused on building the capacity of the Royal Solomon Islands Police Force.867

A key development challenge for the government is controlling recurrent expenditure amid modest growth in revenues. The economy is based on primary commodities, and alternative opportunities to generate income are scarce. Economic growth prospects rest on the private sector and on developments in mining, agriculture, and fishing, with some potential for tourism.868 Infrastructure development and construction in Honiara is improving local business confidence.869

Fiscal expansion and private investment will continue to augment domestic demand but at a slowing pace, while declining net exports will continue to weigh on growth.870 While the World Bank representative for Solomon Islands believes the country has significant potential for economic growth, the ADB has revised down its growth forecasts in both 2016 and 2017 by 0.3%.871 The World Bank’s work in Solomon Islands includes projects in renewable energy, youth employment and training, fisheries and climate and disaster resilience.872 However, Solomon Islands remains relatively poor and continues to face serious economic challenges.873

![GDP Growth (% per year)](http://example.com/gdp_growth.png)

![Economic forecasts (%)](http://example.com/economic_forecasts.png)

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469 http://www.att.org/countries/solomon-islands/economy
471 http://www.att.org/countries/solomon-islands/economy
473 http://www.att.org/countries/solomon-islands/economy
474 http://www.att.org/countries/solomon-islands/economy
475 http://www.att.org/countries/solomon-islands/economy
Tonga

Tonga is a Non-Campus Country. Representation of APTC is managed through a partnership with Tongan Chamber of Commerce who co-ordinate student enquiries, mobilisations and graduations. The Alumni activity is managed from the Regional Head Office (RHO).

Location: The Kingdom of Tonga is the sole constitutional monarchy in the Pacific. It is a Polynesian country comprising of 176 islands, 36 of which are inhabited.\(^1\)

Population: 106,513 (July 2016 est.).\(^2\) A large proportion of Tonga’s population is under 25.\(^3\)

Life expectancy: 76.2 years (males 74.7 years; females 77.8 years).\(^4\)

Language: Tongan and English are the spoken languages.\(^5\)

Literacy rate: 99.4% (males 99.3%; females 99.4%).\(^6\)

Religion: Protestant 64.9%, Mormon 16.8%, Roman Catholic 15.6%, other 1.1%, none 0.03%, unspecified 1.7% (2006 est.).\(^7\)

Age distribution: 2016 estimates.\(^8\)

<table>
<thead>
<tr>
<th>Age</th>
<th>%</th>
<th>Male</th>
<th>Female</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-14</td>
<td>34.47</td>
<td>18,656</td>
<td>18,061</td>
</tr>
<tr>
<td>15-24</td>
<td>19.57</td>
<td>10,671</td>
<td>10,169</td>
</tr>
<tr>
<td>25-54</td>
<td>33.92</td>
<td>18,045</td>
<td>18,080</td>
</tr>
<tr>
<td>55-64</td>
<td>6.7</td>
<td>3,000</td>
<td>3,072</td>
</tr>
<tr>
<td>65+</td>
<td>6.35</td>
<td>3,064</td>
<td>3,695</td>
</tr>
</tbody>
</table>

Figure 72 - Population pyramid\(^9\)

Political overview: The Kingdom of Tonga is a constitutional monarchy, making it unique in the Pacific. Its monarchy is over 1,000 years old and its constitution dates back to 1875. King Tupou VI was formally crowned on 4 July 2015, more than three years after ascending to the throne. As Head of State, the King is Commander-in-Chief of the Tonga Defence Services. The King is advised by a Privy Council whose members he appoints.\(^10\)

Tonga has the advantages of a maturing parliamentary democracy, a relatively well-educated population and a capable public service.\(^11\) The most recent election was held in November 2014.\(^12\)

Bilateral relations: Australia and Tonga enjoys a close bilateral relationship, supported by the aid program, defence co-operation, development programs and people-to-people links. Australia is Tonga’s largest development partner, followed by New Zealand and Japan.

Australia is an important focus for Tongans seeking education, travel and business opportunities. The largest communities of Tongans in Australia are in Victoria and NSW, with smaller groups in the ACT and Queensland. In August 2008, the Tongan government established a High Commission in Canberra.

The Defence Cooperation Program in Tonga includes the provision of
Australian Defence Force advisors, a range of training and capacity building initiatives and support for bilateral and regional exercises. Australia also contributes to the Tonga Police Development Program, a joint undertaking between Tonga, Australia and New Zealand, which aims to build police capacity and service standards.

Tonga was the first country to send workers to Australia under the (then) Pacific Seasonal Worker Pilot Scheme (now the SWP). Tongan workers currently make up over 70% of SWP participants. Australia is one of the largest sources of remittances to Tonga.

**Economic overview:** Tonga is relatively poor with a small open economy which is vulnerable to external shocks. Tonga’s economy is largely dependent on foreign development assistance and remittances from Tongan communities abroad to offset its trade deficit. Countries such as Australia fund development of its infrastructure, health facilities, defence and vocational training systems.

Agriculture is the leading productive sector, with approximately two-thirds of Tonga’s exports being agricultural products, including fish. Imports cover the full range of consumer and industrial goods. The emerging tourism industry is another major industry and has good potential for expansion. The manufacturing sector is very small. Tonga’s main trading partners are New Zealand, Australia, Fiji, the United States and Japan.

Foreign development assistance in the form of loans, grants and direct aid is an important component of the Tongan economy. Many Tongans live and work overseas – predominantly in the United States of America, Australia and New Zealand and their remittances are the major source of Tonga’s income.

Tonga’s medium-term development depends on the continued implementation of structural reforms to improve productivity, remove bottlenecks to growth and strengthen macroeconomic resilience. The medium-term policy goals for the government include maintaining macroeconomic stability – particularly considering high public debt - and improving economic management.

Estimated growth exceeded the ADB’s forecast for the FY2016, driven by recovery in agriculture, the implementation of major projects such as the renovation of the International Dateline Hotel and the construction of the government office complex St. George’s Palace, remittance receipts unexpectedly up by 24.8%, and private sector lending up by 14.5%. Tourism was strong as international arrivals increased by almost 15.0%. The economy is expected to enjoy continued support from vibrant construction and tourism, as well as increased commerce related to preparations for the South Pacific Games.

![GDP Growth (% per year)](image1)

<table>
<thead>
<tr>
<th>Year</th>
<th>GDP Growth</th>
</tr>
</thead>
<tbody>
<tr>
<td>2011</td>
<td>2.0</td>
</tr>
<tr>
<td>2012</td>
<td>0.8</td>
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<tr>
<td>2013</td>
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</tr>
<tr>
<td>2014</td>
<td>2.0</td>
</tr>
<tr>
<td>2015</td>
<td>3.4</td>
</tr>
</tbody>
</table>

![Current account balance (% of GDP)](image2)

<table>
<thead>
<tr>
<th>Year</th>
<th>Current account balance</th>
</tr>
</thead>
<tbody>
<tr>
<td>2016</td>
<td>-6.0</td>
</tr>
<tr>
<td>2017</td>
<td>-7.6</td>
</tr>
</tbody>
</table>
TUVALU

Tuvalu is a Non-Campus Country. Representation of APTC is managed from the Regional Head Office (RHO) with local support for mobilisations and graduations. The Alumni activity is managed from the RHO Office.

Location: Tuvalu, formerly known as the Ellice Islands, is located midway between Hawaii and Australia in the South Pacific Ocean. It comprises nine islands (four reef islands and five coral atolls), with about half the population living on the atoll of Funafuti, which is its capital. It is one of the world’s smallest independent nations, comprises nine low-lying coral atolls with a total surface area of 26 square kilometres dispersed over 1.3 million square kilometres of the central Pacific.

Population: 10,959 (July 2016 est.)
Life expectancy is 66.5 years (males 64.3, females 68.8)

Language: Tuvaluan and English are the official languages. Samoan and Kiribati (on the island of Niule) are also spoken.

Literacy rate: Unknown

Religion: Protestant 98.4% (Church of Tuvalu (Congregationalist) 97%, Seventh-Day Adventist 1.4%), Bahá'í 1%, other 0.6%

Age distribution: 2016 estimates

<table>
<thead>
<tr>
<th>Age</th>
<th>Male</th>
<th>Female</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-14</td>
<td>29.32</td>
<td>1,647</td>
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<tr>
<td>15-24</td>
<td>19.76</td>
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<td>25-54</td>
<td>36.5</td>
<td>1,989</td>
</tr>
<tr>
<td>55-64</td>
<td>8.66</td>
<td>387</td>
</tr>
<tr>
<td>65+</td>
<td>5.77</td>
<td>255</td>
</tr>
</tbody>
</table>

Political overview: Tuvalu became independent from the United Kingdom in October 1978. It is a constitutional monarchy with a 15-member unicameral parliament elected every four years. Cabinet consists of the Prime Minister, elected by a majority of the members of parliament and several ministers. The Prime Minister is the head of government. Politics are relatively low-key in Tuvalu, there are no formal political parties and election campaigns are largely run based on personal/family ties and reputation. MPs have very close links with their island constituencies and effort is directed towards projecting an island representation in Cabinet. Her Majesty Queen Elizabeth II is the Head of State and is represented in Tuvalu by a Governor-General.
Economic overview: Most of Tuvalu’s population is involved in subsistence fishing and agriculture. Remittances from seafarers working on overseas vessels are a significant (but declining) source of income for many families. Fishing licences and marketing of Tuvalu’s internet domain name ‘.tv’ contribute to government revenue. The money economy is dominated by government activity.

From 1996 to 2002, Tuvalu was one of the best-performing PICs economies with an average real GDP growth rate of 5.6% per annum, however since 2002 economic growth has slowed. In 2008 Tuvalu was exposed to rapid rises in world prices of fuel and food, and inflation peaked at 13.4%.

In 1987, the Tuvalu Government established a publicly owned investment fund to provide a safety net against fluctuations in government income. The earnings of the Tuvalu Trust Fund are used to help the government finance the gap between its annual budgeted revenue and expenditure.

The Governments of Australia, New Zealand and the UK have made major contributions to the Tuvalu Trust Fund, with smaller grants coming from Japan and the Republic of Korea. Australia is a member of the Trust Fund Board. Revenue from the Trust Fund has enabled the government to undertake development programs, including upgrading outer island schools and fisheries centres.

Maritime projects funded by development partners are expected to maintain growth in 2017. Inflation was moderate in 2016 with import costs lower than expected because of prevailing global commodity prices. Inflation is expected to remain modest in 2017.

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**Figure 76 - GDP Growth (% per year)**

<table>
<thead>
<tr>
<th>Year</th>
<th>GDP Growth</th>
</tr>
</thead>
<tbody>
<tr>
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<tr>
<td>2012</td>
<td>0.2</td>
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<tr>
<td>2013</td>
<td>1.3</td>
</tr>
<tr>
<td>2014</td>
<td>2.0</td>
</tr>
<tr>
<td>2015</td>
<td>3.5</td>
</tr>
</tbody>
</table>

**Current account balance (% of GDP)**

<table>
<thead>
<tr>
<th>Year</th>
<th>Current account balance</th>
</tr>
</thead>
<tbody>
<tr>
<td>2016</td>
<td>-1.2</td>
</tr>
<tr>
<td>2017</td>
<td>-18.7</td>
</tr>
</tbody>
</table>

**Figure 77 - Economic forecasts (%)**

<table>
<thead>
<tr>
<th>Year</th>
<th>GDP Growth</th>
<th>Inflation</th>
</tr>
</thead>
<tbody>
<tr>
<td>2016</td>
<td>3.0</td>
<td>2.0</td>
</tr>
<tr>
<td>2017</td>
<td>3.0</td>
<td>2.0</td>
</tr>
</tbody>
</table>

---

517 https://en.wikipedia.org/wiki/Elections_and_political_parties_in_Tuvalu
519 https://onlinelibrary.wiley.com/doi/10.1002/app.3x1/fll
520 Tuvalu Economic and Development Strategy Handbook, Volume 1, International Business Publications, USA
522 https://www.adf.org/australia/countries/tuvalu/economy
523 https://www.adf.org/australia/countries/tuvalu/economy
524 https://www.adf.org/australia/countries/tuvalu/economy2#tabs-0-0
Vanuatu is a campus country. The campus manages local student enquiries, mobilisations and Alumni activities. The APTC Vanuatu campus is located in Port Vila.

**Location:** Vanuatu is an archipelagic nation of 83 islands, extending over 1,000 kilometres in a north-south direction between the equator and the tropic of Capricorn. It lies some 2,000 kilometres to the northeast of Brisbane in the Coral Sea, at similar latitudes to Cairns in North Queensland. Port Vila, on the island of Efate, is the capital of Vanuatu.525

**Population:** 277,554 (July 2016 est.)526

**Language:** Official languages are Bislama, English and French, plus over 100 distinct languages.527

**Literacy rate:** 85.2% (males 86.6%, females 83.8%)528

**Religion:** Protestant 70%, Catholic 12.4%, customary beliefs 3.7% (including Jon Frum cargo cult), other 12.6%, none 1.1%, unspecified 0.2% (2009 est.)529

**Age distribution:** 2016 estimates.530

<table>
<thead>
<tr>
<th>Age</th>
<th>%</th>
<th>Male</th>
<th>Female</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-14</td>
<td>36.1%</td>
<td>51,160</td>
<td>49,073</td>
</tr>
<tr>
<td>15-24</td>
<td>20</td>
<td>27,559</td>
<td>27,989</td>
</tr>
<tr>
<td>25-54</td>
<td>34.7%</td>
<td>47,189</td>
<td>49,244</td>
</tr>
<tr>
<td>55-64</td>
<td>5.2%</td>
<td>7,327</td>
<td>7,297</td>
</tr>
<tr>
<td>65+</td>
<td>3.8%</td>
<td>5,470</td>
<td>5,296</td>
</tr>
</tbody>
</table>

**Political overview:** Formerly known as the New Hebrides, Vanuatu was jointly governed by British and French administrations before attaining independence on 30 July 1980.532

Vanuatu is a republic with a non-executive presidency. The President is elected by Parliament together with the Presidents of the regional councils and serves a five-year term. The single-chamber Parliament has 52 members, directly elected every four years by universal adult suffrage with an element of proportional representation. Parliament appoints the Prime Minister from among its members, and the Prime Minister appoints a council of ministers from among the MPs.533

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533 http://www.commonwealth.org/our-member-countries/vanuatu/constitution-and-politics
A snap election was held on Friday 22 January 2016 due to parliament’s dissolution at the end 2015. The dissolution resulted in a period of political unrest after the imprisonment of 14 government MPs on conviction of bribery in October 2015.544

Bilateral relations: Australia has a close relationship with Vanuatu and is an important economic partner, providing the country with the majority of its tourists, foreign direct investment and aid. There is also a significant resident population of Australians (approximately 2,000) living in Vanuatu. Australia and Vanuatu enjoy a very broad range of links at government, business and community levels. Australia has a High Commission in Port Vila and the Vanuatu government established a High Commission in Canberra in March 2012.553

Australia is Vanuatu’s largest development partner. The estimated Australian aid budget for Vanuatu for FY2016 is A$60.5 million. Australian aid is governed by the Australia-Vanuatu Partnership for Development, which focuses on improving economic governance, infrastructure, education, health and law and justice. In recent years, Australian aid has helped lift school enrolment rates to 87%; reduce malaria incidence from 7% to 1%; and increase access to counselling and support services for thousands of women and children affected by family and sexual violence.556

The Australian Federal Police provides assistance to the Vanuatu Police Force as part of the Vanuatu Policing and Justice Support Program. Australia also has a Defence Cooperation Program with Vanuatu which was established in 1983.557

Vanuatu is an active participant in the SWP. The Australian Government announcement in 2015 to expand the SWP to include the agriculture and accommodation sectors which will benefit ni-Vanuatu.558

Economic overview: Most of Vanuatu’s population lives in rural areas where subsistence farming, fishing and production of cash crops such as kava, coconut and cocoa are the main sources of livelihood. Goods exports are dominated by agricultural products, particularly kava, coconut products, beef and cocoa. Vanuatu’s economic growth has recently been driven largely by tourism and construction. Tourism and tourism-related services sectors (wholesale and retail trade, hotels and restaurants, and transport and communication) account for approximately 40% of GDP and one third of people in formal employment. Construction activity is driven by private-sector retail, residential development and several donor-funded construction projects mostly on the island of Efate, particularly in Port Vila. The overall economic impact of Tropical Cyclone Pam which hit in March 2015 has been significant, with real GDP declining in 2015.550

In 2016 tourism performed better than expected considering problems affecting arrivals by air. Economic recovery from Cyclone Pam continues. After experiencing delays in 2015, major reconstruction and infrastructure projects are now providing an important boost to domestic economic activity. The forecast for growth in 2017 assumes recovery and construction continues to stay strong.546 However, real GDP growth may decelerate over 2017-18, as many reconstruction efforts following Cyclone Pam come to an end.541

Figure 79 - GDP Growth (% per year)592

<table>
<thead>
<tr>
<th>Year</th>
<th>GDP Growth</th>
</tr>
</thead>
<tbody>
<tr>
<td>2011</td>
<td>1.2</td>
</tr>
<tr>
<td>2012</td>
<td>1.8</td>
</tr>
<tr>
<td>2013</td>
<td>2.0</td>
</tr>
<tr>
<td>2014</td>
<td>2.3</td>
</tr>
<tr>
<td>2015</td>
<td>-1.0</td>
</tr>
</tbody>
</table>

Figure 80 - Economic forecasts (%)591

<table>
<thead>
<tr>
<th>Year</th>
<th>GDP Growth</th>
<th>Inflation</th>
</tr>
</thead>
<tbody>
<tr>
<td>2016</td>
<td>3.5</td>
<td>1.9</td>
</tr>
<tr>
<td>2017</td>
<td>3.8</td>
<td>2.4</td>
</tr>
</tbody>
</table>

Current account balance (% of GDP)591

<table>
<thead>
<tr>
<th>Year</th>
<th>Current account balance</th>
</tr>
</thead>
<tbody>
<tr>
<td>2016</td>
<td>-15.0</td>
</tr>
<tr>
<td>2017</td>
<td>-13.5</td>
</tr>
</tbody>
</table>

540 [https://www.adfio.org/countries/vanuatu/economy](https://www.adfio.org/countries/vanuatu/economy)
541 [http://countryrisk.com/vanuatu](http://countryrisk.com/vanuatu)
542 [https://www.adfio.org/countries/vanuatu/economy](https://www.adfio.org/countries/vanuatu/economy)
543 [http://www.allrb.org/countries/vanuatu/economy?tab=0-0](http://www.allrb.org/countries/vanuatu/economy?tab=0-0)
# APPENDIX B

**SKILLED OCCUPATIONS LIST, AUSTRALIA**

<table>
<thead>
<tr>
<th>Occupation</th>
<th>ANZSCO Code</th>
<th>Assessing Authority</th>
</tr>
</thead>
<tbody>
<tr>
<td>Construction Project Manager</td>
<td>133111</td>
<td>VETASSESS</td>
</tr>
<tr>
<td>Project Builder</td>
<td>133112</td>
<td>VETASSESS</td>
</tr>
<tr>
<td>Engineer</td>
<td>133211</td>
<td>VETASSESS</td>
</tr>
<tr>
<td>Production Manager (Mining)</td>
<td>133313</td>
<td>VETASSESS</td>
</tr>
<tr>
<td>Child Care Centre Manager</td>
<td>134111</td>
<td>TRA</td>
</tr>
<tr>
<td>Medical Administrator</td>
<td>134211</td>
<td>VETASSESS</td>
</tr>
<tr>
<td>Nursing Clinical Director</td>
<td>134212</td>
<td>ANMAC</td>
</tr>
<tr>
<td>Primary Health Organisation Manager</td>
<td>134213</td>
<td>VETASSESS</td>
</tr>
<tr>
<td>Welfare Centre Manager</td>
<td>134214</td>
<td>ACVVA/ VETASSESS</td>
</tr>
<tr>
<td>Accountant (General)</td>
<td>221111</td>
<td>CPA/CA/PA</td>
</tr>
<tr>
<td>Management Accountant</td>
<td>221112</td>
<td>CPA/CA/PA</td>
</tr>
<tr>
<td>Taxation Accountant</td>
<td>221113</td>
<td>CPA/CA/PA</td>
</tr>
<tr>
<td>External Auditor</td>
<td>221213</td>
<td>CPA/CA/PA</td>
</tr>
<tr>
<td>Internal Auditor</td>
<td>221214</td>
<td>VETASSESS</td>
</tr>
<tr>
<td>Actuary</td>
<td>224111</td>
<td>VETASSESS</td>
</tr>
<tr>
<td>Land Economist</td>
<td>224511</td>
<td>VETASSESS</td>
</tr>
<tr>
<td>Valuer</td>
<td>224512</td>
<td>VETASSESS</td>
</tr>
<tr>
<td>Ship's Engineer</td>
<td>231212</td>
<td>AMSA</td>
</tr>
<tr>
<td>Ship's Master</td>
<td>231213</td>
<td>AMSA</td>
</tr>
<tr>
<td>Ship's Officer</td>
<td>231214</td>
<td>AMSA</td>
</tr>
<tr>
<td>Architect</td>
<td>232111</td>
<td>ACA</td>
</tr>
<tr>
<td>Landscape Architect</td>
<td>232112</td>
<td>VETASSESS</td>
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ANZSCO is the Australian and New Zealand Standard Classification of Occupations published by the Australian Bureau of Statistics and current as at 1 July 2013.

 nec means "not elsewhere classified".

*** indicates that the occupation excludes positions in fast food or takeaway food service.

The acronyms used to refer to an Assessing Authority mean:

- AACA: Architects Accreditation Council of Australia Inc.
- AASW: Australian Association of Social Workers
- ACMFPA/ACP: Australian Council of Physiotherapy Regulation Authorities Ltd/Australian Physiotherapy Council
- ACPSEM: Australian College of Physical Scientists and Engineers in Medicine
- ACS: Australian Computer Society
- ACWA: Australian Community Workers Association
- ADC: Australian Dental Council
- AIM: Australian Institute of Management
- AIMS: Australian Institute of Medical Scientists
- AiQS: Australian Institute of Quantity Surveyors
- AIR: Australian Institute of Radiography
- AITSL: Australian Institute for Teaching and School Leadership
- AMSA: Australian Maritime Safety Authority
- ANIMAC: Australian Nursing and Midwifery Accreditation Council
- ANZCO: Australian and New Zealand Osteopathic Council (name changed to Australasian Osteopathic Accreditation Council)
- ANZSNM: Australian and New Zealand Society of Nuclear Medicine
- APHC: Australian Pharmacy Council
- APodC/ANZPAC: Australasian Podiatry Council/Australian and New Zealand Podiatry Accreditation Council Inc.
- APS: Australian Psychological Society
- AVBC: Australasian Veterinary Boards Council Inc.
- CASA: Civil Aviation Safety Authority
- CCEA: Council on Chiropractic Education Australasia Inc.
- CPAA: Certified Practising Accountants Australia
- DAA: Dietitians Association of Australia
- Engineers Australia: Institution of Engineers, Australia
- CA: Chartered Accountants Australia and New Zealand
- IPA: Institute of Public Accountants
- NAAI: National Accreditation Authority for Translators and Interpreters
- OCA: Optometry Council of Australia and New Zealand
- OTC: Occupational Therapy Council
- SLAA: State Legal Admission Authority
- SPA: Speech Pathology Association of Australia
- SSSI: Surveying and Spatial Sciences Institute
- TRA: Trades Recognition Australia
- VETASSES: Victorian Education and Training Assessment Services

## APPENDIX C

### LIST OF FLAGGED OCCUPATIONS ON THE SKILLED OCCUPATIONS LIST

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<td>Accountant (General)</td>
<td>233915</td>
<td>Environmental Engineer</td>
</tr>
<tr>
<td>221112</td>
<td>Management Accountant</td>
<td>233916</td>
<td>Naval Architect</td>
</tr>
<tr>
<td>221113</td>
<td>Taxation Accountant</td>
<td>234611</td>
<td>Medical Laboratory Scientist</td>
</tr>
<tr>
<td>224111</td>
<td>Actuary</td>
<td>234711</td>
<td>Veterinarian</td>
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<tr>
<td>224511</td>
<td>Land Economist</td>
<td>251211</td>
<td>Medical Diagnostic Radiographer</td>
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<tr>
<td>224512</td>
<td>Valuer</td>
<td>251212</td>
<td>Medical Radiation Therapist</td>
</tr>
<tr>
<td>231212</td>
<td>Ship’s Engineer</td>
<td>252411</td>
<td>Occupational Therapist</td>
</tr>
<tr>
<td>231213</td>
<td>Ship’s Master</td>
<td>252611</td>
<td>Podiatrist</td>
</tr>
<tr>
<td>231214</td>
<td>Ship’s Officer</td>
<td>252712</td>
<td>Speech Pathologist</td>
</tr>
<tr>
<td>232212</td>
<td>Surveyor</td>
<td>253111</td>
<td>General Practitioner</td>
</tr>
<tr>
<td>232213</td>
<td>Cartographer</td>
<td>253211</td>
<td>Anaesthetist</td>
</tr>
<tr>
<td>232214</td>
<td>Other Spatial Scientist</td>
<td>253312</td>
<td>Cardiologist</td>
</tr>
<tr>
<td>233111</td>
<td>Chemical Engineer</td>
<td>253315</td>
<td>Endocrinologist</td>
</tr>
<tr>
<td>233211</td>
<td>Civil Engineer</td>
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<td>Gastroenterologist</td>
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<tr>
<td>233212</td>
<td>Geotechnical Engineer</td>
<td>253317</td>
<td>Intensive Care Specialist</td>
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<td>233213</td>
<td>Quantity Surveyor</td>
<td>253321</td>
<td>Paediatrician</td>
</tr>
<tr>
<td>233214</td>
<td>Structural Engineer</td>
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<td>Obstetrician and Gynaecologist</td>
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<tr>
<td>233215</td>
<td>Transport Engineer</td>
<td>253999</td>
<td>Medical Practitioners nec</td>
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<tr>
<td>233411</td>
<td>Electronics Engineer</td>
<td>271111</td>
<td>Barrister</td>
</tr>
<tr>
<td>233511</td>
<td>Industrial Engineer</td>
<td>271311</td>
<td>Solicitor</td>
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<tr>
<td>233512</td>
<td>Mechanical Engineer</td>
<td>272314</td>
<td>Psychotherapist</td>
</tr>
<tr>
<td>233513</td>
<td>Production or Plant Engineer</td>
<td>272399</td>
<td>Psychologists nec</td>
</tr>
<tr>
<td>233911</td>
<td>Aeronautical Engineer</td>
<td>351311</td>
<td>Chef*</td>
</tr>
<tr>
<td>233912</td>
<td>Agricultural Engineer</td>
<td>399111</td>
<td>Boat Builder and Repairer</td>
</tr>
<tr>
<td>233913</td>
<td>Biomedical Engineer</td>
<td>399112</td>
<td>Shipwright</td>
</tr>
</tbody>
</table>

* Indicates that the occupation excludes positions in fast food or takeaway food service.
APPENDIX D

SOUTH PACIFIC MAP

http://countryoffice.unfpa.org/pacific/drive/web__14014_UNFPAPopulationandDevelopmentProfiles-PacifcSub-RegionExtendedv1LRv2.pdf
## APPENDIX E

### FORMS OF REGIONALISM

<table>
<thead>
<tr>
<th>Regional collective action</th>
<th>To achieve:</th>
<th>By:</th>
<th>Requiring:</th>
</tr>
</thead>
<tbody>
<tr>
<td>Coordination</td>
<td>Open consultation and access to information; and coordinated application of shared, best-practice norms and standards.</td>
<td>Establishing and managing agreed processes that facilitate regional dialogue and access to (and use of) information.</td>
<td>Voluntary consultations and agreements; possible resource sharing.</td>
</tr>
<tr>
<td>Cooperation</td>
<td>An effective and strengthened voice in protecting and sustainably harnessing the region's physical, social and cultural assets for the benefit of all.</td>
<td>Developing and committing to coordinated regional or sub-regional policies and strategies.</td>
<td>Voluntary agreement to modes of regional cooperation; services are mainly funded and delivered nationally.</td>
</tr>
<tr>
<td>Collaboration</td>
<td>Achievement of economies of scale and equitable benefits that cannot be achieved nationally.</td>
<td>Delivering regional public goods and pooled services.</td>
<td>Voluntary agreement to modes of regional collaboration; national governments are freed from daily management of these priorities.</td>
</tr>
<tr>
<td>Harmonisation</td>
<td>Achievement of shared institutional and/or legal objectives.</td>
<td>Entering into specific regional or sub-regional commitments to common policies, regulations, standards and/or processes.</td>
<td>Legally binding arrangements, including commitment to national resource allocation; each country free to amend their internal laws / requirements to meet the shared regional objectives.</td>
</tr>
<tr>
<td>Economic integration</td>
<td>Greater economic prosperity founded on regional economic integration and sustainability and the equitable distribution of benefits and costs.</td>
<td>Lowering physical and technical market barriers to enable freer movement of people and goods within and among countries.</td>
<td>Legally binding arrangements, including commitment to national resource allocation; each country commits to amending their internal laws / requirements to meet the shared regional objectives.</td>
</tr>
<tr>
<td>Administrative/legal/institutional integration</td>
<td>A secure and well governed Pacific region pledged to upholding regional values.</td>
<td>Agreeing to common rules, standards and institutions to foster and sustain integration.</td>
<td>Legally binding arrangements, including commitment to national resource allocation and to operating within regionally mandated requirements.</td>
</tr>
</tbody>
</table>

APPENDIX F

AFIT PROGRAM LOGIC

Objectives—Improve developing countries’ ability to participate in the global trading system; expand their trade and investment; foster entrepreneurship and business growth; increase productivity in priority economic sectors; diversity economic activity and; empower women.

Higher incomes, more and better jobs

Outputs vary and are specific to the investment activity.

Examples: number of officials trained in trade policy, regulations introduced, access to multilateral agreements, development of trade strategies, km of roads constructed/rehabilitated/maintained, number of businesses assisted with exporting, opening of new export markets, recognition of standards or certifications, individuals enrolled in TVET, increased access to financial services, private sector investments leveraged, etc.

Technical assistance for trade policy and regulations
- Trade facilitation or customs reform
- Regulatory reform
- Intellectual property systems
- Trade in services
- Sanitary and phytosanitary measures
- Labour mobility
- Trade and investment promotion
- Trade agreement negotiation
- Regional integration
- Commercial trade laws and investment rules

Economic infrastructure
- Roads
- Ports
- Rail
- Aviation
- Urban planning
- Storage
- Energy
- ICT

Other
- Public-private dialogue
- Access to finance
- Work safety and employment conditions
- Mainstreaming trade into national development strategies

Agriculture
Fisheries
Mining
Services
Tourism
Access to value chains
Business partnerships
Building livelihoods

Economy wide investments

Business/Sector investments
